

**FINANCIAL ASSISTANCE  
FUNDING OPPORTUNITY ANNOUNCEMENT**



**Department of Energy (DOE)  
Office of Fossil Energy and Carbon Management  
(FECM)**

**UNIVERSITY TRAINING AND RESEARCH FOR FOSSIL  
ENERGY AND CARBON MANAGEMENT**

**Funding Opportunity Announcement (FOA) Number: DE-FOA-0003002**

**FOA Type: Modification 000001**

**Assistance Listing Number: 81.089 Fossil Energy Research and  
Development**

<b>FOA Issue Date:</b>	06/21/2023
<b>Modification 000001 Date:</b>	07/14/2023
<b>Submission Deadline for Full Applications:</b>	08/07/2023 5:00PM ET
<b>Expected Date for Selection Notifications:</b>	November 2023
<b>Expected Date for Award:</b>	January 2024

## Modifications

All modifications to the Funding Opportunity Announcement are highlighted in the body of the FOA.

Mod. No.	Date	Description of Modification
000001	07/14/2023	<p>Modification 000001 was issued to provide clarity on eligibility of UCR and HBCU-MSI Universities, update information in AOI 1 and AOI 2, update information regarding the Lead Professor, update information regarding Prime and Subrecipients, further define eligibility and certification of HBCU, TCCU, or MSI institutions, and updated Appendix B.</p> <p>All changes are highlighted in yellow.</p>

## Registration Requirements

There are several one-time actions that must be completed before submitting an application in response to this Funding Opportunity Announcement (FOA) (e.g., register with the System for Award Management (SAM), obtain a Unique Entity Identifier (UEI) number, register with Grants.gov, and register with FedConnect.net to submit questions). It is vital that applicants address these items as soon as possible. Some may take several weeks, and failure to complete them could interfere with an applicant's ability to apply to this FOA.

- **SAM** Applicants must register with SAM at <https://www.sam.gov/> prior to submitting an application in response to this FOA (unless the applicant is exempt from those requirements under 2 CFR 25.110). Designating an Electronic Business Point of Contact (EBiz POC) and obtaining a special password called an MPIN are important steps in SAM registration. Failure to register with SAM will prevent your organization from applying through Grants.gov. The applicant must maintain an active SAM registration with current information at all times during which it has an active Federal award or application under consideration. More information about SAM registration for applicants is found at: [https://www.fsd.gov/gsafsd\\_sp?id=gsafsd\\_kb\\_articles&sys\\_id=650d493e1bab7c105465eaccac4bcbcb](https://www.fsd.gov/gsafsd_sp?id=gsafsd_kb_articles&sys_id=650d493e1bab7c105465eaccac4bcbcb).

**NOTE:** If clicking the SAM links do not work, please copy and paste the link into your browser.

**Due to the high demand of SAM registrations and UEI requests, entity legal business name and address validations are taking longer than expected to process. Entities should start the SAM and UEI registration process as soon as possible. If entities have**

**technical difficulties with the SAM registration or UEI validation process they should utilize the HELP feature on SAM.gov. SAM.gov will work entity service tickets in the order in which they are received and asks that entities not create multiple service tickets for the same request or technical issue. Additional entity validation resources can be found here: [GSAFSD Tier 0 Knowledge Base - Validating your Entity](#).**

- **UEI** Applicants must obtain an UEI from the SAM to uniquely identify the entity. The UEI is available in the SAM entity registration record.

**NOTE:** Subawardees/subrecipients at all tiers must also obtain an UEI from the SAM and provide the UEI to the Prime Recipient before the subaward can be issued.

- **Grants.gov** - Applicants must register with Grants.gov and set up your Workspace. You cannot submit an application through Grants.gov unless you are registered. Please read the registration requirements carefully and start the process immediately.

- 1) The Authorized Organizational Representative (AOR) must register at: <https://apply07.grants.gov/apply/OrcRegister>
- 2) An email is sent to the E-Business (E-Biz) POC listed in SAM. The E-Biz POC must approve the AOR registration using their MPIN from their SAM registration.

More information about the registration steps for Grants.gov is provided at: <https://www.grants.gov/web/grants/applicants/registration.html>

In addition:

- Add a Profile to a Grants.gov Account: A profile in Grants.gov corresponds to a single applicant organization the user represents (i.e., an applicant) or an individual applicant. If you work for or consult with multiple organizations and have a profile for each, you may log in to one Grants.gov account to access all of your grant applications. To add an organizational profile to your Grants.gov account, enter the UEI for the organization in the UEI field while adding a profile. For more detailed instructions about creating a profile on Grants.gov, refer to: <https://www.grants.gov/web/grants/applicants/registration/add-profile.html>
- *EBiz POC Authorized Profile Roles:* After you register with Grants.gov and create an Organization Applicant Profile, the organization applicant's request for Grants.gov roles and access is sent to the EBiz POC. The EBiz POC will then log in to Grants.gov and authorize the appropriate roles, which may include the AOR role, thereby giving you permission to complete and submit applications on behalf of the organization. You will be able to submit your application online any time after you have been assigned the AOR role.

**NOTE:** When applications are submitted through Grants.gov, the name of the organization applicant with the AOR role that submitted the application is inserted into the signature line of the application, serving as the electronic

signature. The EBiz POC **must** authorize people who are able to make legally binding commitments on behalf of the organization as a user with the AOR role; **this step is often missed and it is crucial for valid and timely submissions.**

For more detailed instructions about creating a profile on Grants.gov, refer to: <https://www.grants.gov/web/grants/applicants/registration/authorize-roles.html>

To track your role request, refer to: <https://www.grants.gov/web/grants/applicants/registration/track-role-status.html>

Questions relating to the **registration process, system requirements, or how an application form works** must be directed to Grants.gov at 1-800-518-4726 or [support@grants.gov](mailto:support@grants.gov).

- **FedConnect.net** - Applicants must register with FedConnect to submit questions. FedConnect website: [www.fedconnect.net](http://www.fedconnect.net).

See Section IV for Application and Submission Information (including how to create a Workspace).

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# **I. Funding Opportunity Description**

## **A. Authorizing Statutes**

The programmatic authorizing statutes is: PL 109-58, Energy Policy Act 2005.

Awards made under this announcement will fall under the purview of 2 Code of Federal Regulations (CFR) Part 200 as amended by 2 CFR Part 910.

## **B. Background/Description**

### **i. Background and Purpose**

The University Training and Research (UTR) Program, sponsored by Office of Fossil Energy and Carbon Management (FECM) and administered by the National Energy Technology Laboratory (NETL), has the following primary mission objectives: 1) educate and train the next generation of engineers and scientists to help develop and contribute to a highly-skilled, inclusive, and competitive U.S. workforce and economy; 2) support novel, early-stage research at U.S. colleges and universities that advances the FECM mission of delivering integrated solutions related to fossil energy and carbon management and enable transformation to a sustainable, net-zero greenhouse gas future; 3) increase research and development opportunities for underrepresented and structurally marginalized communities within the U.S. and tap into the innovative and diverse thinking of student researchers at minority serving institutions of higher learning; and, 4) ensure that students are being equipped with cutting-edge, translatable skillsets that will allow them to contribute to the U.S. workforce and greater economy over the course of a longstanding and enduring career.

The UTR Program consists of two (2) sub-programs, including University Carbon Research (UCR) and Historically Black Colleges and Universities and other Minority-Serving Institutions (HBCU-MSI). A brief description of each sub-program is provided below.

- **University Carbon Research (UCR) Program**

The UCR Program is aligned with Administration goals to successfully achieve net-zero or net-negative GHG emissions by focusing on the following research and development efforts: 1) technology development to mitigate and/or remediate legacy environmental impacts of fossil-based generation systems; 2) assessments of environmental benefits and impacts of utilizing legacy mining materials such as coal-related wastes for the production of low-carbon products

and recovery of valuable materials (e.g., critical minerals and rare earth elements); 3) ensuring the safety and environmental integrity of systems that provide benefit for coal and power plant communities.

- Historically Black Colleges and Universities and other Minority Serving Institutions (HBCU-MSI) Program

This funding opportunity is for the Historically Black Colleges and Universities and Minority Serving Institutions (HBCU-MSI) Program which is funded under the Office of Fossil Energy and Carbon Management (FECM)'s University Training and Research Program. The purpose of the University Training Research (UTR) program is to sustain and achieve a healthy economy, achieve net-zero greenhouse gas (GHG) emissions goals, and remain competitive internationally. To achieve these goals, the United States will need a highly-skilled workforce, which includes competent and dedicated scientists, engineers, and managers in technical fields. This workforce will need not only knowledge of advanced technology markets, but also knowledge of and sensitivity for culturally diverse customers and business partners.

This theme is consistent with the Department of Energy (DOE) Science Education Enhancement Act (42 U.S.C. § 7381) as amended by Sections 1102 and 1105 of the Energy Policy Act of 2005, which provides the statutory authority for DOE's HBCU-MSI Research and Development Program (HBCU-MSI Program). Implementation of the HBCU-MSI Program is also supported by DOE's Strategic Plan and Strategic Plan for Minority Education Programs, both of which promote the DOE's collaboration with minority serving institutions. The HBCU-MSI Program is, thus, structured to support the mission of DOE.

The HBCU-MSI Program is also directly relevant to the Justice40 Initiative. This initiative is established in Executive Order 14008 and outlines a focus on environmental justice for disadvantaged communities.

The Executive Order establishes that 40% of overall benefits of certain federal investments must flow to disadvantaged communities. Seven program areas, all within the theme of decarbonization and a net-zero GHG emission economy are considered: Clean Energy and Energy Efficiency, Training and Workforce Development, Climate Change, Clean Transportation, Affordable and Sustainable Housing, Remediation and Reduction of Legacy Pollution, and Critical Clean Water and Waste Infrastructure. Examples of possible benefits within disadvantaged communities for each of these areas are provided in the interim guidance memo [M-21-28 \(whitehouse.gov\)](#). All projects funded through this FOA will be relevant to the Training and Workforce Development program area, with different research topics relevant to specific programs.

## ii. Research and Development Community Benefits Plan (April 2023)

DOE is committed to investing in research and development (R&D) innovations that deliver benefits to the American public and leads to commercialization of technologies and products that foster sustainable, resilient, and equitable access to clean energy. Further, DOE is committed to supporting the development of more diverse, equitable, inclusive, and accessible workplaces to help maintain the nation's leadership in science and technology.

To support the goal of building a clean and equitable energy economy, projects funded under this Funding Opportunity Announcement are expected to (1) advance diversity, equity, inclusion, and accessibility (DEIA); (2) contribute to energy equality; and (3) invest in America's workforce. To ensure these objectives are met, applications must include a R&D Community Benefits Plan (R&D Community Benefits Plan) that addresses the three objectives stated above. See Section IV. "Application and Submission Information - R&D Community Benefits Plan" and the "R&D Community Benefits Plan" Appendix I for more information on the R&D Community Benefits Plan content requirements.

### C. Objectives/Areas of Interest

To support the Justice40 (J40) Initiative, all Financial Assistance Awards under this FOA support "Training and Workforce Development".

**Note 1:** Applicants may utilize Appendix J for reference and additional details related to the numerical annotations listed throughout the FOA.

The objective of this FOA is to educate and train the next generation of engineers and scientists to fill critical workforce gaps. This will be achieved by funding early-stage decarbonization and net-zero GHG emission technology R&D projects that support FECM program goals. The HBCU-MSI Program has additional objectives to increase opportunities and provide investments for traditionally underrepresented and disadvantaged communities within the U.S. to achieve a more racially diverse and highly-skilled workforce.

Projects are specifically sought under **Five (5) Areas of Interest (AOIs)** as follows:

**Note:** The UCR and HBCU-MSI Programs target the same AOIs with the exception of AOI 2, which is restricted solely to the HBCU-MSI program.

## **Note 2:**

AOI 2 is restricted solely to the HBCU-MSI Program. As such, only U.S. Institutions of Higher Education that qualify as a(n) HBCU-MSI may apply as a Prime Applicant. AOI's 1, 3, 4, and 5 are open to ALL U.S. Institutions of Higher Education, inclusive of HBCU-MSI.

## **AOI 1: Visiting scholars program to benefit students from minority-serving institutions**

### **Background**

~~Allowed~~ The HBCU-MSI program under the UTR program was established in 1984 to deliver federal dollars for early-stage R&D projects at HBCUs and other minority institutions (also known as minority-serving institutions, MSIs). This program has had the aim of providing additional resources to institutions who are traditionally underfunded, and hence provide additional opportunities for the minority students who are served by these institutions. Historically, the majority of the projects have been awarded to the top-performing MSIs with high research activity (e.g., MSIs designated as R1 or R2 institutions by the Carnegie Classification [1]). While providing additional funding to institutions with high research activity is greatly beneficial to students attending those institutions, there remains a large portion of students at other MSIs who often do not benefit from the opportunities provided through the HBCU-MSI program.

### **Objectives**

This AOI seeks to maximize the number of students who benefit from opportunities provided through the UTR program by fostering new partnerships between institutions with differing research capacity. Projects under this AOI ~~should~~ **must** involve a partnership between one "host institution" and one, or more, MSIs (i.e., "partner institution(s)") which have demonstrably lesser capacity than the host institution to conduct research in FECM-related priority areas.

The host institution ~~should~~ **must** be the primary applicant to this AOI. The student(s) from the partner institution(s) (i.e., "visiting scholar") will visit the host institution for at least three months total within a three-year performance period and shall be significantly involved in the on-site execution of the research and the writing of any associated publications. Projects awarded through this AOI shall foster new partnerships between the host institution and partner institution(s) that do not already exist (e.g., through another grant program, memorandum of understanding, etc.).

~~The host institution for the Visiting Scholar Program may be classified as either a minority OR majority serving institution.~~ **ALL U.S. Institutions of Higher Education may be "host institutions".** However, all visiting scholars participating in the

program must be enrolled as students at an HBCU or other MSI. Please note that all applicants proposing towards this AOI under the HBCU-MSI program must satisfy respective eligibility criteria to be considered for award. (*See also Section V.A.III. (MRC #3).*)

Funding will be provided for R&D projects that advance early-stage technologies (i.e., TRL 2-5) that fall under the Strategic Vision of FECM [2].

Specifically, this includes point-source carbon capture, carbon dioxide removal, carbon dioxide conversion, reliable carbon storage and transport, hydrogen production with carbon management, methane emission mitigation, and domestic critical mineral production.

### **Technical Elements that Must be Included in Applications**

- All visiting scholar programs must abide by the applicable 2 CFR 200 regulations regarding allowable and unallowable costs for federal financial assistance programs.
- A clear communication of the technical research concept under investigation and how it aligns with the FECM Strategic Vision. Respective goals and objectives for the proposed early stage (TRL 2-5) applied research effort must be clearly defined, with clear statements regarding how technical results will help contribute to the current state of the art.
- Clearly communicate the anticipated roles and responsibilities for the visiting scholar (e.g., requisite skillsets, planned instrument training, research objectives, deliverables, etc.) that will be needed to successfully accomplish the proposed research.
- A letter of support from the planned partner institution(s) stating that student(s) will be approved to visit the host institution to conduct onsite research for at least three months within the three-year performance period.
- A plan to accommodate any foreseen waivers, approvals, and/or admission issues related to the student visiting the host institution. \*\*\*
  - The Applicant (Host Institution) should include comprehensive budgetary considerations related to accommodating the visiting scholar(s) based upon existing policies/procedures and as mentioned, applicable 2 CFR 200 regulations.

\*\*\* The accommodation plan will be controlled for in the SOPO as a Technical Go/No-Go Decision point (*See also Appendix D*).

## **Research Scope/Attributes that are Not of Interest**

- Research proposals that are not aligned with the prioritized technical areas within the FECM Strategic Vision are not of interest and considered non-responsive.
- Research projects in which a student from an MSI partner institution does not make a significant contribution to the research, including experimental execution and writing of associated publications.
- Proposals in which the visiting scholar is not actively enrolled at an MSI.
- Proposals that continue partnerships that already exist (e.g., through another grant, memorandum of understanding, etc.).

## ***Anticipated Technology Readiness Level***

- Beginning of project: Varies; TRL 2-5
- End of project: Varies; TRL 2-5

## ***Success Metric(s)***

### Establishment of a new visiting scholar program that:

- Results in the training of a student researcher with equipment and facilities that may not be available at the student's home institution.
- Creates a new meaningful connection between an institution with high research activity and a minority-serving institution(s) with lesser research activity.
- Advances an early-stage technology that addresses the Strategic Vision of FECM.

### Deliverables

- Public-facing press releases from host and partner universities announcing partnership and summarizing research accomplishments from collaboration effort.
- Stand-alone Accomplishments Reports authored by each visiting student summarizing research and areas of personal skill and knowledge development.

## ***Technology Maturation Plan***

Not applicable.

## ***Workforce Readiness Plan***

Not applicable.

## ***Research and Development Community Benefits Plan (RD CBP)***

RD CBP: A RD CBP will be required with applications and evaluated for this AOI.

The template for a “RD CBP” is provided in Appendix I.

**AOI 2 (\*\*HBCU-MSI Program Only): Development of geoscience education curriculum at minority-serving institutions to prepare a workforce for critical mineral production**

**\*\*\* As stated in Section I.C. “Note 2”, AOI 2 is restricted solely to HBCU-MSI institutions as Prime Applicants.**

**Background**

To meet the goal set by the Biden Administration of decarbonizing the US economy by 2050, the demand of mineral supplies to produce clean energy technologies will at least quadruple. Currently, the majority of critical minerals used in the U.S. are imported from other nations that often have lower standards of labor, ethics, and sustainability. [3] To economically and justly meet our decarbonization goals, the U.S. must secure a domestic supply chain of critical minerals. The Minerals Sustainability Division of FECM is funding projects that will develop the necessary technology to meet this goal (*e.g., REE demonstration facility, FOA 2618; CORE-CM Initiative, FOA 2364*).

Developing these technologies to the projected scale will create an industry that requires a highly-skilled and diverse workforce.

The United States faces a shortage of trained workers for the mining and recovery of metals. In 2021, mining engineering had the fewest bachelor’s degrees earned among all engineering disciplines, and the related discipline of metallurgical and materials engineering also was among the lower half of degrees granted. Furthermore, the percentage of the granted bachelor’s degrees in these disciplines which are earned by underrepresented minorities is nearly the lowest across all engineering disciplines, at 13.2% and 12.5% for mining engineering and metallurgical and materials engineering, respectively. This is compared to an average of 16.5% of degrees granted to underrepresented minorities across all engineering disciplines. [4]

These statistics are a result, in part, of there being relatively few colleges and universities in the United States that offer four-year programs in mining and mineral processing educations; the Society for Mining, Metallurgy & Exploration lists thirteen accredited mining engineering programs and eight accredited metallurgical engineering and mineral engineering programs in the U.S. [5] Among these twenty-one programs, only three are located at minority-serving institutions (MSIs), and none are located at historically Black colleges and universities (HBCUs). MSIs, and importantly HBCUs, play a major role in educating underrepresented minorities in the U.S. While HBCUs constitute about 3% of American institutions of higher education, they have awarded 24% of the STEM-related bachelor’s degrees earned by Black students since the early 2000s. [6]

## Objectives

To expand and diversify the highly skilled workforce needed to for a domestic industry of critical mineral production, it is paramount that more underrepresented minority students be trained in the fields of mining, metallurgical, and materials engineering. Because relatively few of the currently established programs in these disciplines are located at MSIs, programs and curriculum should first be developed at HBCUs and other MSIs that will expose students to the more general field of geosciences.

Applicants must provide a plan for helping students who successfully complete the newly established courses to successfully achieve follow-on opportunities (e.g., academic, industry, etc).

By the end of the performance period, the coordinating body of the proposal shall prepare a report which documents the newly developed courses. The report will be publicly accessible and should contain sufficient details of the course curriculum so it may be replicated at similar institutions.

## Technical Elements that Must be Included in Applications

- A list of the faculty and staff capable of teaching the coursework, including any anticipated new hires.
- A high-level outline of course titles and topics to be covered in the developed coursework. If a geologic field site visit is anticipated, the potential site(s) should be noted.
- (*Optional*) A preliminary plan to secure funding and retain the newly hired faculty member after the initial funding from this grant has ended. This could involve a plan for the faculty member to be granted a “tenure track” position.
- A plan to recruit students to enroll in the newly developed courses.
- A plan for preparing the publicly accessible documentation of the program curriculum.
- A plan for helping students who successfully complete the newly established courses to successfully achieve follow-on opportunities (academic, industry, etc).

## Research Scope/Attributes that are Not of Interest

- Proposals for development of geoscience-based curriculum from institutions with a pre-existing geoscience-based degree program (e.g., geology, geochemistry, mineralogy, mining engineering).
- Proposals from institutions not designated as HBCUs or MSIs.

### ***Anticipated Technology Readiness Level***

- Beginning of project: N/A
- End of project: N/A

### ***Success Metric(s)***

#### Establishment and implementation of new geoscience-based curriculum that:

- Introduces students at minority-serving institutions to the important field of geosciences and the importance of critical minerals to the energy transition.
- Prepares students who complete the coursework to pursue an undergraduate or graduate degree in a geoscience-related field at another institution.
- *(Optional)* Enables the hiring of a new faculty member who brings new R&D and teaching expertise to the institution.

#### Deliverables:

- The development and implementation of at least three courses:
  - At least two courses at the introductory level relevant to geoscience-based fields such as geology, mineralogy, mining engineering, metallurgical engineering, or materials engineering
  - At least one course must highlight the importance of critical minerals in the energy transition.
  - At least one course must have a lab component and/or a geologic field site-visit.
- A finalized plan for helping students who successfully complete the newly established courses to successfully achieve follow-on opportunities (e.g., academic, industry, etc).
- *(Optional)* A final plan to secure funding and retain the newly hired faculty member after the initial funding from this grant has ended. This could involve a plan for the faculty member to be granted a “tenure track” position.

### ***Technology Maturation Plan***

Not applicable.

### ***Workforce Readiness Plan***

Not applicable.

### ***Research and Development Community Benefits Plan (RD CBP)***

RD CBP: A RD CBP will be required with applications and evaluated for this AOI.

The template for a “RD CBP” is provided in Appendix I.

### **AOI 3: Humanities-driven science (including social science), technology, engineering and mathematics (HDSTEM) to facilitate interdisciplinary student training and technology development**

#### **Background**

The U.S. Department of Energy’s Office of Fossil Energy and Carbon Management endeavors to enhance the UTR Program by incorporating humanities-driven science, technology, engineering, and mathematics (HDSTEM) initiatives, approaches, and programs into the Historically Black Colleges and Universities and Minority-Serving Institutions (HBCU-MSI) Program and University Carbon Research (UCR) program.

The advancement of technologies that deliver carbon management and sustainable energy resources at the scale necessary to meet our goal of net-zero GHG emissions will require deployment of facilities in our communities. Addressing contemporary issues at the local, national, and international levels requires a workforce with a broad set of skills and backgrounds beyond those of workers from traditional STEM education platforms. HDSTEM provides learners in STEM and humanities disciplines with new ways of recognizing the impacts of their decisions, preparing them to enter the workforce with an increased capacity to make decisions based on diverse points of view and historical environmental, social, and economic contexts.

Through this expansion of the UTR Program, which seeks to support interdisciplinary HDSTEM curriculum at U.S. colleges and universities, FECM aims to help build a diverse, inclusive workforce capable of effectively working toward the demonstration and deployment of technologies that reduce emissions, address climate change, and ultimately advance the adoption of clean energy technologies. Individuals with interdisciplinary skills can become leaders in providing solutions to today’s complex problems and create a healthy environment, vibrant communities, and a robust economy for our future.

#### **Objectives**

This area of interest includes funding research and development for collaborative work amongst researchers in social sciences and humanities fields (as a primary focus) in collaboration with researchers in STEM fields, leading to sustainable technology deployment in communities. The majority of the proposed budget must be allocated to the students, PI(s), and/or co-PI(s) in the social sciences and/or humanities. Social science focus areas could include policy, entrepreneurship, urban planning, energy equity, and other sociological topics. Humanity focus areas could include ethnic, art and design, equity, and other considerations relating to the incorporation of new technology into the landscape of a

community and/or ecosystem to minimize negative impacts, and ultimately lead to sustainable deployment.

By investing in the education and training of America's future scientists, engineers, and humanitarians, the FECM UTR program highlights the key role technology plays in addressing America's energy challenges while also being incorporated into our communities in a just manner. With a special emphasis on diversity and inclusion, UTR provides opportunities for traditionally underrepresented communities in STEM fields.

### **Technical Elements that Must be Included in Applications**

Research is sought for a single project or suite of projects that feature two primary components: 1) an HDSTEM program, meaning an interdisciplinary approach to technology concepts that incorporates humanities and/or social sciences, and 2) the development of a technology that aligns with one or more FECM strategic priority areas as stated in the 2022 FECM Strategic Vision. [7] A majority of the proposed budget must be allocated to the students, PI(s), and/or co-PI(s) in the social sciences and/or humanities as the primary research focus for the scope of work.

#### ***Part 1: HDSTEM Program***

The primary research focus for proposals must be the integration of an HDSTEM-focused program, initiative, and/or interdisciplinary curriculum involving social sciences or humanities studies that are grounded in the technical concepts as described in Part 2 below. Proposals should include at least one PI or co-PI from the social sciences or humanities. As stated above, social sciences could include policy, entrepreneurship, urban planning, energy equity, justice, and other sociological topics. Humanity focus areas may include ethnic, art and design, equity, and other considerations relating to the incorporation of new technology into the landscape of a community and/or ecosystem to minimize negative impacts, and ultimately lead to sustainable deployment.

#### ***Part 2: Technology Development***

FECM envisions enabling the demonstration and ultimately deployment of technologies for carbon management and mitigating challenges of fossil fuel production and use in a just and sustainable way, with the goal of achieving net-zero greenhouse gas emissions by midcentury. Applicants must clearly communicate the technical research concept(s) under investigation and how it aligns with the FECM Strategic Vision. Respective goals and objectives for the proposed early-stage (TRL 2-5), applied research effort must be clearly defined, with clear statements regarding how technical results will help contribute to the current state of the art. Technical research concepts that may be included in the proposal include the following strategic directions established by FECM:

## **Advancing Carbon Management Approaches toward Deep Decarbonization**

- ***Point-Source Carbon Capture (PSC)***
  - RDD&D to reduce the cost, increase the efficacy and advance the deployment of commercial-scale PSC technologies in the power and industrial sectors, coupled to permanent storage.
  - Expanded capabilities in dynamic process modeling, technoeconomic analysis (TEA) and life cycle assessment (LCA).
  
- ***Carbon Dioxide (CO<sub>2</sub>) Conversion***
  - Advancement of carbon uptake in algal systems, including development of novel CO<sub>2</sub> delivery mechanisms and improved analysis of existing algal systems.
  - Advancement of catalytic conversion of CO<sub>2</sub>, including development of new or improved catalysts and production of high-value carbon products with C-C bonds (e.g., carbon nanotubes, polymers, ethylene).
  - Advancement of CO<sub>2</sub> conversion to inorganic materials, including an improved understanding of relative rates of carbonation and hydration, and investigation of industrial and mining wastes as alkalinity sources for mineralization reactions.
  
- ***Carbon Dioxide Removal (CDR)***
  - Research and development on early TRL of diverse CDR approaches, including open systems such as enhanced mineralization, direct air capture, ocean-based approaches, terrestrial sequestration, and biomass carbon removal and storage (referred to as BiCRS or BECCS).
  - Robust analysis of life cycle impacts of various CDR approaches.
  
- ***Reliable Carbon Storage and Transport:***
  - Concepts for improved reliability of CO<sub>2</sub> storage (e.g., sensing or predicting CO<sub>2</sub> leakage) that leverage artificial intelligence (AI) and/or machine learning (ML).

## **Advancing Technologies that lead to Sustainable Energy**

- ***Hydrogen with Carbon Management:***
  - Enabling decreased methane emissions from upstream, midstream, and downstream gas transportation.

- o Increased understanding of the potential for hydrogen leakage across its value chain, for safety and climate concerns.
- o RDD&D for hydrogen production coupled with CCS using sustainably sourced carbon-based feedstocks (e.g., biomass, fossil fuels and plastics, including wastes) resulting in decreased production costs.
- **Domestic Critical Mineral (CM) Production:**
  - o Development of technology to characterize domestic resources for recovery of CM and rare earth elements (REE), including new methods, tools, and technology for identifying the quality or quantity of resources.
  - o Development and assessment of transformational technologies that sustainably extract resources for CM or REEs (e.g., microbial processes, in situ mineral extraction, CO<sub>2</sub>-aided separations).
- **Methane Mitigation:**
  - o Development of technologies that yield significant decreases in methane emissions, including advanced construction materials, monitoring sensors, or data management systems.
  - o Development and validation of measurement sensor technologies that improve the collection, distribution, and analysis of methane emissions data.
  - o Innovative solutions that convert “stranded” natural gas to higher-value products that can be efficiently transported.
  - o Development of technologies capable of inspecting, repairing and monitoring pipelines in a low-cost and efficient manner.

### **Research Scope/Attributes that are Not of Interest**

Research proposals should incorporate a combination of an HDSTEM program (primary focus) AND the development of a technology as listed above, hence:

- Proposals that solely feature technical research concepts and do not also seek to incorporate an HDSTEM program, initiative, and/or curriculum are considered nonresponsive, and
- Proposals that solely feature an HDSTEM program, initiative, and/or curriculum and do not also seek to incorporate technical research concepts are considered nonresponsive.

### **Anticipated Technology Readiness Level**

- Beginning of project: Varies; TRL 2-5
- End of project: Varies; TRL 2-5

## ***Success Metric(s)***

Establishment of new HDSTEM programs (or enhancements to existing programs) that:

- Foster and support new approaches in education and R&D by coupling PIs in Humanities disciplines and STEM (including social sciences), resulting in interdisciplinary knowledge and skill development for students.
- Serve to illustrate successful models that can be applied more broadly across the U.S. college and university system.
- Foster meaningful partnerships and connections with communities and/or student bodies that have been historically impacted by fossil-based industries.
- Enrich the student experience to increase academic understanding and broaden skillsets and problem-solving approaches.
- Increase student knowledge and understanding of energy and environmental equity and the relationship between technology deployment and the impact on communities.

### Deliverables

See TMP section directly below.

## ***Technology Maturation Plan***

TMP required (interim and final deliverable) for technologies that seek to achieve TRL 5.

## ***Workforce Readiness Plan***

Not Applicable.

## ***Research and Development Community Benefits Plan (RD CBP)***

RD CBP: A RD CBP will be required with applications and evaluated for this AOI.

The template for a “RD CBP” is provided in Appendix I.

## **AOI 4: Improving critical minerals and materials recovery from coal-based resources**

### **Background**

The United States imports more than 95% of its consumed rare earth elements (REEs) from offshore suppliers. Similarly, in 2022, for at least 43 of the 50 currently recognized critical minerals (CM [including REEs])[8] the United States imported more than half its consumption, with no domestic onshore production of 10 CM [9]. As evidenced by several Executive Orders<sup>[10,11]</sup>, the recent Bipartisan Infrastructure Law (BIL) [12] and the DOE’s first-ever strategy on securing America’s energy supply chains, [13] transitioning the

production of these materials and their associated supply chains back to the United States is a strategic priority. One goal of this and related DOE activities (e.g., the Critical Materials Institute [14] and the Critical Minerals and Materials Program [15]) and those elsewhere in the government (e.g., the Department of Defense and Title III of the Defense Production Act [16]) is to help build out domestic supply chains for critical minerals and materials (CMM) from a diversity of sources. [17]

National Energy Technology Laboratory (NETL) is actively engaged in the search for new sources of CMs. For instance, researchers are developing a geo-data science tool that utilizes a first-of-a-kind, systematic, AI-informed method and model for assessing REEs from unconventional resources in sedimentary systems [18]. Other near-term planned private sector investments will help establish the first domestic midstream processing capabilities for REEs and other CMs in the United States in several decades. Creating sustainable domestic CMM supply chains, will support the U.S. transition to a carbon-free economy, reduce the risk of supply disruption for essential domestic and military industries, increase the potential to produce intermediate products and manufacture end-use products (currently valued above \$1.2 trillion) onshore, and prevent the U.S. from being left behind in the emerging clean energy technology market.

In addition to addressing CMM supply chain needs, training a new generation of workforce will be necessary to maintain and sustain long-term domestic exploration and characterization, production, and recovery of CMM. This will include training earth scientists, engineers, chemists, metallurgists, regulatory experts, and many other fields involved with CMM supply chains. Currently, the United States (and the mining industry more broadly) is experiencing a labor shortage [19], with a notable 39% drop in mining and mineral engineering degrees awarded since 2016. Diversity amongst those who hold degrees in mining and mineral engineering is also severely lacking. Degree holders are disproportionately dominated by men (83.8%) and are majority white (59%). Similarly, metallurgists are primarily male (73.4%) and majority white (65.7%) [20, 21]. As a new generation is trained to meet the needs of the growing domestic CMM supply chain, it is appropriate to take steps to ensure this need is met by a diverse and capable workforce.

Extraction, separation, and refinement of metals from conventional resources (i.e., primary, geologic resources) has a centuries long history of development to bring us the state-of-the-art techniques and methodologies employed at scale by industry today. REE and CM extraction technologies begin with mineral processing, crushing, grinding, density separations, magnetic separations, etc., although coal, fly ash, and by-product streams may not require crushing and grinding. Metal recovery typically employs either energy-intensive pyrometallurgical or reagent-intensive hydrometallurgical techniques, or a combination of the two. Pyrometallurgical methods utilize heating feedstock to temperatures ranging from 300 – 1600°C and are more efficient for higher-grade ores. Hydrometallurgical methods, on the other hand, are more suited to lower-grade ores and are conducted at much lower temperatures (i.e., less than 200°C). They use large and costly volumes of reagents such as

sulfuric acid, nitric acid, and hydrochloric acid, and create large volumes of both liquid and solid industrial wastes. [22]

Separation of the individual rare earths from each other is difficult due to similar physical and chemical properties of the elements. Rare earth solvent extraction (SX) processes are generally classified as primary separations, which focus on separating rare earth elements from gangue materials, and secondary separations, which produce single or mixed (typically 2 or 3) rare earth products from mixed rare earth streams that are produced by primary separations. Commercially, D2EHPA, HEHEHP, Versatic 10, TBP, and Aliquat 336 have been widely used in rare earth SX processes. Up to hundreds of stages of mixers and settlers may need to be assembled in order to achieve the necessary extent of separation and product purity.<sup>[23, 24]</sup>

Due to stringent environmental regulations in the United States, these industrial reagents are typically handled and disposed of in an environmentally safe and benign manner, especially when compared to countries with few environmental laws or lax enforcement.

Renewed interest in securing the nation's CMM supply chains presents new opportunities for innovation and improvement to lower recovery costs and minimize the associated impacts of coal-derived waste. Traditionally, waste streams from coal mining, processing, and combustion are largely relegated to impoundments, waste dumps, and landfills, with the goal of isolation and prolonged inactivity, and are volumetrically comparable to and often greater than the bulk of mined and processed coal. These wastes generally include run-of-mine coal, coal refuse (mineral matter that has been removed from coal), coal ash, clay/sandstone over/under burden materials and tonsteins, aqueous effluents such as acid mine drainage (AMD) and associated solids and precipitates resulting from AMD treatment, as well as legacy, ponded, impoundment remediation/reclamation coal-based materials. These are chemically and physically complex, exhibit varied degrees of toxicity, and require large efforts to contain and maintain. However, these wastes tend to be enriched in various CMs that, if recovered, could be economically valuable and beneficial to domestic CMM production. Resources with extensive information regarding carbon ore and coal byproducts based in the United States include, but are not limited to, NETL's Energy Data eXchange Carbon Ore Resources Database [25] and the United States Geological Survey's Coal Quality (COALQUAL) Database [26].

This area of interest (AOI) intends to foster research that will develop and/or promote the development of novel techniques and methods to allow for simultaneous cost-competitive economic recovery of CMs from coal and coal by-products and the reduction of waste in terms of volume, toxicity, or maintenance costs. Study materials relevant to this AOI may only be collected from previous and sustaining coal mining operations. To date, research regarding REE-CM recovery from coal and its by-products has been largely limited to the heavy REEs due to their greater economic value. Applicants are encouraged to apply state-of-the-art analytical techniques and instrumentation for thorough and detailed material characterization. Applicants are encouraged to develop and apply novel and burgeoning

techniques and/or methods to one or more steps of the CM recovery process specifically for any of the coal-based materials listed above, including extraction, separation, and refinement. Relatively new technologies and methodologies such as ionic liquids (ILs) and artificial intelligence/machine learning (AI/ML) may provide new, previously unrecognized or unrealized avenues to unlock the economic potential of these coal-based feedstocks. This AOI is split into two subtopics (*i.e.*, *AOI-4A and AOI-4B*). Applicants should select a subtopic and clearly state in their application to which subtopic they are applying with a clear description of which section(s) of the recovery process(es) they will focus on, which feedstock material(s), and which CM(s).

Research must be focused on feedstocks derived from previous and sustaining coal mining operations including legacy stockpiles of waste coals or coal by-products only. Experimental research focused on newly-mined coal from newly-commenced mining operations is not of interest for this AOI and will be considered as non-responsive. A real potential feedstock must be identified in the application, including material type, volume estimate, ownership, and a sampling agreement between the applicant and the owner (*e.g. a mine, municipality, or federal agency*). Successful applicants will design and execute research projects in an environmentally benign manner, being compliant with all federal, state, and local laws and regulations with respect to emissions, waste treatment, and disposal.

#### **AOI 4 - Subtopic A (4A): Improving Critical Mineral Extraction from Coal-based Feedstocks**

The extraction of REEs and CMs from coal-based feedstock resources is an energy- and material-intensive process. Economic and environmentally friendly extraction technologies are critical to the successful separation and refinement of rare earth minerals from coal and coal by-products. Understanding the molecular bonding environments of REEs and CMs within the coal-based host materials will lay the groundwork to inform future research that is targeted and specific for recovery of CMM. It is expected that this information will lead to curated extraction techniques that would improve extraction efficiency and/or reduce costs when compared to conventional methods.

Research is needed to fundamentally characterize and understand the form (mineralogy) and extractability of REEs and CMs from coal-based source material which may include both organic and inorganic materials. While experimental research quantifying the microscopic aspects of REEs in fly ashes is growing [27], research on REEs and other CMs in uncombusted coal is greatly lacking [28]. Further study is still needed to better understand their bonding environments. Characterization information should include identifying the organic compounds and/or mineralogy to which the CMs are bound, the chemical bond characteristics of the CMs, and other geochemical information such as the oxidation state(s) of the CMs of interest. To accomplish this, research may include using spectrometric or spectroscopic characterization techniques utilizing such instruments as X-ray spectrometers, mass spectrometers, Raman spectrometers, electron microprobe analyses, etc. Applicants

that already have awarded/reserved time at a synchrotron laboratory [29] or source are strongly encouraged. Applications that utilize lab-based X-ray absorption or emission spectroscopy (XAS/XES) instrumentation with performance comparable to synchrotron techniques are also encouraged.

Applicants should focus on CMs critical for clean energy supply chains. CMMs of specific interest include REE (in particular Nd, Pr, Dy, Sm), Li, Co, Ni, Ga, Ge, and graphite. Research should include a review of current conventional extraction techniques specific to the CMs examined by the Applicant, including detailed information on the chemical or physical processes involved. Upon completion of detailed study, Applicants should provide discussion regarding how their new knowledge can be utilized to design more efficient extraction techniques, methods, or technologies. While it is not required, Applicants are encouraged to apply artificial intelligence/machine learning (AI/ML) methods and optimization modeling to curate the most efficient solvents, ionic liquids, or other methods specific to the CMs examined by the Applicant.

It is expected that this research will be made publicly available and published in one or more peer reviewed journals.

#### **AOI 4 - Subtopic B (4B): Testing and Developing Ionic Liquids and Associated Methods for Extraction, Separation, or Refinement of CMs from Coal-based Resources**

Ionic liquids (ILs) are a class of salts with low melting points (traditionally, with melting points below 100 °C, but as high as 250 °C) achieved by the high bulkiness and asymmetry of the ions. ILs typically contain large-size nitrogen-containing cations such as ammonium, imidazolium, pyridinium, piperidinium, pyrrolidinium or a phosphorus-containing cation (e.g., phosphonium) combined with an anion of weak coordination properties, for instance, halogen or fluorinated or organic ions. Several generations of ILs have developed since the 1960s, with the latest generation of designer ILs exhibiting improvement of desired physio-chemical traits, including far greater stability, manipulability, non-flammability, high solvating power, and reusability. [30]

Today, ILs show promise for a wide variety of applications including electro-chemistry, solvent, engineering, catalysis, biological aid, physical chemistry, analytical chemistry, and many more. [31] Due to their unique and tunable properties, ILs may be highly beneficial to the field of hydrometallurgy, with example applications of preferential leaching, selective SX of metal ions from pregnant leach liquors, and effects on electrowinning. Successfully applying ILs as extractants in industrial solvent extraction operations will require that they exhibit better performance than conventional extractants (i.e., high distribution ratios and/or selectivity, high recyclability, and stability) to overcome the high prices associated with ILs.

Some challenges with applying ILs to industrial applications include their high viscosities, which cause a difficulty for mass transfer during the one or two equilibrium stages when using ILs either as diluents or extractants. The solubility of ILs also poses a challenge because they could be transferred into the aqueous phase in SX. Chemical and thermal stability is another challenge due to exposure to extreme acidic conditions sometimes at high temperatures for long times and high current densities in the electrowinning process. [32] Applying ILs to coal-based feedstocks presents unique challenges due to organics, silicates, and deleterious elements present in these feedstocks.

To date, few published, experimental studies of REE or CM extraction from coal-based resources have been reported although one study utilizing coal and fly ash [33] presented promising results. Further research is needed to determine ILs best suited for CM recovery from coal-based feedstocks by understanding if ILs can supplement or replace current conventional extraction, separation, and/or refinement processes while lowering the cost envelope compared to conventional recovery technologies and techniques. This research may take the form of experimental laboratory studies that directly test various ILs on specific feedstocks, development or curation of ILs specific to a feedstock, or applying AI/ML or optimization modeling techniques to pre-determine best IL candidates for coal based feedstocks [34], addressing any of the aforementioned challenges or other challenges relevant to making CM recovery via ILs economically viable especially when compared to conventional techniques.

## **Objectives**

The results of the R&D from this FOA will include thorough quantitative and qualitative characterization of a potential variety of feedstock materials, detailed investigation of ILs and their applicability to individual feedstocks at individual stages of metal recovery, and quantitative and technical assessments of applied methods and techniques related to extraction, separation, and/or refinement of CMs from coal-based feedstocks. These projects should strive to develop methods, techniques, or technologies that may be further refined or built upon in future work, with the goal of real-world deployment at scale. For Subtopic B (ILs), a detailed technology maturation plan (TMP) is an expected outcome of this work. New techniques and methods of recovery should be quantified on a basis of energy, reagent input, overall expense, recovery rate, and any other applicable parameters, along with a detailed comparison to alternative conventional techniques and methods. Any waste material produced as a by-product of this research should also be quantified and qualified in terms of volume and toxicity, means of disposal/containment, and should be compared to conventional wastes that result from current development of the same or potentially substitutable CM.

## Technical Elements that Must be Included in Applications

- Applicants must clearly state which subtopic they are applying for (*i.e.*, *AOI-4A* or *AOI-4B*).
- Applicants should clearly describe which step (or steps) of the CM recovery process they will be focusing their efforts on, the feedstock material(s) they will be focusing their efforts on, and which CM(s) they will study.
- A clear research proposal and estimated timeline of research work and development.
- Applicants to *AOI-4B* must plan to develop a TMP.
- Applicants will need to include letters of support from any company, agency, or other party that has ownership/rights to any proposed feedstock materials where applicable (e.g., if utilizing coal ash, please provide a letter of support from the power or coal company who is producing the ash). If no letters of support can be obtained, please provide an explanation as to why they are not necessary, or how the necessary samples/data needed for research are intended to be obtained.
- If *AOI-4B* is chosen, please include justification as to how the research will be economically and technologically advantageous when compared to conventional methods and techniques, including a current technical and economic evaluation of feedstock materials that defines the quantity and quality of feedstock material, estimates of maintenance costs, waste disposal costs, or any other financial burdens associated with the feedstock, and any information regarding current estimates of CMs contained within the feedstock.

## Research Scope/Attributes that are Not of Interest

The following types of applications will be deemed nonresponsive and will not be reviewed or considered (See Section III. Responsiveness Criteria):

- Assessments of newly-developed coal mining sites are not of interest for this AOI. Experimental research must be focused on coal and coal-based feedstocks from previous and sustaining coal mining operations including legacy stockpiles of waste coals or coal-byproducts only. A tenet of this AOI is promoting reuse of mined materials and reduction of waste.
- Applications that use monazite or bastnaesite as feedstock materials
- Applications that use resources from geothermal brines
- Applications that use recycled materials (e.g., hard drives, fluorescent lightbulbs, etc.) as feedstock resources
- Applications that do not primarily consider extraction, separation, or refining as related to the recovery of CMs from feedstocks

- All AOI-4 applications that apply currently available conventional technologies such as (1) commercial solvent extraction and (2) commercial metallothermic high temperature reduction for metal production, except where these technologies are being significantly augmented by alternative methods or technologies
- Applications requiring feedstock material/data that do not include a letter of support from the material/data owner, or a valid explanation of why this letter is not needed
- An application exceeding the specified funding level

### ***Anticipated Technology Readiness Level***

The anticipated Technology Readiness Level (TRL) for this work is between TRL 1 and TRL 4.

Beginning of project: The beginning of the project will be TRL 1-2 (AOI-4A) and TRL 2-3 (AOI-4B). The technical examples provided under the subtopics have been shown capable of characterizing coal and coal-based materials and extracting, separating, refining, and recovering CMs and REEs in a laboratory setting. However, some may or may not have been successfully applied to coal or coal-based feedstocks. There are likely other potential methods not given in the examples that have current uses outside of metal recovery that may be applicable here or techniques that are in early stages of development and are, therefore, more speculative that warrant further testing and investigation to further its research and development.

End of project: With the project beginning at TRL 1-3 the expectation is that by the end of the project the technology will have advanced to a TRL 2-3 (AOI-4A) or 2-4 (AOI-4B). This may be taking a speculative concept from theoretical and supported by publications and other foundational research to preliminary testing of its veracity in a laboratory setting (i.e., TRL 2 to TRL 3). It may also be advancing work that already has proof of concept given initial laboratory testing (e.g., recovery of CMs from coal-based feedstock via ILs), but now plans to further progress that work to integrate disparate elements of the recovery process and establish the pieces will work together as a viable system.

### ***Success Metric(s)***

Establishment and implementation of new geoscience-based curriculum that:

#### ***Both Subtopics (AOI 4A/4B):***

- Produce high quality data and research to be published in peer reviewed journal(s).
- Advance knowledge in the field of CM recovery from coal-based materials.

- Train and develop student(s) in STEM fields that are critical to establishing and maintaining a secure, domestic CMM supply chain.

***AOI-4A:***

- Produce high quality data regarding the bonding environments of CMs of interest in coal-based materials of study.
- In-depth characterization of investigated materials/minerals that can be applied to current or future research with the intent to more efficiently extract CMs both energetically and economically.

***AOI-4B:***

- Successful application of ILs to any step of the metals recovery process, including ILs supplementation to conventional SX methods
- Detailed quantification of extraction processes involving ILs
- Detailed and thorough comparisons among effective ILs (for metals recovery) and comparison with comparable conventional techniques
- Successful application of AI/ML or optimization modeling to curation of ILs for the purpose of metals extraction from coal and coal-based feedstock materials

**Deliverables**

- A preliminary techno-economic assessment (TEA) will be conducted analyzing these methods/techniques in the context of deployment at scale considering the costs of current and future waste maintenance or disposal.

***Technology Maturation Plan***

A Technology Maturation Plan is an expected outcome of research based on this *AOI-4B*, and is required as an interim and final deliverable under the award.

***Workforce Readiness Plan***

Not applicable.

***Research and Development Community Benefits Plan (RD CBP)***

RD CBP: A RD CBP will be required with applications and evaluated for this AOI.

The template for a “RD CBP” is provided in Appendix I.

## **AOI 5: Energy Asset Transformation**

### **Overall Background**

The Biden-Harris Administration, through the Executive Order on Tackling the Climate Crisis at Home and Abroad (1), has clearly stated that coordinating investments and other efforts to assist coal, oil and gas, and power plant communities, and achieve substantial reductions of methane emissions from the oil and gas sector as quickly as possible is a priority. In addition, the Administration has made it clear that jobs and investments should be prioritized in the approach being taken to address climate change. At the intersection of both these Administration priorities lies the opportunity around repurposing fossil assets.

Currently, there is a lack of coordination and communication between the private sector and energy communities around repurposing fossil assets. This is due to the fact that there is no clear data available from these communities that is public, and which can be used by private entities to invest. As such, the private sector is possibly under-investing in energy communities relative to the available resources that the communities have to offer and the support that the federal government can provide. There is a lack of transparency about the resources and incentives available to companies and energy communities alike as they look to the future.

There are potential pathways for transitioning the assets like-for-like functional replacement as well as site reuse alternatives that meet community needs and provide benefits but are not necessarily energy projects (ex: industrial park). Technical feasibility of the project as well as compatibility with community resources and needs should be considered. It is hoped that through the work being done under this FOA subtopic, there will be pathways that can be shown for example communities that can be emulated elsewhere in the U.S.

### **Background AOI 5 - Subtopic A (5A): Pathways to Transition Energy Assets that Maximize Benefits to Local Communities**

Repurposing Fossil Assets will support leveraging and transforming fossil assets that include coal power plants, coal mines, and abandoned oil & gas wells, through repurposing for clean energy and manufacturing, as one of the best ways to unite private sector and energy community interests in places where employment and opportunity are on the decline. Many fossil asset sites can offer private sector actors looking to repurpose with access to a skilled workforce with knowledge of industrial operations, community relationships, access to rail lines, ports, and waterways, highway transportation, transmission and distribution infrastructure, electrical interconnect equipment and direct grid connections, industrial land, facilities, and potentially even site and permitting licenses among other things.

Currently, there is a lack of coordination and communication between the private Sector and energy communities around repurposing fossil assets. Therefore, the private sector is under-investing in energy communities relative to the available resources that the communities have to offer and the support that the federal government can provide. This is due to a lack of transparency about the resources and incentives available to companies and energy communities alike as they look to the future. By using the studies such as the ones in this AOI we hope that the right information will be available for such private interests to make investments. We also hope that other communities can use this work as a template to ensure that the appropriate information is being shared for outside investors to consider their community for a redevelopment project.

### **Background AOI 5- Subtopic B (5B): Safety and Reliability for Fossil Assets under Decarbonization and Climate Change**

Deep decarbonization poses challenges for energy infrastructure systems, as the zero carbon system becomes larger and the carbon-based system becomes smaller, all while climate change proceeds [35]. These dynamics – from decarbonization and climate change are both expected to affect the operations of existing fossil fuel-based assets. For example, natural gas-fired power plants might need to ramp more frequently to support integration of variable renewables [36]. Climate change contributes to weather patterns (e.g., extreme heat) that can cause power plant outages, especially when conditions are beyond what the plants were originally designed for [37]. As decarbonization and climate change both proceed, understanding how to operate existing infrastructure under increasingly challenging conditions will be crucial for maintaining safety and reliability. As long as fossil assets remain online and are used to provide energy services for people, they need to be able to function as expected, or clarify to planners and regulators how their reliability and availability might change. This research topic seeks to investigate a specific, existing piece of fossil infrastructure in the US and propose a way to address a critical safety or reliability issue driven by technology dynamics associated with decarbonization and/or climate change dynamics.

## **Objectives**

### **AOI 5A**

Research proposals are sought to conduct paper-based analysis and assessments of viable pathways to transition existing fossil-based energy assets to achieve net-zero or net-negative greenhouse gas emissions. The final deliverable will be in the form of a public facing report and related materials on how a fossil asset can transition to support the narrative provided so that it will help the stakeholders with decision making at the host community level, including emphasis on transition options that are 1) technically feasible; 2) provide

measurable benefits compatible with host community needs; and 3) facilitate decarbonization.

**AOI 5B**

Research proposals are sought to conduct paper-based analysis and assessments regarding challenges and solutions for safe and reliable operation of fossil fuel infrastructure under dynamic operational constraints related to decarbonization and climate change that are 1) technically feasible; 2) provide measurable benefits compatible with host community needs; and 3) facilitate decarbonization. Examples of fossil fuel infrastructure include power plants, natural gas pipelines, and refineries. Examples of decarbonization-driven dynamics include lower capacity factor/volumes and different patterns of operation to accommodate growing non-fossil energy use. Examples of climate-driven dynamics include: higher temperature operating conditions and higher amplitude storm conditions.

**Research Scope must include the following:**

**AOI 5A**

1. Select a specific fossil fuel asset or group of assets, and respective region or community that will be the research focus as a case study. Relevant assets might include (but is not limited to): power plants, coal mines, oil and/or natural gas wells, gas stations, natural gas storage facilities, etc. Asset locations must reside within the United States.
2. Research previous and planned fossil fuel asset transitions with the objective of understanding typical community-based decision-making criteria. Identify and evaluate potential transition timelines, drivers, and replacement options. Include research on existing policies at the local, state, and federal levels. Applicants are strongly encouraged to gather information by engaging community stakeholders (e.g., small business owners, community leaders, etc), decisionmakers, and/or potentially affected parties in the relevant communities and have the feedback influence asset transition scenarios in a meaningful way. Consider using the Community Benefits Plan guidance [38].
3. Using publicly available data, map the asset(s) of interest, with metadata on decision-relevant characteristics like asset type, age, size of workforce, size of user base, regulatory considerations, emissions profile, etc. Consider using resources like HiFLD (the US federal geospatial database) and EIA / EPA data on air emissions and facility characteristics, especially for power plants. An analysis will be conducted using the mapping activity in order to answer such questions as: What might these data imply about asset transition timing, impacts, and potential pathways (e.g., replacements)? What ancillary services would need to be replaced?

4. Using publicly available data, compile information on host community resources and needs. Consider information like major existing and growing employment sectors/industries; income; poverty levels; educational infrastructure; existing environmental burden; and characteristics considered in measures of disadvantage for programs like the Justice40 Initiative [39].

5. Using the information collected, propose 2-3 potential pathways for transitioning the asset or assets you have identified. Consider both like-for-like functional replacement (e.g., clean power for fossil power; electric vehicle charging for gas station fueling) and site reuse alternatives that meet community needs and provide benefits but are not necessarily energy projects (e.g. industrial estate)).

Consider:

a. Technical feasibility – what needs to happen to make this transition safely and effectively from a technical perspective? Consider issues like site reusability for alternative purposes (e.g., a site heavily contaminated from gasoline spills at a gas station might not be usable for housing), decommissioning pathways, resource access (e.g., a new power plant might need water and power lines, but a grocery store might not), etc.

b. Compatibility with community resources and needs – how does the proposed transition pathway draw upon available resources (e.g., access to rail, a highly trained workforce skilled at the type of processes needed for the transition), and how does it avoid not only creating new problems, but also exacerbating existing problems (e.g., air pollution) while addressing community needs (e.g., grocery access, jobs)?

6. Generate a proposal for transition that ranks your alternatives, accompanied by a timeline, map, and catalog of resourcing needs including cost, labor, major materials, etc. Also consider the potential to repurpose components of the existing asset or group of assets, and the potential to take advantage of government incentives. Include explicit description of environmental benefits and impacts, related to both greenhouse gases and local pollutants.

**AOI 5B**

1. Research existing operational constraints for fossil fuel infrastructure and identify how decarbonization and/or climate change might affect these constraints. Research technology and climate dynamics and how they affect infrastructural operations at varying spatial and temporal scales. Identify constraints that are likely to emerge under conditions like falling demand for fossil fuels, higher penetration of non-fossil resources (e.g., electricity for home heating; renewable or nuclear fuel for electricity generation), and both new-normal and emergency conditions under climate change.

2. Select a specific existing fossil fuel-based infrastructure (e.g., a power plant or pipeline system). Potential resources for data on your choice include the EIA (especially Forms 861 and 923 for power plants), PHMSA, EPA, and state regulatory agencies. Identify and evaluate potential changes to operating parameters that you might expect to occur as both decarbonization and climate change proceed, and timelines over which these changes are expected to become relevant.

3. Identify existing regulations and other rules, standards, etc. that govern operation of the identified fossil fuel infrastructure. Conduct research on technology and climate dynamics to identify information that operators might need to collect (e.g., changes to parasitic loads at a power plant during high temperature events; minimum pressures required to operate a natural gas transmission pipeline) in order to comply with regulatory requirements. Identify situations where regulations and similar guidance might need to be revisited or updated in light of potential technology or climate dynamics in the near (<5 years) and longer (>5 years) term.

4. Develop a list of relevant safety and reliability considerations for the selected fossil fuel infrastructure that decision makers, regulators, and community members should be aware of and potentially act on. Use risk assessment techniques to identify the most urgent considerations, and explain the timeline, potential consequence, and scope of the challenges.

5. Generate a proposal for addressing at least one (1) critical safety or reliability consideration resulting from technology and/or climate dynamics. Include a timeline, the primary decision makers/actors (e.g., the asset owner; the regulator), and a catalog of resourcing needs including cost, labor, major materials, etc. Describe the consequences of not acting, and the benefits of acting, targeted at an audience that would be most affected by failure to act.

#### **Other Technical Elements that Must be Included in Applications**

##### **AOI 5A**

- Applicants must specify the fossil fuel asset or group of assets, and, respective region or community that will be the research focus as a case study.
- Applicants must specify the prospective publicly available datasets that will be used for initial analysis, mapping activity, and host community needs.
- Applicants must specify the evaluation methodology to determine technical feasibility and compatibility with community resources and needs.

##### **AOI 5B**

- Application must be focused on an existing fossil fuel-based infrastructure (e.g., a power plant or pipeline system).

- Applicants must specify at least one (1) critical safety or reliability consideration resulting from technology and/or climate dynamics.

### **Research Scope/Attributes that are Not of Interest**

Note: This is a paper study. If applicants do not clearly spell out the types of analysis that will be done and show clear pathways to decarbonize, they will not be considered.

#### **AOI 5A**

- This topic is centered on exploring pathways to facilitate decarbonization of the energy sector. As such, energy transitions that include fuel switching amongst fuels with high carbon content (e.g., coal fired power plants to natural gas fuels, etc) are not applicable to this topic.
- This topic is centered on transitioning already existing assets to become low-carbon, sustainable resources. Therefore, designs to support new builds of fossil-based energy infrastructure are not of interest to this topic.

#### **AOI 5B**

- This topic is centered on exploring pathways to facilitate decarbonization of the energy sector. As such, energy transitions that include fuel switching amongst fuels with high carbon content (e.g., coal fired power plants to natural gas fuels, etc) are not applicable to this topic.
- This topic is centered on transition pathways for existing fossil assets. Therefore, research on newly built fossil-based energy infrastructure is not of interest to this topic.
- This topic focuses on US transition. Therefore, research on assets outside of the United States is not of interest to this topic.

### ***Anticipated Technology Readiness Level***

#### **AOI 5A & 5B**

- Beginning of project: N/A, paper-based study
- End of project: N/A, paper-based study

### ***Success Metric(s) and Deliverables***

#### **Relevant for both AOI 5A and 5B:**

1. A public-facing report summarizing key findings for viable pathways to transition energy assets. The report must be written in a manner that is

accessible such that local community stakeholders at all levels of technical background (from layperson to expert) within the case study area may easily understand the information. A draft of the report will be due within 60 days before project end date for DOE review and approval.

a. Datasets and other analysis documentation used to support final conclusions for the project must also be made available to the public. Within 60 days before project end date, data generated as a result of this project must be submitted to NETL for inclusion in the NETL Energy Data eXchange (EDX)<sup>[39]</sup>.

2. A stand-alone, interactive mapping tool (e.g. using Tableau, GIS maps, or other comparative tools) that allows users to interface with asset transformation scenarios as well as supporting data will be due within 60 days before project end date.

3. A minimum of one (1) manuscript that summarizes key research findings designed for publication in industry journal or other peer-reviewed publication will be due within 30 days before project end date.

4. A press release that amplifies research results to a broader audience, including social media summaries for distribution, will be due within 60 days before project end date for DOE review and approval.

### ***Technology Maturation Plan***

Not Applicable.

### ***Workforce Readiness Plan***

Not Applicable.

### ***Research and Development Community Benefits Plan (RD CBP)***

RD CBP: A RD CBP will be required with applications and evaluated for this AOI.

The template for a “RD CBP” is provided in Appendix I.

## **D. Applications Specifically Not of Interest**

The following types of applications will be deemed nonresponsive and will not be reviewed or considered (See Section III, Eligibility Information; Responsiveness Criteria):

- Submissions that fall outside the technical parameters specified in Section I.C. “Objectives/Areas of Interest” of the FOA.
  - Submissions for proposed technologies that are not based on sound scientific principles (e.g., violates the laws of thermodynamics).
  - Submissions for large-scale demonstration projects of existing technologies.
  - Submissions that are not scientifically distinct from those submitted in response to other currently issued FOAs, including within the Department of Energy.
- 
- Submissions that describe a technology but do not propose a R&D plan that allows DOE to evaluate the submission under the applicable merit review criteria provided in Section V., “Application Review Information; Review Criteria” of the FOA.
  - Submissions that are listed in each AOI under “Research Scope/Attributes that are Not of Interest”

## II. Award Information

### A. Type of Application

DOE will accept only new applications under this announcement.

### B. Type of Award Instrument

#### Grants

DOE anticipates awarding grants under this funding opportunity announcement.

### C. Award Overview

#### i. Estimated Funding, Number of Awards, Anticipated Award Size, and Maximum DOE Share

DOE expects to make Federal funding available for new awards under this FOA as follows:

DOE may issue awards in one, multiple or none of the areas of interests.

Area of Interest	Estimated Federal Funding	Anticipated No. of Awards	Anticipated Individual Award Size	Maximum DOE Share of Award
			DOE Share/Total \$	
1	Up to \$4,500,000	0-3	Up to \$1,500,000 / 100%	Up to \$1,500,000
2	Up to \$3,200,000	0-4	Up to \$800,000 / 100%	Up to \$800,000
3	Up to \$4,000,000	0-4	Up to \$1,000,000 / 100%	Up to \$1,000,000
4	Up to \$3,000,000	0-6	Up to \$500,000 / 100%	Up to \$500,000
5	Up to \$3,000,000	0-4	Up to \$750,000 / 100%	Up to \$750,000
<b>Total</b>	<b>Up to \$17,700,000</b>	<b>0-21</b>		

\*The DOE share listed under the anticipated individual award size is the maximum amount of DOE funding that can be proposed for each Area of Interest. Applications that propose a DOE share in excess of these limits will not be evaluated.

\*\*Applicants may propose cost share in excess of 0% which could result in higher total award values than those stated above.

**APPLICATIONS WHICH EXCEED THE “MAXIMUM DOE SHARE OF AWARD” SPECIFIED ABOVE WILL BE CONSIDERED NONCOMPLIANT (SEE SECTION III, “ELIGIBILITY INFORMATION; COMPLIANCE CRITERIA”). DOE WILL NOT REVIEW OR CONSIDER NONCOMPLIANT APPLICATIONS.**

DOE may establish more than one budget period for each award and fund only the initial budget period(s). Funding for all budget periods, including the initial budget period, is not guaranteed. Funding for all awards and future budget periods are contingent upon the availability of funds appropriated by Congress for the purpose of this program and the availability of future-year budget authority.

Project continuation may be contingent upon satisfactory performance and go/no-go decision review. Potentially, at the go/no-go decision points, DOE will evaluate project performance, project schedule adherence, meeting milestone objectives, compliance with reporting requirements, and overall contribution to the program goals and objectives. As a result of this evaluation, DOE would make a determination to continue the project, re-direct the project, or discontinue funding the project.

**All Awards under this FOA will be implemented as a single, coextensive budget period/period of performance.**

## **ii. Estimated Project Period of Performance Area of Interest**

### **Estimated Project Period of Performance per Area of Interest**

The anticipated project period of performance for projects under each Area of Interest in this announcement is:

<b>Area of Interest</b>	<b>Project Period of Performance</b>
AOI 1	Up to 36 months
AOI 2	Up to 36 months
AOI 3	Up to 36 months
AOI 4	Up to 24-36 months
AOI 4a	Up to 36 months
AOI 4b	Up to 24 months
AOI 5	Up to 24 months

### III. Eligibility Information

#### A. General

To be considered for substantive evaluation, an applicant's submission must meet the criteria set forth below. If the application does not meet these initial requirements, it will be considered non-responsive, removed from further evaluation, and ineligible for any award.

The Principal Investigator or a Co-Principal Investigator listed in the application must be a teaching professor at the submitting university. If this condition is met, other participants, Co-Principal Investigators or research staff, who do not hold teaching or student positions may be included as part of the research team. A University should follow their internal policies and procedures when determining who can and cannot apply as a Principal Investigator or a Co-Principal Investigator.

If this condition is met, other participants, Co-Principal Investigators or research staff, who do not hold teaching or student positions may be included as part of the research team.

Applications from university-affiliated research institutions must be submitted through the college or university with which they are affiliated.

**At least one (1) student registered at that university is to receive compensation for work performed in the conduct of the research proposed.**

**The scope of work to be performed by subcontractors may not be more significant than the scope of work to be performed by the applicant.**

DOE views the HBCU-MSI Program as an assistance program and, as such, will not permit payment of any fees to industrial participants.

#### B. Eligible Applicants

##### i. Restricted Eligibility

In accordance with 2 CFR 910.126, Competition, eligibility for all awards under this FOA is restricted to U.S. Institutions of Higher Education and where applicable (*e.g.*, AOI 2), is limited to Historically Black Colleges and Universities or Minority Serving Institutions (HBCUs/MSIs) only. Eligibility will be restricted to Historically Black Colleges and Universities or Minority Serving Institutions (HBCUs/MSIs). Other entities may partner with the prime institutions. Although FFRDC contractors are not eligible for an

award as a prime, they may be proposed as a team member as long as, in aggregate, their effort does not exceed 25% of the total estimated cost of the project, including the applicant's and the FFRDC contractor's portions of the effort. The National Energy Technology Laboratory may not participate as a project team member or sub-awardee.

In accordance with 2 CFR 910.126, Competition, eligibility for award is restricted to Historically Black Colleges and Universities or Other Minority Institutions (HBCUs/MSIs) as educational entities recognized by the Office of Civil Rights (OCR), U.S. Department of Education, and identified on the OCR's Department of Education U.S. accredited postsecondary minorities eligibility matrix: [Eligibility Matrix](#) in effect on the closing date of the announcement.

Alternatively, institutions may produce certification from their administrations that (a) at least 50 percent of enrolled students are minorities or (b) they are HBCUs or Tribal Colleges included in the White House's list of institutions: [Accredited HBCU Listing](#) and [Accredited TC Listing](#).

As a resource only, HBCU/MSI eligibility information can be sought through the OCR's Department of Education U.S. accredited postsecondary minorities eligibility matrix: [Eligibility Matrix](#), or (if HBCU / Tribal College [TC]) the White House's list of institutions: [Accredited HBCU Listing](#) and [Accredited TC Listing](#).

Regardless of resource, if applicable, the Prime Applicant must produce certification from their administrations that the institution is a(n) HBCU, Tribally Controlled Colleges and University (TCCU), or MSI effective on the closing date of the announcement.

See Section IV.B.xxv. of the FOA for further details.

## ii. Individuals

U.S. citizens and lawful permanent residents are eligible to apply for funding as a [Prime Recipient](#) or Subrecipient.

## iii. Domestic Entities

For-profit entities, educational institutions, and nonprofits that are incorporated (or otherwise formed) under the laws of a particular State or territory of the United States are eligible to apply for funding as a [Prime Recipient](#) or Subrecipient.

Nonprofit organizations described in section 501(c)(4) of the Internal Revenue Code of 1986 that engaged in lobbying activities after December 31, 1995, **are not eligible to apply for funding.**

#### **iv. Domestic Public Entities (excluding Federal entities)**

State, local, and tribal government entities are eligible to apply for funding as a ~~Prime Recipient or~~ Subrecipient.

Federal entity eligibility is discussed below.

#### **v. Federally Funded Research and Development Centers and National Laboratories**

DOE/National Nuclear Security Administration (NNSA) Federally Funded Research and Development Centers (FFRDCs) and National Laboratories (NL) are eligible to apply for funding as a Subrecipient (only) but are not eligible to apply as a Prime Recipient. Non-DOE/NNSA FFRDCs and National Laboratories are eligible to apply for funding as a Subrecipient but are not eligible to apply as a Prime Recipient.

**NETL is not eligible for award under this announcement and may not be proposed as a subrecipient on another entity's application. An application that includes NETL as a prime recipient or subrecipient will be considered non-responsive.**

Authorization. The cognizant contracting officer for the DOE/NNSA FFRDC/NL or the non-DOE/NNSA Federal agency sponsoring the FFRDC/NL contractor must authorize in writing the use of the FFRDC/NL on the proposed project and this authorization must be submitted with the application. The use of a FFRDC/NL must be consistent with its authority under its award and will not place the laboratory in direct competition with the domestic private sector.

The following wording is acceptable for this authorization:

"Authorization is granted for the [Name] Laboratory to participate in the proposed project. The work proposed for the laboratory is consistent with or complimentary to the missions of the laboratory, will not adversely impact execution of the [DOE/NNSA/or FEDERAL AGENCY] assigned programs at the laboratory, and will not place the laboratory in direct competition with the domestic private sector."

Value/Funding. DOE will NOT fund DOE/NNSA FFRDCs participating as a subrecipient through the DOE field work authorization process. DOE will NOT fund non-DOE/NNSA FFRDCs through an interagency agreement with the sponsoring agency. Therefore, the prime recipient and FFRDC are responsible for entering into an appropriate subaward that will govern, among other things, the funding of the FFRDC portion of the work from the prime recipient under its DOE award. Such an agreement must be entered into before any project work begins.

Cost Share. The applicant should prepare the budgets utilizing rates appropriate for funding the FFRDCs through subawards. The applicant's cost share requirement will be based on the total cost of the project, including the applicant's, the subrecipient's, and the FFRDC's portions of the project.

Responsibility. The applicant, if successful, will be the responsible authority regarding the settlement and satisfaction of all contractual and administrative issues, including but not limited to, disputes and claims arising out of any agreement between the applicant and the FFRDC/NL.

## **vi. Federal Entities**

Federal agencies and instrumentalities (other than DOE) are eligible to apply for funding as a Subrecipient but are not eligible to apply as a Prime Recipient.

## **vii. Foreign Entities**

Foreign entities, whether for-profit or otherwise, are eligible to apply for funding as a Prime Recipient or Subrecipient under this FOA. Other than as provided in the "Individuals" or "Domestic Entities" sections above, all Prime Recipients receiving funding under this FOA must be incorporated (or otherwise formed) under the laws of a State or territory of the United States. If a foreign entity applies for funding as a Prime Recipient, it must designate in the Full Application a subsidiary or affiliate incorporated (or otherwise formed) under the laws of a State or territory of the United States to be the Prime Recipient. The Full Application must state the nature of the corporate relationship between the foreign entity and domestic subsidiary or affiliate.

Foreign entities may request a waiver of the requirement to designate a subsidiary in the United States as the Prime Recipient in the Full Application (i.e., a foreign entity may request that it remains the Prime Recipient on an award). To do so, the Applicant must submit an explicit written waiver request in the Full Application. The "Waiver Requests: Foreign Entity Participation as the Prime Recipient and Performance of Work in the United States" Appendix lists the

necessary information that must be included in a request to waive this requirement. The applicant does not have the right to appeal DOE's decision concerning a waiver request.

Prime applicants must submit an explicit written waiver request in the Full Application for a foreign entity subrecipient. The "Waiver Requests: Performance of Work in the United States" Appendix B lists the necessary information that must be included in a request to waive this requirement. The Prime Applicant does not have the right to appeal DOE's decision concerning a waiver request.

In the waiver request, the Prime Applicant must demonstrate to the satisfaction of DOE that it would further the purposes of this FOA and is otherwise in the economic interests of the United States to have a foreign entity serve as the Prime Recipient a Subrecipient. DOE may require additional information before considering the waiver request.

## C. Cost Sharing

### i. Cost Share Requirements

Cost sharing is not required under this FOA.

Although cost sharing is not required under this FOA, Applicants proposing industrial collaboration cost share of any of the following types will be considered appropriate for the HBCU-OMI Program:

1. Cash cost-sharing received by the university awardee from participant(s).  
NOTE: Cost-sharing is not required for either program;
2. Subcontracting by university awardee with the industrial participant(s) to provide consultation and experimental data and/or equipment not available at the university; and
3. In-kind collaboration with the industrial participant(s) agreeing to consult with the Principal Investigator, and to share non-proprietary information that will assist in improving the experimental plan and/or assist in analyzing data obtained by the Principal Investigator. In-kind use of industrial experimental facilities not available at the university is included in this kind of collaboration.

DOE views the HBCU-OMI Programs as assistance programs and, as such, will

not permit payment of any fees to industrial participants.

DOE understands that projects selected under this FOA may require the use of existing data. For purposes of this FOA, DOE will consider data that is commercially available at an established market price to be an allowable cost under the project (either as DOE share or non-federal cost share) but DOE will not consider in-kind data (e.g., data, owned by an entity, that is not routinely sold commercially but is instead donated to the project and assigned a value) to be an allowable cost under the project, including as Recipient cost share. Estimation methods used by the Recipient to assign a value to in-kind data cannot be objectively verified by DOE and therefore will not be accepted by DOE as an allowable cost under any project selected from this FOA. Consequently, DOE will not recognize in-kind data costs in any resulting approved DOE budget.

**To assist applicants in calculating proper cost share amounts, DOE has included a cost share information sheet and sample cost share calculation in the “Cost Share Information” Appendix of this FOA.**

## **ii. Legal Responsibility**

Applicants will be bound by the cost share proposed in their applications and incorporated into their award.

The cost share requirement applies to the project as a whole, including work performed by members of the project team other than the Prime Recipient. The Prime Recipient is legally responsible for paying the entire cost share. The Prime Recipient’s cost share obligation is expressed in the Assistance Agreement as a static amount in U.S. dollars (cost share amount) and as a percentage of the Total Project Cost (cost share percentage). If the funding agreement is terminated prior to the end of the project period, the Prime Recipient is required to contribute at least the cost share percentage of total expenditures incurred through the date of termination.

The Prime Recipient is solely responsible for managing cost share contributions by the Project Team and enforcing cost share obligation assumed by Project Team members in subawards or related agreements.

## **iii. Cost Share Allocation**

Each Project Team is free to determine how best to allocate the cost share requirement among the team members. The amount contributed by

individual Project Team members may vary, as long as the cost share requirement for the project as a whole is met.

#### **iv. Cost Share Types and Allowability**

Every cost share contribution must be allowable under the applicable Federal cost principles, as described in Section IV, “Application and Submission Information; Funding Restrictions”. In addition, cost share must be verifiable upon submission of the Full Application.

Project Teams may provide cost share in the form of cash or in-kind contributions. Cost share may be provided by the Prime Recipient, Subrecipients, or third parties (entities that do not have a role in performing the scope of work). Contractors may not provide cost share. Any partial donation of goods or services is considered a discount and is not allowable.

Cash contributions include, but are not limited to: personnel costs, fringe costs, supply and equipment costs, indirect costs and other direct costs.

In-kind contributions are those where a value of the contribution can be readily determined, verified and justified but where no actual cash is transacted in securing the good or service comprising the contribution. Allowable in-kind contributions include but are not limited to: the donation of volunteer time or the donation of space or use of equipment.

Project teams may use funding or property received from state or local governments to meet the cost share requirement, so long as the funding was not provided to the state or local government by the Federal Government.

The Recipient may not use the following sources to meet its cost share obligations including, but not limited to:

- Revenues or royalties from the prospective operation of an activity beyond the project period;
- Proceeds from the prospective sale of an asset of an activity;
- Federal funding or property (e.g., Federal grants, equipment owned by the Federal Government); or
- Expenditures that were reimbursed under a separate Federal Program.

Project Teams may not use the same cash or in-kind contributions to meet cost share requirements for more than one project or program.

Cost share contributions must be specified in the project budget, verifiable from the Prime Recipient's records, and necessary and reasonable for proper and efficient accomplishment of the project. As all sources of cost share are considered part of total project cost, the cost share dollars will be scrutinized under the same Federal regulations as Federal dollars to the project. Every cost share contribution must be reviewed and approved in advance by the Contracting Officer and incorporated into the project budget before the expenditures are incurred.

Applicants are encouraged to refer to 2 CFR 200.306 as amended by 2 CFR 910.130 for additional cost sharing requirements.

Please refer to the "Cost Share Information" Appendix of the FOA.

#### **v. Cost Share Verification**

Applicants are required to provide written assurance of their proposed cost share contributions in their Full Applications.

Upon selection for award negotiations, applicants are required to provide additional information and documentation regarding their cost share contributions. Please refer to the "Cost Share Information" Appendix of the FOA.

#### **vi. Cost Share Contributions by FFRDCs**

Because FFRDCs and NLs are funded by the Federal Government, costs incurred by FFRDCs and NLs generally may not be used to meet the cost share requirement. FFRDCs and NLs may contribute cost share only if the contributions are paid directly from the contractor's Management Fee or another non-Federal source. In such instance, the FFRDC and NLs must certify in writing that the cost share comes from non-Federal sources.

### **D. Compliance Criteria**

A review of all submitted documents and information is performed to determine if the submissions are in compliance with the FOA requirements. **All submitted information and documents must meet all Compliance Criteria listed below to be eligible for review or the submission will be considered noncompliant. DOE will NOT review or consider noncompliant submissions.**

Full Applications are deemed compliant if:

- The Full Application complies with the maximum DOE share of the individual award size in Section II, “Award Information; Award Overview” of the FOA;
- The Full Application complies with the content and form requirements in Section IV, “Application and Submission Information; Form and Content Requirements,” and Section IV, “Application and Submission Information; Full Applications” of the FOA; and
- The applicant successfully uploaded all required documents and clicked the “Submit” button in Grants.gov by the deadline stated in the FOA. DOE will not extend the submission deadline for applicants that fail to submit required information by the applicable deadline due to server/connection congestion.

## E. Responsiveness Criteria

A review of all submitted documents and information is performed to determine if the submissions are responsive to the FOA requirements. **All submitted information and documents must meet all of the Responsiveness Criteria listed below to be eligible for review or the submission will be considered non-responsive. DOE will NOT review or consider non-responsive submissions.**

Full Applications are deemed responsive if:

- The application meets the technical requirements as described in the “Objectives/Areas of Interest” contained in Section I.C of the FOA; and
- The Applicant/application meets the Eligibility Criteria in Section III, “Eligibility Information” of the FOA.

**Only compliant/responsive applications will be eligible for a comprehensive merit review.**

## F. Number of Submittals Eligible for Review

Applicants may submit multiple applications under each area of interest of this FOA; **HOWEVER**, applicants may not submit duplicate applications under multiple areas of interest. Put simply, each submitted application should be distinct and tailored to the specific area of interest.

## G. Questions Regarding Eligibility

DOE will not make eligibility determinations for potential applicants prior to the date on which applications to this FOA must be submitted. The decision whether to submit an application in response to this FOA lies solely with the applicant.

## IV. Application and Submission Information

### A. Form and Content Requirements

All submissions must conform to the following form and content requirements, including maximum page limits (described below) and must be submitted as specifically stated. **Applications which do not meet ALL of the form and content requirements listed below will be considered noncompliant (See Section III, “Eligibility Information; Compliance Criteria”). DOE will NOT review or consider noncompliant applications.** DOE will not review or consider submissions submitted through means other than specifically stated in the FOA, submissions submitted after the applicable deadline, and incomplete submissions. DOE will not extend deadlines for applicants who fail to submit required information and documents by the applicable deadline due to server/connection congestion.

**Full Applications must conform to ALL of the following requirements in order to be considered compliant:**

- Each must be submitted in Adobe PDF format unless stated otherwise.
- Each must be written in English.
- All pages must be formatted to fit on 8.5 x 11 inch paper with margins not less than one inch on every side. Use Times New Roman typeface, a black font color, and a font size of 11 point or larger (except in figures or tables, which may be 10 point font). A symbol font may be used to insert Greek letters or special characters, but the font size requirement still applies. References must be included as footnotes or endnotes in a font size of 10 or larger. Footnotes and endnotes are counted toward the maximum page requirement.
- Each submission must not exceed the specified maximum page limit (described below) when printed using the formatting requirements set forth above and **double** spaced. The maximum page limitation includes the cover page, references, charts, graphs, data, maps, photographs, other pictorial presentations, and other reference material the applicant may include its submission.

**Full Applications which do not conform to ALL of the requirements listed above will be considered noncompliant (See Section III, “Eligibility Information; Compliance Criteria”). DOE will not review or consider noncompliant submissions.**

Applicants are responsible for meeting the submission deadline. Applicants are strongly encouraged to submit their Full Applications at least 48 hours in advance of the submission deadline. Under normal conditions (i.e., at least 48 hours in advance of the submission deadline), applicants should allow at least 1 hour to submit a Full

Application. Once the Full Application is submitted, applicants may revise or update that submission until the expiration of the applicable deadline. If changes are made, the applicant must resubmit the Full Application, before the applicable deadline.

DOE urges applicants to carefully review their Full Applications and to allow sufficient time for the submission of required information and documents. All Full Applications that pass the initial eligibility review will undergo comprehensive technical merit review according to the criteria identified in Section V, "Application Review Information; Review Criteria" of the FOA.

## **B. Full Applications**

Applicants must submit a Full Application by the specified due date and time to be considered for funding under this FOA. Applicants must complete the mandatory forms and any applicable optional forms (e.g., SF-LLL- Disclosure of Lobbying Activities) in accordance with the instructions on the forms and the additional instructions below. Files that are attached to the forms must be in Adobe Portable Document Format (PDF) unless otherwise specified in this announcement.

The Principal Investigator or a Co-Principal Investigator listed in the application must be a teaching professor at the submitting university. A University should follow their internal policies and procedures when determining who can and cannot apply as a Principal Investigator or a Co-Principal Investigator. If this condition is met, other participants, Co-Principal Investigators or research staff, who do not hold teaching or student positions may be included as part of the research team.

Applications from university-affiliated research institutions must be submitted through the college or university with which they are affiliated.

**At least one (1) student registered at that university is to receive compensation for work performed in the conduct of the research proposed.**

**The scope of work to be performed by subcontractors may not be more significant than the scope of work to be performed by the applicant.**

DOE views the HBCU-MSI Program as an assistance program and, as such, will not permit payment of any fees to industrial participants.

### **i. Application Package**

Application forms and instructions are available at <https://www.grants.gov/>.

### **ii. Content and Form of Full Application**

DOE will not review or consider ineligible Full Applications (see Section III, “Eligibility Information; Compliance Criteria” of the FOA).

Each Full Application must be limited to a **single** area of interest. Concepts or technologies unrelated to the specific area of interest should not be consolidated into a single Full Application.

Full Applications must conform to the following requirements:

Submission	Components	Format	File Name
<b>Full Application (PDF, unless stated otherwise)</b>	SF-424	Form	N/A
	Project/Performance Site Location(s)	Form	N/A
	Project Narrative ( <b>25 page limitation</b> , see chart below for further instruction)	PDF	Project.pdf
	Summary for Public Release ( <b>1 page limitation</b> )	PDF	Summary.pdf
	Project Management Plan ( <b>10 page limitation</b> , see chart below for further instruction)	PDF	PMP.pdf
	Resume	PDF	Resume.pdf
	SF424a Budget Information – Non-Construction Programs File	Microsoft Excel	SF424A.xls or .xlsx
	Budget Justification – SEE DETAILED INSTRUCTIONS BELOW	Microsoft Excel	RecipientBudget Justification.xls or .xlsx
	Subaward Budget Justification, if applicable – SEE DETAILED INSTRUCTIONS BELOW	Microsoft Excel	Subawardee_name BudgetJustification.xls or xlsx
	Budget for DOE/NNSA FFRDC/NL or non-DOE/NNSA FFRDC/NL, if applicable	PDF	Use up to 10 letters of the FFRDC/NL name plus WP as the file name (e.g., lanlWP.pdf or lincolnWP.pdf).
	Authorization from cognizant Contracting Officer for DOE/NNSA FFRDC/NL or non-DOE FFRDC/NL, if applicable	PDF	Use up to 10 letters of the FFRDC/NL name plus FFRDC as the file name (e.g. anlFFRDC or lincolnFFRDC.pdf)
	Environmental Questionnaire	PDF	Env.pdf
	Cost Share Commitment Letters, if applicable	PDF	CSCL.pdf
	SF-LLL Disclosure of Lobbying Activities, if applicable	Form	N/A
	Foreign Entity Participation waiver request, if applicable	PDF	FN_Waiver.pdf
	Performance of Work in the United States waiver request, if applicable	PDF	PerformanceofWork_Waiver.pdf
	Data Management Plan	PDF	DMP.pdf
	R&D Community Benefits Plan	PDF	CBP.pdf
Current and Pending Support	PDF	CPS.pdf	
Potentially Duplicative Funding Notice	PDF	PDFN.pdf	

	Transparency of Foreign Connections	PDF	TFC_BusinessSensitive.pdf
	HBCU_MSI Program Eligibility Document	PDF	HBCU_MSI Program Eligibility Cert.pdf

**Note:** The maximum file size that can be uploaded to the Grants.gov website is 10MB. Files in excess of 10MB cannot be uploaded, and hence cannot be submitted for review. If a file exceeds 10MB but is still within the maximum page limit specified in the FOA, it must be broken into parts and denoted to that effect. For example:

**Project Part 1**  
**Project Part 2, etc.**

**DOE will not accept late submissions that resulted from technical difficulties due to uploading files that exceed 10MB.**

Detailed guidance on the content and form of each component is listed below.

**iii. SF-424: Application for Federal Assistance**

Complete the SF 424 form first to populate data in other forms. Complete all required fields in accordance with the instructions on the form. The list of certifications and assurances in Field 21 can be found at <https://www.energy.gov/management/financial-assistance-forms-and-information-applicants-and-recipients>, under Certifications and Assurances.

**iv. Project/Performance Site Location(s)**

Indicate the primary site where the work will be performed by the prime recipient or subrecipient(s). If a portion of the project will be performed at any other site(s), identify the site location(s) in the blocks provided.

Note that the Project/Performance Site Congressional District is entered in the format of the 2-digit state code followed by a dash and a 3 digit Congressional district code, for example VA-001. Hover over this field for additional instructions.

Use the Next Site button to expand the form to add additional Project/Performance Site Locations.

**v. Other Attachments Form**

Submit the following files with your application and attach them to the Other Attachments Form. Click on "Add Mandatory Other Attachment" to attach

the Project Narrative. Click on "Add Optional Other Attachment," to attach the other files.

**vi. Project Narrative File – Mandatory Other Attachment**

The Project Narrative File must be submitted in Adobe PDF format. The project narrative ***must not exceed twenty-five (25) pages***, including cover page, table of contents, footnotes/endnotes, charts, graphs, maps, photographs, and other pictorial presentations, when printed using standard 8.5" by 11" paper with 1 inch margins (top, bottom, left, and right) **double spaced**. The font must not be smaller than 11 point. The **Identification of Potential Conflicts of Interest or Bias in Selection of Reviewers, and Bibliography sections are NOT included in the project narrative page limitation**. Do not include any Internet addresses (URLs) that provide information necessary to review the application. See Section VIII, "Other Information; Treatment of Application Information" for instructions on how to mark proprietary application information.

**EVALUATORS WILL REVIEW ONLY THE NUMBER OF PAGES INDICATED ABOVE.**

Save the information in a single file named "Project.pdf," and click on "Add Mandatory Other Attachment" to attach.

The project narrative (25 page limitation) must include:

SECTION	MAXIMUM PAGE LIMIT* (if applicable)	DESCRIPTION
Cover Page	Included in the page limitation (1-page maximum)	The cover page should include the project title, the specific FOA area of interest being addressed, the Applicant’s name, and the names of all team member organizations. In addition, provide the Applicant’s technical and business points of contact along with e-mail addresses and telephone numbers. The cover page should also include the federal and non-federal share of costs associated with each team member’s proposed effort. Applicants should ensure the cost information is consistent with the submitted budget justification(s).
Table of Contents	Included in the page limitation	Applicant to capture, at a minimum, all of the required sections identified in this table.
Project Objectives	Included in the page limitation	This section should provide a clear, concise statement of the specific objectives/aims of the proposed project.  Buy America Requirements for Infrastructure Projects: Within the first two (2) pages of the Narrative, include a short statement on whether the project will involve the construction, alteration, and/or

		repair of infrastructure in the United States. See the “Required Use of American Iron, Steel, Manufactured Products, and Construction Materials – Buy America Requirements for Infrastructure Projects” Appendix for applicable definitions and other information to inform this statement.
Merit Review Criterion Discussion	Included in the page limitation	The section should be formatted to address each of the merit review criterion and sub-criterion listed in Section V, “Application Review Information; Review Criteria”. Provide sufficient information so that reviewers will be able to evaluate the application in accordance with these merit review criteria. DOE/NNSA WILL EVALUATE AND CONSIDER ONLY THOSE APPLICATIONS THAT ADDRESS SEPARATELY EACH OF THE MERIT REVIEW CRITERION AND SUB-CRITERION.
Statement of Project Objectives	Included in the page limitation	The project narrative must contain a single, detailed Statement of Project Objectives that addresses how the project objectives will be met. The Statement of Project Objectives must contain a clear, concise description of all activities to be completed during project performance. It is therefore required that it shall not contain proprietary or confidential business information.  The Statement of Project Objectives is <b>generally less than 10 pages</b> in total for the proposed work. Applicants shall prepare the Statement of Project Objectives in the format provided in the “Statement of Project objectives Template” Appendix of the FOA.
Relevance and Outcomes/Impacts	Included in the page limitation	This section should explain the relevance of the effort to the objectives in the program announcement and the expected outcomes and/or impacts. The justification for the proposed project should include a clear statement of the importance of the project in terms of the utility of the outcomes and the target community of beneficiaries.
Roles of Participants	Included in the page limitation	For multi-organizational or multi-investigator projects, describe the roles and the work to be performed by each participant/investigator, business agreements between the applicant and participants, and how the various efforts will be integrated and managed.
Multiple Principal Investigators	Included in the page limitation	The applicant, whether a single organization or team/partnership/consortium, must indicate if the project will include multiple PIs. This decision is solely the responsibility of the applicant. If multiple PIs will be designated, the application must identify the Contact PI/Project Coordinator and provide a "Coordination and Management Plan" that describes the organization structure of the project as it pertains to the designation of multiple PIs. This plan should, at a minimum, include:  <ul style="list-style-type: none"> <li>- process for making decisions on scientific/technical direction;</li> <li>- publications;</li> <li>- intellectual property issues;</li> <li>- communication plans;</li> </ul>

		<ul style="list-style-type: none"> <li>- procedures for resolving conflicts; and</li> <li>- PIs' roles and administrative, technical, and scientific responsibilities for the project.</li> </ul>
Facilities and Other Resources	Included in the page limitation	Identify the facilities (e.g., office, laboratory, computer, etc.) to be used at each performance site listed and, if appropriate, indicate their capacities, pertinent capabilities, relative proximity, and extent of availability to the project. Describe only those resources that are directly applicable to the proposed work. Provide any information describing the other resources available to the project such as machine and electronics shops.
Equipment	Included in the page limitation	List important items of equipment already available for this project and, if appropriate, note the location and pertinent capabilities of each. If you are proposing to acquire equipment, describe comparable equipment, if any, already at your organization and explain why it cannot be used.
Identification of Potential Conflicts of Interest or Bias in Selection of Reviewers	<b>Not included in the page limitation</b>	<p>Provide the following information in this section:</p> <ul style="list-style-type: none"> <li>▪ Collaborators and Co-editors: List in alphabetical order all persons, including their current organizational affiliation, who are, or who have been, collaborators or co-authors with you on a research project, book or book article, report, abstract, or paper during the 48 months preceding the submission of this application. Also, list any individuals who are currently, or have been, co-editors with you on a special issue of a journal, compendium, or conference proceedings during the 24 months preceding the submission of this application. If there are no collaborators or co-editors to report, state "None."</li> <li>▪ Graduate and Postdoctoral Advisors and Advisees: List the names and current organizational affiliations of your graduate advisor(s) and principal postdoctoral sponsor(s) during the last 5 years. Also, list the names and current organizational affiliations of your graduate students and postdoctoral associates.</li> </ul>
Bibliography	<u>Not</u> included in the page limitation	If applicable: Provide a bibliography for any references cited in the Project Narrative section. This section must include only bibliographic citations.

\*As indicated above, a maximum page limit has been established for the project narrative so when the project narrative sections identified in the table above as included in the page limitation are totaled together (including the cover page, table of contents, footnotes/endnotes, charts, graphs, maps, photographs, and other pictorial presentations) it should not exceed **25** pages. **EVALUATORS WILL REVIEW ONLY THE NUMBER OF PAGES INDICATED ABOVE.** Full Applications which do not conform to ALL of the requirements listed above will be considered noncompliant (See Section III, "Eligibility Information; Compliance Criteria"). DOE will not review or consider noncompliant submissions.

## **vii. Summary for Public Release File (April 2023)**

The project summary/abstract must contain a one-page summary of the proposed activity suitable for dissemination to the public. It should be a self-contained document that identifies the name of the applicant, the project director/principal investigator(s), the project title, the objectives of the project, a description of the project, including methods to be employed, the potential impact of the project (i.e., benefits, outcomes), major participants (for collaborative projects), and the project's commitments and goals described in the Community Benefits Plan. This document must not include any proprietary or sensitive business information as the Department may make it available to the public after selections. The project summary must not exceed one (1) page when printed using standard 8.5" by 11" paper with 1" margins (top, bottom, left and right) **double** spaced with font no smaller than 11 point.

Save this information in a file named "Summary.pdf," and click on "Add Optional Other Attachment" to attach.

## **viii. Project Management Plan**

The Project Management Plan (PMP) must not exceed **10 pages** including cover page, table of contents, footnotes/endnotes, charts, graphs, maps, photographs, and other pictorial presentations, when printed using standard 8.5" by 11" paper with 1" margins (top, bottom, left and right) **double** spaced with font no smaller than 11 point. Applicants shall prepare the PMP in the format provided in the "Project Management Plan Template" Appendix of the FOA.

Save this information in a file named "PMP.pdf," and click on "Add Optional Other Attachment" to attach.

## **ix. Resume File (April 2023)**

Provide a resume for each key person proposed, including subawardees and consultants if they meet the definition of key person. A key person is any individual who contributes in a substantive, measurable way to the execution of the project. The biographical information for each resume must not exceed 3 pages when printed on 8.5" by 11" paper with 1 inch margins (top, bottom, left, and right) **double** spaced with font no smaller than 11 point and should include the following information, if applicable:

- Contact Information;
- Education and Training. Undergraduate, graduate and postdoctoral training, provide institution, major/area, degree and year.
- Research and Professional Experience. Beginning with the current position list, in chronological order, professional/academic positions with a brief description. List all current academic, professional, or institutional appointments, foreign or domestic, at the applicant institution or elsewhere, whether or not remuneration is received, and, whether full-time, part-time, or voluntary;
- Publications. Provide a list of up to 10 publications most closely related to the proposed project. For each publication, identify the names of all authors (in the same sequence in which they appear in the publication), the article title, book or journal title, volume number, page numbers, year of publication, and website address if available electronically. An abbreviated style such as the Physical Review Letters (PRL) convention for citations (list only the first author) may be used for publications with more than 10 authors;
- Patents, copyrights, and software systems developed may be provided in addition to or substituted for publications.
- Synergistic Activities. List no more than 5 professional and scholarly activities related to the effort proposed.
- There should be no lapses in time over the past ten years or since age 18, whichever time period is shorter.

As an alternative to a resume, it is acceptable to use the biographical sketch format approved by the National Science Foundation (NSF). The biographical sketch format may be generated by the Science Experts Network Curriculum Vita (SciENCv), a cooperative venture maintained at <https://www.ncbi.nlm.nih.gov/sciencv/>, and is also available at <https://nsf.gov/bfa/dias/policy/nsfapprovedformats/biosketch.pdf>. The use of a format required by another agency is intended to reduce the administrative burden to researchers by promoting the use of common formats.

Save all resumes in a single file named "Resume.pdf" and click on "Add Optional Other Attachment" to attach.

**x. SF 424A Budget Information – Non-Construction Programs (SF424) File**

You must provide a separate budget for each year of support requested and a cumulative budget for the total project period of performance. Use the SF

424 A Excel, "Budget Information - Non Construction Programs" form on the DOE Financial Assistance Forms Page at <https://www.energy.gov/management/financial-assistance-forms-and-information-applicants-and-recipients> under DOE budget forms.

You may request funds under any of the Object Class Categories as long as the item and amount are necessary to perform the proposed work, meet all the criteria for allowability under the applicable Federal cost principles, and are not prohibited by the funding restrictions in this announcement (See Section IV, "Application and Submission Information; Funding Restrictions").

Save the information in a single file named "SF424A.xls or xlsx," and click on "Add Optional Other Attachment" to attach.

#### **xi. Budget Justification File**

Applicants are required to provide a detailed budget justification for the project as a whole, including all work to be performed by the Applicant and its Subrecipients and Contractors, and provide all requested documentation (e.g., a Federally-approved rate agreement, contractor quotes). Applicants should include costs associated with the Buy America Requirements for Infrastructure projects and Community Benefits Plan, required annual audits and incurred cost proposals in their proposed budget documents.

A Budget Justification workbook is included as an attachment to this announcement for use and to describe the level of detail required in the budget justification. Although the data requested is mandatory, the use of the budget justification workbook is not.

The "Instructions and Summary" included with the Budget Justification workbook will auto-populate as the applicant enters information into the workbook. Applicants must carefully read the "Instructions and Summary" tab provided within the Budget Justification workbook. In addition, Applicants must carefully read and note each "Instructions" Summary contained within each individual tab of the Budget Justification workbook. **As stipulated within the Budget Justification workbook, all direct costs must be identified by specific task. All cost should include the basis of cost and justification of need, as applicable. Of specific note is the necessity to identify personnel costs for each individual proposed for all tasks to which they are assigned.** Note EXAMPLES provided within each tab for further clarification.

DOE understands that projects selected under this FOA may require the use of existing data. For purposes of this FOA, DOE will consider data that is

commercially available at an established price to be an allowable cost under the project (either as DOE share or non-federal cost share) but DOE will not consider in-kind data (e.g., data, owned by an entity, that is not routinely sold commercially but is instead donated to the project and assigned a value) to be an allowable cost under the project, including as Recipient cost share. Estimation methods used by the Recipient to assign a value to in-kind data cannot be objectively verified by DOE and therefore will not be accepted by DOE as an allowable cost under any project selected from this FOA. Consequently, DOE will not recognize in-kind data costs in any resulting approved DOE budget.

Save the Budget Justification workbook in a single file named "RecipientBudgetJustification.xls or.xlsx" and click on "Add Optional Other Attachment" to attach.

#### **xii. Subaward Budget Justification (if applicable)**

Applicants must provide a separate detailed budget justification for each subrecipient that is expected to perform work estimated to be more than \$250,000 or 25 percent of the total work effort (whichever is less). A Budget Justification workbook is included as an attachment to this announcement. Although the data requested is mandatory, the use of the budget justification workbook is not. The level of detail to be included in the subaward budget justification (if applicable) must be commensurate with that provided by the Prime Recipient. Save the information in a single file named "Subawardee\_name BudgetJustification.xls or.xlsx" and click on "Add Optional Other Attachment" to attach.

#### **xiii. Budget for DOE/NNSA FFRDC/NLs or non-DOE/NNSA FFRDC/NLs, (if applicable)**

If proposed, FFRDC/NLs will be treated as subawards for applicants. Therefore, prepare the budgets utilizing rates appropriate for such an arrangement. You must provide a separate detailed budget justification for each FFRDC/NL proposed that is expected to perform work estimated to be more than \$250,000 or 25 percent of the total work effort (whichever is less). A Budget Justification workbook is included as an attachment to this announcement. Although the data requested is mandatory, the use of the budget justification workbook is not. The level of detail to be included in the FFRDC/NL budget justification (if applicable) must be commensurate with that provided by the Prime Recipient. Use up to 10 letters of the FFRDC/NL name plus "Budget" as the file name (e.g., FFRDC/NL\_nameBudget.xls or.xlsx), and click on "Add Optional Other Attachment" to attach.

If a DOE/NNSA FFRDC/NL is to perform a portion of the work, you shall use the Department's Strategic Partnership Projects program in accordance with the requirements of DOE Order 481.1 Strategic Partnership Projects (SPP) [formerly known as "Work for Others" (WFO)]. This order and the applicable terms and conditions are available at <https://www.directives.doe.gov/directives-documents/400-series/0481.1-BOrder-e-chg1-ltdchg>. Subawards to other FFRDCs will utilize the terms and conditions of the sponsoring agency.

**xiv. Authorization for DOE/NNSA FFRDC/NLs or non-DOE/NNSA FFRDCs/NLs (if applicable)**

The cognizant contracting officer for the DOE/NNSA FFRDC/NL or the non-DOE/NNSA Federal agency sponsoring the FFRDC must authorize in writing the use of the FFRDC on the proposed project, and this authorization, as specified in Section III, "Eligibility Information" of the FOA, must be submitted with the application. The use of a FFRDC must be consistent with the contractor's authority under its award. Use up to 10 letters of the FFRDC name plus FFRDC as the file name (e.g., lanIFFRDC.pdf or lincolnFFRDC.pdf), and click on "Add Optional Other Attachment" to attach.

**xv. Environmental Questionnaire**

The Applicant must submit an environmental questionnaire providing for the work of the entire project. The Applicant is also responsible for submitting a separate environmental questionnaire for each proposed subrecipient performing at a different location. The environmental questionnaire is available at [https://netl.doe.gov/sites/default/files/2018-02/451\\_1-1-3.pdf](https://netl.doe.gov/sites/default/files/2018-02/451_1-1-3.pdf). Save the questionnaire in a single file named "Env.pdf" (or "Env-FILL IN TEAM MEMBER.pdf" if more than questionnaire is submitted) and click on "Add Optional Other Attachment" to attach.

NOTE: If selected for award and if a subrecipient's location is not known at the time of application, a subsequent environmental questionnaire will be needed prior to them beginning work at an alternate location.

**xvi. Cost Share Commitment Letters (if applicable)**

Cost share commitment letters are required from any party (other than the organization submitting the application) proposing to provide all or part of the required cost share (including subrecipients). The letter should state the party is committed to providing a specific minimum dollar amount of cost

share, identify the type of proposed cost share (e.g., cash, services, and/or property) to be contributed, and be signed by the person authorized to commit the expenditure of funds by the entity. The applicant should submit the letter(s) in PDF format. Save this information in a single file named "CSCL.pdf" and click on "Add Optional Other Attachment" to attach.

**xvii. SF-LLL: Disclosure of Lobbying Activities (if applicable)**

Recipients and Subrecipients may not use any Federal funds to influence or attempt to influence, directly or indirectly, congressional action on any legislative or appropriation matters.

If applicable, complete SF-LLL. Applicability: If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the grant/cooperative agreement, you must complete and submit Standard Form - LLL, "Disclosure of Lobbying Activities."

**xviii. Waiver Requests (if applicable) (April 2023)**

**i. Foreign Entity Participation**

~~For projects selected under this FOA, all recipients and subrecipients must qualify as domestic entities. See Section III, "Eligibility Information; Eligible Applicants". To request a waiver of this requirement, the applicant must submit an explicit waiver request in the Full Application. The "Waiver Requests: Foreign Entity Participation as the Prime Recipient and Performance of Work in the United States" Appendix lists the information that must be included in a waiver request.~~

**ii. Foreign Work Waiver Request**

As set forth in Section IV, "Application and Submission Information; Performance of Work in the United States (Foreign Work Waiver), all work for projects selected under this FOA must be performed in the United States. To request a waiver of this requirement for a Subrecipient, the applicant must submit an explicit waiver request in the Full Application. The Waiver Requests: Foreign Entity Participation as the Prime Recipient and Performance of Work in the United States Appendix B lists the information that must be included in a foreign work waiver request.

Save the Waivers in a single PDF file using the following naming convention for the title “FN\_Waiver.pdf” and click on “Add Optional Other Attachment” to attach.

**xix. Data Management Plan**

Applicants are required to submit a Data Management Plan as part of their Full Application. The Data Management Plan is a document that outlines the proposed plan for data sharing or preservation. Submission of this plan is required with the full application, and failure to submit the plan may result in rejection of the application without further consideration. Applicants shall prepare the DMP in the format provided in the “Data Management Plan” Appendix of this FOA. Save this plan in a single file named “DMP.pdf” and click on “Add Optional Other Attachment” to attach.

**xx. R&D Community Benefits Plan (April 2023)**

The R&D Community Benefits Plan must set forth the applicant’s approach to ensuring the Federal investments advance the following three (3) objectives: (1) advance diversity, equity, inclusion and accessibility (DEIA); (2) contribute to energy equity; and (3) invest in America’s workforce. The below sections set forth the content requirements for the R&D Community Benefits Plan, which addresses each of the foregoing objectives. Applicants must address all three (3) sections.

The applicant’s R&D Community Benefits Plan must include at least one Specific, Measurable, Assignable, Relevant, and Timely (SMART) milestone per budget period to measure progress on the proposed actions. The R&D Community Benefits Plan will be evaluated as part of the technical review process. If a project is selected and awarded, the R&D Community Benefits Plan will be incorporated into the award and the recipient must implement its R&D Community Benefits Plan as part of carrying out its project. During the life of the award, the DOE will evaluate the recipient’s progress.

The plan should be specific to the proposed project and not a restatement of organizational policies. Applicants should describe the future implications or a milestone-based plan for identifying future implications of their research on energy equity, including, but not limited to, benefits for the U.S. workforce. These impacts may be uncertain, occur over a long period of time, and/or have many factors within and outside the specific proposed research. Applicants are encouraged to describe the influencing facts and the most likely workforce and energy equity implications of the proposed research if the research is successful. While some guidance and example activities are provided in the “R&D Community Benefits Plan Guidance”

Appendix, applicants are encouraged to leverage promising practices and develop a plan that is tailored for their project.

The Applicant's R&D Community Benefits Plan must address the following three (3) sections:

**1) Diversity, Equity, Inclusion, and Accessibility (DEIA):**

To building a clean and equitable energy economy, it is important that there are opportunities for people of all racial, ethnic, socioeconomic and geographic backgrounds, sexual orientation, gender identify, persons with disabilities, and those re-entering the workforce from incarceration. This section of the plan must demonstrate how DEIA is incorporated in the technical project objectives. The plan must identify the specific action the applicant would undertake that integrated into the research goals and project teams. Submitting an institutional DEIA plan without specific integration into the project will be deemed insufficient.

**2) Energy Equity:**

This section must articulate the applicant's consideration of long-term equity implications of the research. It must identify how the specific project integrates equity considerations into the project design to support equitable outcomes should the innovation be successful. Like cost reductions and commercialization plans, the R&D Community Benefits Plan requires description of the equity implications of the innovation if successful.

**3) Workforce Implications:**

This section must articulate the applicant's consideration of long-term workforce impacts and opportunities for the research. It must identify how the project is designed and executed to include an understanding of the future workforce needs should the resulting innovations be successful.

The R&D Community Benefits Plan ***must not exceed 10 pages***. Save this plan in a single file named 'CBP.pdf' and click on "Add Optional Other Attachment" to attach.

**xxi. Current and Pending Support (April 2023)**

Current and pending support is intended to allow the identification of potential duplication, overcommitment, potential conflicts of interest or commitment, and all other sources of support. As part of the application, the principal investigator and all senior/key personnel at the applicant and subrecipient level must provide a list of all sponsored activities, awards, and appointments, whether paid or unpaid; provided as a gift with terms or conditions or provided as a gift without terms or conditions; full-time, part-

time, or voluntary; faculty, visiting, adjunct, or honorary; cash or in-kind; foreign or domestic; governmental or private-sector; directly supporting the individual's research or indirectly supporting the individual by supporting students, research staff, space, equipment, or other research expenses. All connections with foreign government-sponsored talent recruitment programs must be identified in current and pending support.

For every activity, list the following items:

- The sponsor of the activity or the source of funding;
- The award or other identifying number;
- The title of the award or activity. If the title of the award or activity is not descriptive, add a brief description of the research being performed that would identify any overlaps or synergies with the proposed research ;
- The total cost or value of the award or activity, including direct and indirect costs and cost share. For pending proposals, provide the total amount of requested funding;
- The award period (start date – end date); and
- The person-months of effort per year being dedicated to the award or activity.

To identify overlap, duplication of effort, or synergistic efforts, append a description of the other award or activity to the current and pending support.

Details of any obligations, contractual or otherwise, to any program, entity, or organization sponsored by a foreign government must be provided on request to either the applicant institution or DOE. Supporting documents of any identified source of support must be provided to DOE on request, including certified translations of any document.

PIs and senior/key personnel must provide a separate disclosure statement listing the required information above regarding current and pending support. Each individual must sign and date their respective disclosure statement and include the following certification statement:

*I, [Full Name and Title], certify to the best of my knowledge and belief that the information contained in this Current and Pending Support Disclosure Statement is true, complete and accurate. I understand that any false, fictitious, or fraudulent information, misrepresentations, half-truths, or omissions of any material fact, may subject me to criminal, civil or administrative penalties for fraud, false statements, false claims or otherwise. (18 U.S.C. §§ 1001 and 287, and 31 U.S.C. §§ 3729-3733 and 3801-3812). I further understand and agree that (1) the statements and*

*representations made herein are material to DOE's funding decision, and (2) I have a responsibility to update the disclosures during the project period of performance of the award should circumstances change which impact the responses provided above.*

The information may be provided in the format approved by the National Science Foundation (NSF), which may be generated by the Science Experts Network Curriculum Vita (SciENCv), a cooperative venture maintained at <https://www.ncbi.nlm.nih.gov/sciencv/>, and is also available at <https://www.nsf.gov/bfa/dias/policy/nsfapprovedformats/cps.pdf>

The use of a format required by another agency is intended to reduce the administrative burden to researchers by promoting the use of common formats. If the NSF format is used, the individual must still include a signature, date, and a certification statement using the language included in the paragraph above.

Save this plan in a single file named "CPS.pdf" and click on "Add Optional Other Attachment" to attach.

**Definitions:**

**Current and pending support** – (a) All resources made available, or expected to be made available, to an individual in support of the individual's RD&D efforts, regardless of (i) whether the source is foreign or domestic; (ii) whether the resource is made available through the entity applying for an award or directly to the individual; or (iii) whether the resource has monetary value; and (b) includes in-kind contributions requiring a commitment of time and directly supporting the individual's RD&D efforts, such as the provision of office or laboratory space, equipment, supplies, employees, or students. This term has the same meaning as the term Other Support as applied to researchers in NSPM-33: For researchers, Other Support includes all resources made available to a researcher in support of and/or related to all of their professional RD&D efforts, including resources provided directly to the individual or through the organization, and regardless of whether or not they have monetary value (e.g., even if the support received is only in-kind, such as office/laboratory space, equipment, supplies, or employees). This includes resource and/or financial support from all foreign and domestic entities, including but not limited to, gifts provided with terms or conditions, financial support for laboratory personnel, and participation of student and visiting researchers supported by other sources of funding.

**Foreign Government-Sponsored Talent Recruitment Program** – An effort directly or indirectly organized, managed, or funded by a foreign government, or a foreign government instrumentality or entity, to recruit science and technology professionals or students (regardless of citizenship or national origin, or whether having a full-time or part-time position). Some foreign government-sponsored talent recruitment programs operate with the intent to import or otherwise acquire from abroad, sometimes through illicit means, proprietary technology or software, unpublished data and methods, and intellectual property to further the military modernization goals and/or economic goals of a foreign government. Many, but not all, programs aim to incentivize the targeted individual to relocate physically to the foreign state for the above purpose. Some programs allow for or encourage continued employment at United States research facilities or receipt of federal research funds while concurrently working at and/or receiving compensation from a foreign institution, and some direct participants not to disclose their participation to United States entities. Compensation could take many forms including cash, research funding, complimentary foreign travel, honorific titles, career advancement opportunities, promised future compensation, or other types of remuneration or consideration, including in-kind compensation.

**Senior/Key Personnel** – An individual who contributes in a substantive, meaningful way to the scientific development or execution of a research, development and demonstration (RD&D) project proposed to be carried out with DOE award.<sup>1</sup>

## **xxii. U.S. Competitiveness**

A primary objective of DOE's multibillion-dollar research, development and demonstration investments is to cultivate new research and development ecosystems, manufacturing capabilities, and supply chains for and by U.S. industry and labor. Therefore, in exchange for receiving taxpayer dollars to support an applicant's project, the applicant must agree to the following U.S. Competitiveness Provision as part of an award under this FOA.

### **U.S. Competitiveness**

The Recipient agrees that any products embodying any subject invention or produced through the use of any subject invention will be manufactured substantially in the United States unless the Recipient can

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<sup>1</sup> Typically, these individuals have doctoral or other professional degrees, although individuals at the masters or baccalaureate level may be considered senior/key personnel if their involvement meets this definition. Consultants, graduate students, and those with a postdoctoral role also may be considered senior/key personnel if they meet this definition.

show to the satisfaction of DOE that it is not commercially feasible. In the event DOE agrees to foreign manufacture, there will be a requirement that the Government's support of the technology be recognized in some appropriate manner, e.g., alternative binding commitments to provide an overall net benefit to the U.S. economy. The Recipient agrees that it will not license, assign or otherwise transfer any subject invention to any entity, at any tier, unless that entity agrees to these same requirements. Should the Recipient or other such entity receiving rights in the invention(s): (1) undergo a change in ownership amounting to a controlling interest, or (2) sell, assign, or otherwise transfer title or exclusive rights in the invention(s), then the assignment, license, or other transfer of rights in the subject invention(s) is/are suspended until approved in writing by DOE. The Recipient and any successor assignee will convey to DOE, upon written request from DOE, title to any subject invention, upon a breach of this paragraph. The Recipient will include this paragraph in all subawards/contracts, regardless of tier, for experimental, developmental or research work.

Please note that a subject invention is any invention conceived or first actually reduced to practice in performance of work under an award. An invention is any invention or discovery which is or may be patentable. The recipient shall ensure that these requirements also apply to subrecipients.

As noted in the U.S. Competitiveness Provision, if any entity cannot meet the requirements of the U.S. Competitiveness Provision, the entity may request a modification or waiver of the U.S. Competitiveness Provision. For example, the entity may propose modifying the language of the U.S. Competitiveness Provision in order to change the scope of the requirements or to provide more specifics on the application of the requirements for a particular technology. As another example, the entity may request that the U.S. Competitiveness Provision be waived in lieu of a net benefits statement or U.S. manufacturing plan. The statement or plan would contain specific and enforceable commitments that would be beneficial to the U.S. economy and competitiveness. Examples of such commitments could include manufacturing specific products in the U.S., making a specific investment in a new or existing U.S. manufacturing facility, keeping certain activities based in the U.S. or supporting a certain number of jobs in the U.S. related to the technology. DOE may, in its sole discretion, determine that the proposed modification or waiver promotes commercialization and provides sufficient U.S. economic benefits, and grant the request. If granted, DOE will modify the award terms and conditions for the requesting entity accordingly. If not granted, the requesting entity must continue to perform according to the existing terms and conditions. More information and guidance on the waiver

and modification request process can be found in the DOE Financial Assistance Letter on this topic.

The U.S. Competitiveness Provision is implemented by DOE pursuant to a Determination of Exceptional Circumstances (DEC) under the Bayh-Dole Act and DOE Patent Waivers. See Section VIII, “Other Information; Intellectual Property Developed Under This Program” of this FOA for more information on the DEC and DOE Patent Waiver.

### **xxiii. Potentially Duplicative Funding Notice**

If the applicant or project team member has other active awards of federal funds, the applicant must determine whether the activities of those awards potentially overlap with the activities set forth in its application to this FOA. If there is a potential overlap, the applicant must notify DOE in writing of the potential overlap and state how it will ensure any project funds (i.e., recipient cost share and federal funds) will not be used for identical cost items under multiple awards. Likewise, for projects that receive funding under this FOA, if a recipient or project team member receives any other award of federal funds for activities that potentially overlap with the activities funded the DOE award, the recipient must promptly notify DOE in writing of the potential overlap and state whether project funds from any of those other federal awards have been, are being, or are to be used (in whole or in part) for one or more of the identical cost items under the DOE award. If there are identical cost items, the recipient must promptly notify the DOE Contracting Officer in writing of the potential duplication and eliminate any inappropriate duplication of funding.

Save the Potentially Duplicative Funding Notice in a single PDF file using the following naming convention for the title “PDFN.pdf” and click on “Add Optional Other Attachment” to attach.

### **xxiv. Transparency of Foreign Connections**

Applicants must provide the following as it relates to the proposed recipient and subrecipients. Include a separate disclosure for the applicant and each proposed subrecipient. U.S. National Laboratories, domestic government entities, and institutions of higher education are only required to respond to items 1, 2 and 9, and if applying as to serve as the prime recipient, must provide complete responses for project team members that are not U.S. National Laboratories, domestic government entities, or institutions of higher education.

1. Entity name, website address, and mailing address;

2. The identity of all owners, principal investigators, project managers, and senior/key personnel who are a party to any *Foreign Government-Sponsored Talent Recruitment Program* of a foreign country of risk (i.e., China, Iran, North Korea, and Russia);
3. The existence of any joint venture or subsidiary that is based in, funded by, or has a foreign affiliation with any foreign country of risk;
4. Any current or pending contractual or financial obligation or other agreement specific to a business arrangement, or joint venture-like arrangement with an enterprise owned by a foreign state or any foreign entity;
5. Percentage, if any, that the proposed recipient or subrecipient has foreign ownership or control;
6. Percentage, if any, that the proposed recipient or subrecipient is wholly or partially owned by an entity in a foreign country of risk;
7. Percentage, if any, of venture capital or institutional investment by an entity that has a general partner or individual holding a leadership role in such entity who has a foreign affiliation with any foreign country of risk;
8. Any technology licensing or intellectual property sales to a foreign country of risk, during the 5-year period preceding submission of the proposal;
9. Any foreign business entity, offshore entity, or entity outside the United States related to the proposed recipient or subrecipient;
10. Complete list of all directors (and board observers), including their full name, citizenship and shareholder affiliation, date of appointment, duration of term, as well as a description of observer rights as applicable;
11. Complete capitalization table for your entity, including all equity interests (including LLC and partnership interests, as well as derivative securities). Include both the number of shares issued to each equity holder, as well as the percentage of that series and all equity on a fully diluted basis. Identify the principal place of incorporation (or organization) for each equity holder. If the equity holder is a natural person, identify the citizenship(s). If the recipient or subrecipient is a publicly traded company, provide the above information for shareholders with an interest greater than 5%;
12. A summary table identifying all rounds of financing, the purchase dates, the investors for each round, and all the associated governance and information rights obtained by investors during each round of financing; and
13. An organization chart to illustrate the relationship between your entity and the immediate parent, ultimate parent, and any intermediate parent, as well as any subsidiary or affiliates. Identify where each entity is incorporated.
14. DOE reserves the right to request additional or clarifying information based on the information submitted.

Save the Transparency of Foreign Connections in a single PDF file using the following naming convention for the title “TFC\_BusinessSensitive.pdf” and click on “Add Optional Other Attachment” to attach.

#### **xxv. HBCU-MSI Program Eligibility Document**

As stated in Section I.C. Note 2, AOI 2 is restricted solely to the HBCU-MSI Program. As stated in Section III.B. Restricted Eligibility, HBCU-MSI Program eligible Prime Applicants must meet certain requirements by the closing date of the Announcement. In this document, please state how your educational entity claims HBCU-MSI Program eligibility and provide a copy of that certification. This “copy of the certification” may be a screen shot on the OCR's Department of Education U.S. accredited postsecondary minorities institution list or a copy of the certification from their institution's administration as laid out in Section III.B.i.

Save this plan in a single file named “HBCU\_MSI Program Eligibility Cert.pdf” and click on “Add Optional Other Attachment” to attach.

### **C. Post Selection Information Requests (April 2023)**

If selected for award negotiations, DOE reserves the right to require that selected applicants provide additional or clarifying information regarding the application submissions, the project, the project team, the award requirements, and any other matters related to anticipated award. The following is a non-exhaustive list of examples of information that may be required:

- Personnel proposed to work on the project and collaborating organizations (See Section VI, “Award Administration Information; Participants and Collaborating Organizations”);
- Current and Pending Support (See Section VI, “Award Administration Information; Current and Pending Support”);
- Indirect cost information;
- Other budget information;
- Name and phone number of the Designated Responsible Employee for complying with national policies prohibiting discrimination (See 10 CFR 1040.5);
- Listing of Protected Data and Unlimited Rights Data, if applicable;
- Representation of Limited Rights Data and Restricted Software, if applicable;
- Updated Commitment Letters from Third Parties Contributing to Cost Share, if applicable;
- Updated Environmental Questionnaire, if applicable;

- Foreign National Participation;
- Information for the DOE Office of Civil Rights to process assurance reviews under 10 CFR 1040.5;

## D. Submission Dates and Times

Full Applications must be received no later than the time/dates provided on the cover page of this FOA. **APPLICATIONS RECEIVED AFTER THE DEADLINE WILL NOT BE REVIEWED OR CONSIDERED FOR AWARD.**

## E. Intergovernmental Review

This program is not subject to Executive Order 12372 - Intergovernmental Review of Federal Programs.

## F. Other Submission and Registration Requirements

### i. Registration Process

There are several one-time actions before submitting an application in response to this FOA, and it is vital that applicants address these items as soon as possible. Some may take several weeks, and failure to complete them could interfere with an applicant's ability to apply to this FOA, or to meet the negotiation deadlines and receive an award if the application is selected. These requirements are provided immediately following the FOA cover page or modification summary, if applicable.

### ii. Where to Submit

You cannot submit an application through Grants.gov unless you are registered. Please read the registration requirements carefully and start the process immediately. **Applications submitted via e-mail will not be accepted.**

Grants.gov applicants can apply online using Workspace. Workspace is a shared, online environment where members of a grant team may simultaneously access and edit different webforms within an application. For each funding opportunity announcement (FOA), you can create individual instances of a workspace.

Below is an overview of submitting an application using Workspace on Grants.gov. For access to complete instructions on how to apply for

opportunities using Workspace, refer to:

<https://www.grants.gov/web/grants/applicants/workspace-overview.html>

- 1) *Create a Workspace*: Creating a workspace allows you to complete it online and route it through your organization for review before submitting.
- 2) *Complete a Workspace*: Add participants to the workspace to work on the application together, complete all the required forms online or by downloading PDF versions, and check for errors before submission. The Workspace progress bar will display the state of your application process as you apply. As you apply using Workspace, you may click the blue question mark icon near the upper-right corner of each page to access context-sensitive help.
  - a. *Adobe Reader*: If you decide not to apply by filling out webforms you can download individual PDF forms in Workspace. The individual PDF forms can be downloaded and saved to your local device storage, network drive(s), or external drives, then accessed through Adobe Reader. NOTE: Visit the Adobe Software Compatibility page on Grants.gov to download the appropriate version of the software at:  
<https://www.grants.gov/web/grants/applicants/adobe-software-compatibility.html>
  - b. *Mandatory Fields in Forms*: In the forms, you will note fields marked with an asterisk and a different background color. These fields are mandatory fields that must be completed to successfully submit your application.
  - c. *Complete SF-424 Fields First*: The forms are designed to fill in common required fields across other forms, such as the applicant name, address, and UEI. Once it is completed, the information will transfer to the other forms.
- 3) *Submit a Workspace*: An application may be submitted through workspace by clicking the Sign and Submit button on the Manage Workspace page, under the Forms tab. Grants.gov recommends submitting your application package at least 24-48 hours prior to the close date to provide you with time to correct any potential technical issues that may disrupt the application submission.

- 4) *Track a Workspace Submission:* After successfully submitting a workspace application, a Grants.gov Tracking Number (GRANTXXXXXXXX) is automatically assigned to the application. The number will be listed on the Confirmation page that is generated after submission. Using the tracking number, access the Track My Application page under the Applicants tab or the Details tab in the submitted workspace.

For additional training resources, including video tutorials, refer to:  
<https://www.grants.gov/web/grants/applicants/applicant-training.html>

*Applicant Support:* Grants.gov provides applicants 24/7 support via the toll-free number 1-800-518-4726 and email at [support@grants.gov](mailto:support@grants.gov). For questions related to the specific grant opportunity, contact the number listed in the application package of the grant you are applying for.

If you are experiencing difficulties with your submission, it is best to call the Grants.gov Support Center and get a ticket number. The Support Center ticket number will assist the DOE with tracking your issue and understanding background information on the issue.

### **iii. Full Application Proof of Timely Submissions**

Proof of timely submission is automatically recorded by Grants.gov. An electronic date/time stamp is generated within the system when the application is successfully received by Grants.gov. The applicant with the AOR role who submitted the application will receive an acknowledgement of receipt and a tracking number (GRANTXXXXXXXX) from Grants.gov with the successful transmission of their application. The applicant with the AOR role will also receive the official date/time stamp and Grants.gov Tracking number in an email serving as proof of their timely submission. The Grants.gov Support Center reports that some applicants end the transmission because they think that nothing is occurring during the transmission process. Please be patient and give the system time to process the application.

When DOE successfully retrieves the application from Grants.gov, and acknowledges the download of submissions, Grants.gov will provide an electronic acknowledgment of receipt of the application to the email address of the applicant with the AOR role who submitted the application. Again, proof of timely submission shall be the official date and time that Grants.gov receives your application. Applications received by Grants.gov after the established due date for the FOA will be considered non-compliant.

#### **iv. Electronic Authorization of Applications and Award Documents**

Submission of an application and supplemental information under this FOA through electronic systems used by the DOE, including Grants.gov and FedConnect.net, constitutes the authorized representative's approval and electronic signature.

#### **G. Funding Restrictions (April 2023)**

Funding for all awards and future budget periods are contingent upon the availability of funds appropriated by Congress for the purpose of this program and the availability of future-year budget authority.

Costs must be allowable, allocable and reasonable in accordance with the applicable federal cost principles referenced in 2 CFR part 200 as amended by 2 CFR part 910. Pursuant to 2 CFR 910.352, the cost principles in the Federal Acquisition Regulations (48 CFR 31.2) apply to for-profit entities. The cost principles contained in 2 CFR Part 200, Subpart E apply to all entities other than for-profits.

#### **H. Pre-Award Costs**

Recipients may charge to an award resulting from this announcement pre-award costs that were incurred within the ninety (90) calendar day period immediately preceding the effective date of the award, if the costs are allowable in accordance with the applicable Federal cost principles referenced in 2 CFR part 200 as amended by 2 CFR part 910 [DOE Financial Assistance Regulation]. Recipients must obtain the prior approval of the contracting officer for any pre-award costs that are for periods greater than this 90-day calendar period.

Pre-award costs are incurred at the applicant's risk. DOE is under no obligation to reimburse such costs if for any reason the applicant does not receive an award or if the award is made for a lesser amount than the applicant expected.

#### **I. Pre-Award Costs Related to National Environmental Policy Act (NEPA) Requirements**

DOE's decision whether and how to distribute Federal funds under this FOA is subject to NEPA. Applicants should carefully consider and should seek legal counsel or other expert advice before taking any action related to the proposed project that would have an adverse effect on the environment or limit the choice of reasonable alternatives prior to DOE completing the NEPA review process.

DOE does not guarantee or assume any obligation to reimburse pre-award costs incurred prior to receiving written authorization from the Contracting Officer. If the applicant elects to undertake activities that DOE determines may have an adverse effect on the environment or limit the choice of reasonable alternatives prior to receiving such written authorization from the Contracting Officer, the applicant is doing so at risk of not receiving Federal funding for the project and such costs may not be recognized as allowable cost share. Nothing contained in the pre-award cost reimbursement regulations or any pre-award costs approval letter from the Contracting Officer override these NEPA requirements to obtain the written authorization from the Contracting Officer prior to taking any action that may have an adverse effect on the environment or limit the choice of reasonable alternatives. Likewise, if a project is selected for negotiation of award, and the Prime Recipient elects to undertake activities that are not authorized for Federal funding by the Contracting Officer in advance of DOE completing a NEPA review, the Prime Recipient is doing so at risk of not receiving Federal Funding and such costs may not be recognized as allowable cost share.

## **J. Performance of Work in the United States (Foreign Work Waiver) (April 2023)**

### **i. Requirement**

All work performed under DOE awards issued under this FOA must be performed in the United States. The prime recipient must flow down this requirement to its subrecipients.

### **ii. Failure to Comply**

If the prime recipient fails to comply with the Performance of Work in the United States requirement, DOE may deny reimbursement for the work conducted outside the United States and such costs may not be recognized as allowable recipient cost share. The prime recipient is responsible should any work under this award be performed outside the United States, absent a waiver, regardless of whether the work is performed by the prime recipient, subrecipients, contractors or other project partners.

### **iii. Waiver**

To seek a foreign work waiver, the applicant must submit a written waiver request to DOE. The “Waiver Requests: Foreign Entity Participation as the Prime Recipient and Performance of Work in the United States” Appendix lists the information that must be included in a request for a foreign work waiver.

It is noted that direct labor associated with foreign travel to attend or present at a scientific/technical conference or consortium that has been approved by DOE does not require a waiver.

## **K. Foreign Travel**

If international travel is proposed for your project, please note that your organization must comply with the International Air Transportation Fair Competitive Practices Act of 1974 (49 USC 40118), commonly referred to as the “Fly America Act,” and implementing regulations at 41 CFR 301-10.131 through 301-10.143. The law and regulations require air transport of people or property to, from, between, or within a country other than the United States, the cost of which is supported under this award, to be performed by or under a cost-sharing arrangement with a U.S. flag carrier, if service is available.

## **L. Foreign Collaboration Considerations**

- a. Consideration of new collaborations with foreign entities and governments. The recipient will be required to provide DOE with advanced written notification of any potential collaboration with foreign entities or governments in connection with its DOE-funded award scope. The recipient will then be required to await further guidance from DOE prior to contacting the proposed foreign entity or government regarding the potential collaboration or negotiating the terms of any potential agreement.
- b. Existing collaborations with foreign entities and governments. The recipient will be required to provide DOE with a written list of all existing foreign collaborations in which has entered in connection with its DOE-funded award scope.
- c. Description of collaborations that should be reported. In general, a collaboration will involve some provision of a thing of value to, or from, the recipient. A thing of value includes but may not be limited to all resources made available to, or from, the recipient in support of and/or related to the DOE award, regardless of whether or not they have monetary value. Things of value also may include in-kind contributions (such as office/laboratory space, data, equipment, supplies, employees, students). In-kind contributions not intended for direct use on the DOE award but resulting in provision of a thing of value from or to the DOE award must also be reported. Collaborations do not include routine workshops, conferences, use of the recipient’s services and facilities by foreign investigators resulting from its standard published process for evaluating requests for access, or the routine use of foreign facilities by awardee staff in accordance with the recipient’s standard polies and procedures.

## **M. Equipment and Supplies**

Property disposition may be required at the end of a project if the current fair market value of property exceeds \$5,000. For-profit entity disposition requirements are set forth at 2 CFR 910.360. Property disposition requirements for other non-Federal entities are set forth in 2 CFR 200.310 – 200.316.

## **N. Buy America Requirements for Infrastructure Projects (April 2023)**

Pursuant to the Build America Buy America Act, subtitle IX of the Infrastructure Investment and Jobs Act<sup>2</sup>, more commonly known as the Bipartisan Infrastructure Law (BIL) (Buy America, or “BABA”), Federally assisted projects that involve infrastructure work, undertaken by applicable recipient types, require that:

- all iron, steel, and manufactured products used in the infrastructure work are produced in the United States; and
- all construction materials used in the infrastructure work are manufactured in the United States.

Whether a given project must apply this requirement is project-specific and dependent on several factors, such as the recipient’s entity type, whether the work involves “infrastructure,” as that term is defined in Section 70914 of the Bipartisan Infrastructure Law, and whether the infrastructure in question is publicly owned or serves a public function.

Please note that, based on the implementation guidance from the Office of Management and Budget (OMB) issued on April 18, 2022, the Buy America requirements of the BIL do not apply to DOE projects in which the prime recipient is a for-profit entity; the requirements only apply to projects whose prime recipient is a “non-Federal entity,” e.g., a State, local government, Indian tribe, Institution of Higher Education, or nonprofit organization. Subawards should conform to the terms of the prime award from which they flow; in other words, for-profit prime recipients are not required to flow down these Buy America requirements to subrecipients, even if those subrecipients are non-Federal entities as defined above. Conversely, prime recipients which are non-Federal entities must flow the Buy America requirements down to all subrecipients, even if those subrecipients are for-profit entities. Finally, for all applicants—both non-Federal entities and for-profit entities—DOE is including a

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<sup>2</sup> Infrastructure Investment and Jobs Act, Public Law 117-58 (November 15, 2021).  
<https://www.congress.gov/bill/117th-congress/house-bill/3684>.

Program Policy Factor that the Selection Official may consider in determining which Full Applications to select for award negotiations that considers whether the applicant has made a commitment to procure U.S. iron, steel, manufactured products, and construction materials in its project.

The DOE financial assistance agreement will require each recipient: (1) to fulfill the commitments made in its application regarding the procurement of U.S.-produced products and (2) to fulfill the commitments made in its application regarding the procurement of other key component metals and manufactured products domestically that are deemed available in sufficient and reasonably available quantities or of a satisfactory quality at the time of award negotiation. Applicants may seek waivers of these requirements in very limited circumstances and for good cause shown. Further details on requesting a waiver can be found in The “Required Use of American Iron, Steel, Manufactured Products, and Construction Materials – Buy America Requirements for Infrastructure Projects” Appendix and the terms and conditions of an award

Applicants are strongly encouraged to consult the “Required Use of American Iron, Steel, Manufactured Products, and Construction Materials – Buy America Requirements for Infrastructure Projects” Appendix for more information.

## **V. Application Review Information**

### **A. Review Criteria**

#### **i. Compliance/Responsiveness Review**

Prior to a comprehensive merit evaluation, DOE will (1) perform a compliance review to determine that submissions are timely and the information required by the FOA has been submitted (form and content requirements); and (2) perform a responsiveness review to determine that the Applicant is eligible for an award and the proposed project is responsive to the objectives of the FOA. Applications that fail the compliance and responsiveness review will not be forwarded for merit review and will be eliminated from further consideration.

#### **ii. Full Application Merit Review Criteria**

The following evaluation criteria will be utilized by the Technical Evaluation Committee and Federal Merit Review Panel members in conducting their evaluations of applications subjected to comprehensive merit review.

##### **Merit Review Criterion 1: Scientific and Technological Merit (30%)**

- Thoroughness of the description of the proposed technology and degree to which the proposed technology or methodology meets the stated objectives of the AOI.
- Degree to which the Applicant comprehensively advances arguments and provides details that clearly distinguishes the proposed R&D and why it is needed now relative to prior work.
- Feasibility of the proposed concept; the degree to which the proposed work is based on sound scientific and engineering principles.

##### **Merit Review Criterion 2: Technical Approach and Understanding (40%)**

- Adequacy and feasibility of the Applicant's approach to achieving the objectives of the AOI.
- Feasibility, appropriateness, rationale, and completeness of the proposed Statement of Project Objectives, such that there is a logical progression of work.
- The adequacy and completeness of the Project Management Plan (PMP) in establishing baselines (technical scope, budget, schedule) and in managing project performance relative to those baselines; defining the actions that will be taken when these baselines must be revised; and identification of project risks and strategies for mitigation.

**Merit Review Criterion 3: Technical and Management Capabilities (15%)**

- Demonstrated experience of the applicant and partnering organizations in the technology areas addressed in the application and in managing projects of similar size, scope, and complexity.
- Credentials, capabilities, and experience of key personnel and partnering organizations
- Clarity and likely effectiveness of the project organization, including sub-recipients or partners, to successfully complete the project.
- Adequacy and availability of proposed personnel, facilities, and equipment to perform project tasks.
- **[AOI 1 ONLY]** Clarity and strength of commitment between partnering universities to execute visiting scholar program.

**Merit Review Criterion 4: R&D Community Benefits Plan (15%)**

Diversity, Equity, Inclusion, and Accessibility (DEIA)

- Clear articulation of the project’s goal related to diversity, equity, inclusion, and accessibility;
- Quality of the project’s DEIA goals, as measured by the goals’ depth, breadth, likelihood of success, inclusion of appropriate and relevant SMART milestones, and overall project integration;
- Degree of applicant’s commitment and ability to track progress towards meeting each of the diversity, equity, inclusion, and accessibility goals; and
- Extent of engagement of organizations that represent underserved communities as a core element of their mission, including MSIs, Minority Business Entities, and non-profit or community-based organizations.

Energy Equity

- Clear workplan tasks, staffing, research, and timeline for engaging energy equity stakeholders and/or evaluating the possible near and long-term implications of the project for the benefit of the American public; including but not limited to the public health and public prosperity benefits;
- Approach, methodology, and expertise articulated in the plan for addressing energy equality and justice issues associated with the technology innovation; and
- Likelihood that the plan will result in improved understanding of distributional public benefits and costs related to the innovation if successful.

Workforce Implications

- Clear and comprehensive workplan tasks, staffing, research, and timeline for engaging workforce stakeholders and/or evaluating the possible near and long-term implications of the project for the United States workforce;

- Approach to document the knowledge, skills, and abilities of the workforce required for successful commercial deployment of innovations resulting from this research; and
- Likelihood that the plan will result in improved understanding of the workforce implications related to the innovation if successful.

## **B. Other Selection Factors**

### **i. Program Policy Factors**

In addition to the above criteria, the Selection Official may consider the following program policy factors in determining which Full Applications to select for award negotiations:

- It may be desirable to select for award a project, or group of projects, that represent a diversity of technical approaches and methods under this FOA or the overall program.
- It may be desirable to support complementary and/or similar projects which, when taken together, will best achieve the program's research goals and objectives.
- It may be desirable that different kinds and sizes of organizations be selected for award in order to provide a balanced programmatic effort and a variety of technical perspectives under this FOA or the overall program. For example, it may be desirable to select a project, or group of projects, that exhibit team member diversity, with participants including but not limited to those from MSIs (e.g. HBCUs/MSIs)
- In order to best achieve the program's research goals and objectives, it may be desirable to select for award a project or group of projects with a broad or specific geographic distribution under this FOA or the overall program.
- It may be desirable to select a project, or group of projects, if such a selection will optimize use of available funds.
- It may be desirable to select a project, or group of projects, if such a selection presents lesser schedule risk, lesser budget risk, lesser technical risk, lesser socio-environmental risk, and/or lesser environmental risks. Environmental risk includes, but is not limited to, an adverse impact to air, soil, water, or increase in overall cradle to grave greenhouse gas footprint (carbon dioxide equivalent, CO<sub>2</sub>e).
- It may be desirable to select an entity located in an urban and economically distressed area including a Qualified Opportunity Zone (QOZ) or to select a project, or group of projects, if the proposed project(s) will occur in a QOZ or otherwise advance the goals of a QOZ,

including spurring economic development and job creation in distressed communities throughout the United States.

- The degree to which the proposed project will employ procurement of U.S. iron, steel, manufactured products, and construction materials.

## **C. Other Review Requirements**

### **i. Risk Assessment (April 2023)**

Pursuant to 2 CFR 200.206, DOE will conduct an additional review of the risk posed by applications submitted under this FOA. Such risk assessment will consider:

- Financial stability;
- Quality of management systems and ability to meet the management standards prescribed in 2 CFR 200 as amended by 2 CFR 910;
- History of performance;
- Audit reports and findings; and
- The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on non-Federal entities.

DOE may make use of other publicly available information and the history of an applicant's performance under DOE or other federal agency awards.

Depending on the severity of the findings and whether the findings were resolved, DOE may elect not to fund the applicant.

In addition to this review, DOE must comply with the guidelines on government-wide suspension and debarment in 2 CFR 180, and must require non-Federal entities to comply with these provisions. These provisions restrict Federal awards, subawards and contracts with certain parties that are debarred, suspended or otherwise excluded from or ineligible for participation in Federal programs or activities.

Further, as DOE invests in critical and emerging technology areas, DOE also considers possible vectors of undue foreign influence in evaluating risk. If high risks are identified and cannot be sufficiently mitigated, DOE may elect to not fund the applicant.

## **ii. Reporting Matters Related to Recipient Integrity and Performance**

DOE, prior to making a Federal award with a total amount of Federal share greater than the simplified acquisition threshold, is required to review and consider any information about the applicant that is in the designated integrity and performance system accessible through SAM (currently FAPIIS) (see 41 U.S.C. 2313).

The applicant, at its option, may review information in the designated integrity and performance systems accessible through SAM and comment on any information about itself that a Federal awarding agency previously entered and is currently in the designated integrity and performance system accessible through SAM.

DOE will consider any written comments by the applicant, in addition to the other information in the designated integrity and performance system, in making a judgment about the applicant's integrity, business ethics, and record of performance under Federal awards when completing the review of risk posed by applicants as described in 2 CFR 200.206 - Federal awarding agency review of risk posed by applicants.

## **D. Review and Selection Process**

### **i. Merit Review**

Applications that pass the compliance/responsiveness review will be subjected to a merit review in accordance with the Merit Review Criteria listed in the FOA and the guidance provided in the "Merit Review Guide for Financial Assistance and Unsolicited Proposals." This guide is available at <https://energy.gov/management/financial-assistance>.

### **ii. Selection**

The Selection Official may consider the merit review, program policy factors, and the amount of funds available in arriving at selections for this FOA.

### **iii. Discussions and Award**

The Government may enter into discussions with a selected applicant for any reason deemed necessary, including but not limited to: (1) the budget is not appropriate or reasonable for the requirement; (2) only a portion of the application is selected for award; (3) the Government needs additional

information to determine that the recipient is capable of complying with the requirements in 2 CFR part 200 as amended by 2 CFR part 910 [DOE Financial Assistance Regulation]; and/or (4) special terms and conditions are required. Failure to resolve satisfactorily the issues identified by the Government will preclude award to the applicant.

## **VI. Award Administration Information**

### **A. Notices**

#### **i. Ineligible Submissions**

Ineligible Full Applications will not be further reviewed or considered for award. The Contracting Officer will send a notification letter by email to the technical and administrative points of contact designated by the applicant in Grants.gov. The notification letter will state the basis upon which the Full Application is ineligible and not considered for further review.

#### **ii. Full Application Notifications**

DOE will notify applicants of its determination via a notification letter by email to the technical and administrative points of contact designated by the applicant in Grants.gov. The notification letter will inform the applicant whether or not its Full Application was selected for award negotiations. Alternatively, DOE may notify one or more applicants that a final selection determination on particular Full Applications will be made at a later date, subject to the availability of funds or other factors.

##### **(a) Successful Applicants**

Receipt of a notification letter selecting a Full Application for award negotiations does not authorize the applicant to commence performance of the project. If an application is selected for award negotiations, it is not a commitment by DOE to issue an award. Applicants do not receive an award until award negotiations are complete and the Contracting Officer executes the funding agreement, accessible by the Prime Recipient in FedConnect.

The award negotiation process may take up to 60 days. Applicants must designate a primary and a backup point-of-contact in Grants.gov with whom DOE will communicate to conduct award negotiations. The applicant must be responsive during award negotiations (i.e., provide requested documentation) and meet the negotiation deadlines. If the applicant fails to do so or if award negotiations are otherwise unsuccessful, DOE will cancel the award negotiations and rescind the Selection. DOE reserves the right to terminate award negotiations at any time for any reason.

Please refer to Section IV, “Application and Submission Information; Pre-Award Costs” of the FOA for guidance on pre-award costs.

**(b) Unsuccessful Applicants**

DOE shall promptly notify in writing each applicant whose application has not been selected for negotiation or award. This notice will explain why the application was not selected.

**(c) Alternate Selection Determinations**

In some instances, an applicant may receive a notification that its application was not selected for award and DOE designated the application to be an alternate. As an alternate, DOE may consider the Full Application for Federal funding in the future. A notification letter stating the Full Application is designated as an alternate does not authorize the applicant to commence performance of the project. DOE may ultimately determine to select or not select the Full Application for award negotiations.

**(d) Notice of Award**

An Assistance Agreement issued by the Contracting Officer is the authorizing award document. It normally includes either as an attachment or by reference: (1) Special Terms and Conditions; (2) Applicable program regulations, if any; (3) Application, which includes the project description and budget, as approved by DOE; (4) 2 CFR part 200 as amended by 2 CFR part 910; (5) National Policy Assurances To Be Incorporated As Award Terms; (6) Budget Summary; (7) Federal Assistance Reporting Checklist and Instructions, which identifies the reporting requirements; (8) Intellectual Property; (9) Federal-wide Research Terms and Conditions; (10) Agency Specific Requirements; and (11) any award specific terms and conditions.

## **B. Administrative and National Policy Requirements**

### **i. Award Administrative Requirements**

The administrative requirements for DOE grants and cooperative agreements are contained in 2 CFR Part 200 as amended by 2 CFR Part 910.

**DOE Special Terms and Conditions for Use in Most Grants and Cooperative Agreements.** The DOE Special Terms and Conditions for Use in Most Grants

and Cooperative Agreements are located at <https://www.energy.gov/management/financial-assistance-forms-and-information-applicants-and-recipients> under Award Terms.

***National Policy Requirements.*** The National Policy Assurances that are incorporated as a term and condition of award are located at: <https://www.energy.gov/management/financial-assistance-forms-and-information-applicants-and-recipients>.

***Intellectual Property Provisions.*** The standard DOE financial assistance intellectual property provisions applicable to the various types of recipients are located at: <https://energy.gov/gc/standard-intellectual-property-ip-provisions-financial-assistance-awards>.

## ii. Unique Entity Identifier Requirements and System for Award Management (April 2023)

Each applicant (unless the applicant is an individual or federal awarding agency that is excepted from those requirements under 2 CFR 25.110(b) or (c), or has an exception approved by the federal awarding agency under 2 CFR 25.110(d)) is required to: (1) Be registered in the SAM at <https://www.sam.gov> before submitting its application; (2) provide a valid UEI number in its application; and (3) continue to maintain an active SAM registration with current information at all times during which it has an active federal award or an application or plan under consideration by a federal awarding agency. DOE may not make a federal award to an applicant until the applicant has complied with all applicable UEI and SAM requirements and, if an applicant has not fully complied with the requirements by the time DOE is ready to make a federal award, the DOE will determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

**NOTE:** Due to the high demand of UEI requests and SAM registrations, entity legal business name and address validations are taking longer than expected to process. Entities should start the UEI and SAM registration process as soon as possible. If entities have technical difficulties with the UEI validation or SAM registration process, they should utilize the **HELP** feature on **SAM.gov**. SAM.gov will work entity service tickets in the order in which they are received and asks that entities not create multiple service tickets for the same request or technical issue. Additional entity validation resources can be found here: [GSAFSD Tier 0 Knowledge Base - Validating your Entity](#).

### **iii. Uniform Commercial Code (UCC) Financing Statements**

Per 2 CFR 910.360 (Real Property and Equipment) when a piece of equipment is purchased by a for-profit recipient or subrecipient with Federal Funds (federal and/or non-federal), and when the Federal share of the financial assistance agreement is more than \$1,000,000, the recipient or subrecipient must:

Properly record, and consent to the Department's ability to properly record if the recipient fails to do so, Uniform Commercial Code (UCC) financing statement(s) for all equipment in excess of \$5,000 purchased with project funds. These financing statement(s) must be approved in writing by the contracting officer prior to the recording, and they shall provide notice that the Recipient's title to all equipment (not real property) purchased with Federal funds under the financial assistance agreement is conditional pursuant to the terms of this section, and that the Government retains an undivided reversionary interest in the equipment. The UCC financing statement(s) must be filed before the Contracting Officer may reimburse the recipient for the Federal share of the equipment unless otherwise provided for in the relevant financial assistance agreement. The recipient shall further make any amendments to the financing statements or additional recordings, including appropriate continuation statements, as necessary or as the contracting officer may direct.

Note: All costs associated with filing UCC financing statements, UCC financing statement amendments, and UCC financing statement terminations, are allowable and allocable costs to be charged to the Federal award.

### **iv. Foreign National Participation (April 2023)**

All applicants selected for an award under this FOA and project participants (including subrecipients and contractors) who anticipate involving foreign nationals in the performance of an award, will be required to provide DOE with specific information about each foreign national to satisfy requirements for foreign national participation and access approvals. The volume and type of information collected may depend on various factors associated with the award. DOE concurrence may be required before a foreign national can participate in the performance of any work under an award.

Approval for foreign nationals in Principal Investigator/Co-Investigator roles, from countries of risk (i.e., China, Iran, North Korea and Russia), or from countries identified on the U.S. Department of State's list of State Sponsors of Terrorism (<https://www.state.gov/state-sponsors-of-terrorism/>) may

require written authorization from DOE before they can participate in the performance of any work under an award.

A “foreign national” is defined as any person who is not a United States citizen by birth or naturalization. DOE may elect to deny foreign national’s participation in the award. Likewise, DOE may elect to deny a foreign national’s access to a DOE sites, information, technologies, equipment, programs, or personnel.

Applicants selected for award negotiations must include this requirement in subawards.

**v. Export Control (April 2023)**

The United States government regulates the transfer of information, commodities, technology, and software considered to be strategically important to the United States to protect national security, foreign policy, and economic interests without imposing undue regulatory burdens on legitimate international trade. There is a network of federal agencies and regulations that govern exports that are collectively referred to as “Export Controls”. All recipients and subrecipients are responsible for ensuring compliance with all applicable United States Export Control laws and regulations relating to any work performed under a resulting award.

The selected applicant must immediately report to DOE any export control violations related to the projected funded under the DOE award, at the prime or subrecipient level, and provide corrective action(s) to prevent future violations.

**vi. Statement of Federal Stewardship**

DOE will exercise normal Federal stewardship in overseeing the project activities performed under DOE Awards. Stewardship Activities include, but are not limited to, conducting site visits; reviewing performance and financial reports; providing assistance and/or temporary intervention in usual circumstances to correct deficiencies that develop during the project; assuring compliance with terms and conditions; and reviewing technical performance after project completion to ensure that the project objectives have been accomplished.

**vii. Environmental Review in Accordance with National Environmental Policy Act (NEPA)**

DOE's decision whether and how to distribute federal funds under this FOA is subject to the National Environmental Policy Act (42 USC 4321, *et seq.*). NEPA requires Federal agencies to integrate environmental values into their decision-making processes by considering the potential environmental impacts of their proposed actions. For additional background on NEPA, please see DOE's NEPA website, at <http://nepa.energy.gov/>.

While NEPA compliance is a Federal agency responsibility and the ultimate decisions remain with the Federal agency, all recipients selected for an award will be required to assist in the timely and effective completion of the NEPA process in the manner most pertinent to their proposed project. If DOE determines certain records must be prepared to complete the NEPA review process (e.g., biological evaluations or environmental assessments), the recipient may be required to prepare the records and the costs to prepare the necessary records may be included as part of the project costs.

#### **viii. Conference Spending**

The recipient shall not expend **any** funds on a conference not directly and programmatically related to the purpose for which the grant or cooperative agreement was awarded that would defray the cost to the United States Government of a conference held by any Executive branch department, agency, board, commission, or office for which the cost to the United States Government would otherwise exceed \$20,000, thereby circumventing the required notification by the head of any such Executive Branch department, agency, board, commission, or office to the Inspector General (or senior ethics official for any entity without an Inspector General), of the date, location, and number of employees attending such conference.

#### **ix. Go/No-Go Review**

AOI 1 will have a Go/No-Go Decision Point in relation to the "Accommodation Plan". The Accommodation Plan will be controlled for in the SOPO as a Technical Go/No-Go Decision point (See also Appendix D).

At the Go/No-Go decision points, DOE will evaluate project performance, project schedule adherence, meeting milestone objectives, compliance with reporting requirements, and overall contribution to the DOE program goals and objectives. Federal funding beyond the Go/No Go decision point (continuation funding), is contingent on (1) the availability of funds appropriated by Congress for the purpose of this program; (2) the availability of future-year budget authority; (3) recipient's technical progress compared to the Milestone Summary Table stated in Attachment 1 of the award; (4)

recipient's submittal of required reports; (5) recipient's compliance with the terms and conditions of the award; (6) DOE's Go/No-Go decision; (7) the recipient's submission of a continuation application; and (8) written approval of the continuation application by the Contracting Officer.

As a result of the Go/No Go Review, DOE may, at its discretion, authorize the following actions: (1) continue to fund the project, contingent upon the availability of funds appropriated by Congress for the purpose of this program and the availability of future-year budget authority; (2) recommend redirection of work under the project; (3) place a hold on federal funding for the project, pending further supporting data or funding; or (4) discontinue funding the project because of insufficient progress, change in strategic direction, or lack of funding.

The Go/No-Go decision is distinct from a non-compliance determination. In the event a recipient fails to comply with the requirements of an award, DOE may take appropriate action, including but not limited to, redirecting, suspending or terminating the award.

#### **x. Interim Conflict of Interest Policy for Financial Assistance**

The DOE interim Conflict of Interest Policy for Financial Assistance (COI Policy)<sup>3</sup> is applicable to all non-Federal entities applying for, or that receive, DOE funding by means of a financial assistance award (e.g., a grant, cooperative agreement, or technology investment agreement) and, through the implementation of this policy by the entity, to each Investigator who is planning to participate in, or is participating in, the project funded wholly or in part under the DOE financial assistance award. The term "Investigator" means the PI and any other person, regardless of title or position, who is responsible for the purpose, design, conduct, or reporting of a project funded by DOE or proposed for funding by DOE. Recipients must flow down the requirements of the interim COI Policy to any subrecipient non-Federal entities. Further, for DOE funded projects, the recipient must include all financial conflicts of interest (FCOI) (i.e., managed and unmanaged/unmanageable) in their initial and ongoing FCOI reports.

It is understood that non-Federal entities and individuals receiving DOE financial assistance awards will need sufficient time to come into full compliance with DOE's interim COI Policy. To provide some flexibility, DOE allows for a staggered implementation. **Specifically, prior to award, applicants selected for award negotiations must: ensure all Investigators**

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<sup>3</sup> DOE's interim COI Policy can be found at [PF 2022-17 FAL 2022-02 Department of Energy Interim Conflict of Interest Policy Requirements for Financial Assistance](#).

**complete their significant financial disclosures; review the disclosures; determine whether a FCOI exists; develop and implement a management plan for FCOIs; and provide DOE with an initial FCOI report that includes all FCOIs (i.e., managed and unmanaged/ unmanageable).** Recipients will have 180 days from the date of the award to come into full compliance with the other requirements set forth in DOE’s interim COI Policy. **Prior to award, the applicant must certify that it is, or will be within 180 days of the award, compliant with all requirements in the interim COI Policy.**

#### **xi. Participants and Collaborating Organizations**

If selected for award negotiations, the selected applicant must submit a list of personnel who are proposed to work on the project, both at the recipient and subrecipient level and a list of proposed collaborating organizations within 30 days after the applicant is notified of the selection. Recipients will have an ongoing responsibility to notify DOE of changes to the personnel and collaborating organizations, and submit updated information during the life of the award.

#### **xii. Current and Pending Support**

If selected for award negotiations, within 30 days of the selection notice, the selectee must submit 1) current and pending support disclosures and resumes for any new PIs or senior/key personnel and 2) updated disclosures if there have been any changes to the current and pending support submitted with the application. Throughout the life of the award, the Recipient has an ongoing responsibility to submit 1) current and pending support disclosure statements and resumes for any new PI and senior/key personnel and 2) updated disclosures if there are changes to the current and pending support previously submitted to DOE. Also See Section IV, “Application and Submission Information; Current and Pending Support”.

#### **xiii. Fraud, Waste and Abuse (April 2023)**

The mission of the DOE Office of Inspector General (OIG) is to strengthen the integrity, economy and efficiency of the Department’s programs and operations including deterring and detecting fraud, waste, abuse and mismanagement. The OIG accomplishes this mission primarily through investigations, audits, and inspections of DOE activities to include grants, cooperative agreements, loans, and contracts.

The OIG maintains a Hotline for reporting allegations of fraud, waste, abuse, or mismanagement. To report such allegations, please visit <https://www.energy.gov/ig/ig-hotline>.

Additionally, recipients of DOE awards must be cognizant of the requirements of 2 CFR § 200.113 Mandatory disclosures:

The non-Federal entity or applicant for a Federal award must disclose, in a timely manner, in writing to the Federal awarding agency or pass-through entity all violations of Federal criminal law involving fraud, bribery, or gratuity violations potentially affecting the Federal award. Non-Federal entities that have received a Federal award including the term and condition outlined in appendix XII of 2 CFR Part 200 are required to report certain civil, criminal, or administrative proceedings to SAM (currently FAPIIS). Failure to make required disclosures can result in any of the remedies described in § 200.339. (See also 2 CFR part 180, 31 U.S.C. 3321, and 41 U.S.C. 2313.) [85 FR 49539, Aug. 13, 2020]

Applicants and subrecipients (if applicable) are encouraged to allocate sufficient costs in the project budget to cover the costs associated for personnel and data infrastructure needs to support performance management and program evaluation needs including but not limited to independent program and project audits to mitigate risks for fraud, waste, and abuse.

#### **xiv. Human Subjects Research (April 2023)**

Research involving human subjects, biospecimens, or identifiable private information conducted with DOE funding is subject to the requirements of DOE Order 443.1C, Protection of Human Research Subjects, 45 CFR Part 46, Protection of Human Subjects (subpart A which is referred to as the “Common Rule”), and 10 CFR Part 745, Protection of Human Subjects. Additional information on the DOE Human Subjects Research Program can be found at: <https://science.osti.gov/ber/human-subjects>.

#### **xv. Real Property and Equipment**

Real property and equipment purchased with project funds (federal share and recipient cost share) are subject to the requirements at 2 CFR 200.310, 200.311, 200.313, and 200.316 (non-Federal entities, except for-profit entities) and 2 CFR 910.360 (for-profit entities). For projects selected for award under this FOA, the recipient may (1) take disposition action on the real property and equipment; or (2) continue to use the real property and

equipment after the conclusion of the award period of performance, with Contracting Officer approval.

The recipient's written Request for Continued Use must identify the property and include: a summary of how the property will be used (must align with the authorized project purposes); a proposed use period, (e.g., perpetuity, until fully depreciated, or a calendar date where the recipient expects to submit disposition instructions); acknowledgement that the recipient shall not sell or encumber the property or permit any encumbrance without prior written DOE approval; current fair market value of the property; and an Estimated Useful Life or depreciation schedule for equipment.

When the property is no longer needed for authorized project purposes, the recipient must request disposition instructions from DOE. For-profit entity disposition requirements are set forth at 2 CFR 910.360. Property disposition requirements for other non-federal entities are set forth in 2 CFR 310-200.316.

## **C. Reporting**

### **i. Reporting Requirements**

Reporting requirements are identified on the Federal Assistance Reporting Checklist and Instructions, DOE F 4600.2, attached to the award agreement. A sample checklist is available at:

<https://www.netl.doe.gov/sites/default/files/netl-file/4600.2-FE.pdf>.

### **ii. Subaward and Executive Reporting**

Prime Recipients awarded a new Federal financial assistance award greater than or equal to \$30,000 as of October 1, 2010 are subject to Federal Funding and Transparency Act of 2006 (FFATA) sub-award reporting requirements as outlined in 2 CFR Chapter 1, Part 170 REPORTING SUB- AWARD AND EXECUTIVE COMPENSATION INFORMATION.

The FFATA Subaward Reporting System (FSRS) is the reporting tool Federal prime awardees (i.e. prime contractors and prime grants recipients) use to capture and report subaward and executive compensation data regarding their first-tier subawards to meet the FFATA reporting requirements. Prime awardees must register with the new FSRS database and report the required data on their first tier subawardees/subrecipient at <https://www.fsr.gov>.

Prime awardees must report the executive compensation for their own executives as part of their registration profile in the System for Award Management (SAM). The sub-award information entered in FSRS will then be displayed on <https://www.usaspending.gov/> associated with the prime award furthering Federal spending transparency.

Applicants must ensure they have the necessary processes and systems in place to comply with the reporting requirements should they receive funding.

## **D. Applicant Representations and Certifications**

### **i. Lobbying Restrictions**

By accepting funds under this award, the Prime Recipient agrees that none of the funds obligated on the award shall be expended, directly or indirectly, to influence Congressional action on any legislation or appropriation matters pending before Congress, other than to communicate to Members of Congress as described in 18 U.S.C. §1913. This restriction is in addition to those prescribed elsewhere in statute and regulation.

### **ii. Nondisclosure and Confidentiality Agreements Representations**

In submitting an application in response to this FOA the applicant represents that:

It **does not and will not** require its employees or contractors to sign internal nondisclosure or confidentiality agreements or statements prohibiting or otherwise restricting its employees or contractors from lawfully reporting waste, fraud, or abuse to a designated investigative or law enforcement representative of a Federal department or agency authorized to receive such information.

It **does not and will not** use any Federal funds to implement or enforce any nondisclosure and/or confidentiality policy, form, or agreement it uses unless it contains the following provisions:

- 1) “These provisions are consistent with and do not supersede, conflict with, or otherwise alter the employee obligations, rights, or liabilities created by existing statute or Executive order relating to (1) classified information, (2) communications to Congress, (3) the reporting to an Inspector General of a violation of any law, rule, or regulation, or mismanagement, a gross waste of funds, an abuse of authority, or a

substantial and specific danger to public health or safety, or (4) any other whistleblower protection. The definitions, requirements, obligations, rights, sanctions, and liabilities created by controlling Executive orders and statutory provisions are incorporated into this agreement and are controlling.”

The limitation above shall not contravene requirements applicable to Standard Form 312, Form 4414, or any other form issued by a Federal department or agency governing the nondisclosure of classified information.

- 2) Notwithstanding the provision listed in paragraph (a), a nondisclosure or confidentiality policy form or agreement that is to be executed by a person connected with the conduct of an intelligence or intelligence-related activity, other than an employee or officer of the United States Government, may contain provisions appropriate to the particular activity for which such document is to be used. Such form or agreement shall, at a minimum, require that the person will not disclose any classified information received in the course of such activity unless specifically authorized to do so by the United States Government. Such nondisclosure or confidentiality forms shall also make it clear that they do not bar disclosures to Congress, or to an authorized official of an executive agency or the Department of Justice, that are essential to reporting a substantial violation of law.

### **iii. Corporate Felony Convictions and Tax Liabilities Representations (March 2014)**

In submitting an application in response to this FOA the Applicant represents that:

- (1) It is **not** a corporation that has been convicted of a felony criminal violation under any Federal law within the preceding 24 months; and
- (2) It is **not** a corporation that has any unpaid Federal tax liability that has been assessed, for which all judicial and administrative remedies have been exhausted or have lapsed, and that is not being paid in a timely manner pursuant to an agreement with the authority responsible for collecting the tax liability.

For purposes of these representations the following definition applies:

A Corporation includes any entity that has filed articles of incorporation in any of the 50 states, the District of Columbia, or the various territories of the United States [but not foreign corporations]. It includes both for-profit and non-profit organizations.

## VII. Questions/Agency Contacts

### A. Questions

Questions regarding the **content of the funding opportunity announcement** must be submitted through the FedConnect portal. You must register with FedConnect to respond as an interested party to submit questions, and to view responses to questions. It is recommended that you register as soon after release of the FOA as possible to have the benefit of all responses. Applicants are encouraged to review previously issued Questions and Answers prior to the submission of questions. DOE/NNSA will try to respond to a question within 3 business days, unless a similar question and answer have already been posted on the website.

Questions and comments concerning this FOA shall be submitted not later than **3** business days prior to the application due date. Questions submitted after that date may not allow the Government sufficient time to respond.

Questions relating to the **registration process, system requirements, how an application form works**, or the submittal process must be directed to Grants.gov at 1-800-518-4726 or support@grants.gov. DOE/NNSA cannot answer these questions.

### B. Agency Contact

Name:	Emily Johnson
E-mail:	<a href="mailto:utr-program@netl.doe.gov">utr-program@netl.doe.gov</a>

## **VIII. Other Information**

### **A. Modifications**

Notices of any modifications to this FOA will be posted on Grants.gov and the FedConnect portal. You can receive an email when a modification or an announcement message is posted by registering with FedConnect as an interested party for this FOA. It is recommended that you register as soon after release of the FOA as possible to ensure you receive timely notice of any modifications or other announcements.

### **B. Government Right to Reject or Negotiate**

DOE reserves the right, without qualification, to reject any or all applications received in response to this FOA and to select any application, in whole or in part, as a basis for negotiation and/or award.

### **C. Commitment of Public Funds**

The Contracting Officer is the only individual who can make awards or commit the Government to the expenditure of public funds. A commitment by anyone other than the Contracting Officer, either express or implied, is invalid.

Funding for all awards and future budget periods are contingent upon the availability of funds appropriated by Congress for the purpose of this program and the availability of future-year budget authority.

### **D. Treatment of Application Information (April 2023)**

Applicants should not include business sensitive (e.g., commercial or financial information that is privileged or confidential), trade secrets, proprietary, or otherwise confidential information in their application unless such information is necessary to convey an understanding of the proposed project or to comply with a requirement in the FOA. Applicants are advised to not include any critically sensitive proprietary detail.

If an application includes business sensitive, trade secrets, proprietary, or otherwise confidential information, it is furnished to the Federal Government (Government) in confidence with the understanding that the information shall be used or disclosed only for evaluation of the application. Such information will be withheld from public disclosure to the extent permitted by law, including the Freedom of Information Act. Without assuming any liability for inadvertent disclosure, DOE will

seek to limit disclosure of such information to its employees and to outside reviewers when necessary for merit review of the application or as otherwise authorized by law. This restriction does not limit the Government's right to use the information if it is obtained from another source.

If an applicant chooses to submit business sensitive, trade secrets, proprietary, or otherwise confidential information, the applicant must provide **two copies** of the submission (e.g., Concept Paper, Full Application). The first copy should be marked "non-confidential" with the information believed to be confidential deleted. The second copy should be marked "confidential" and must clearly and conspicuously identify the business sensitive, trade secrets, proprietary, or otherwise confidential information and must be marked as described below. Failure to comply with these marking requirements may result in the disclosure of the unmarked information under the Freedom of Information Act or otherwise. The Government is not liable for the disclosure or use of unmarked information and may use or disclose such information for any purpose as authorized by law.

The cover sheet of the full application, and other applicant submission must be marked as follows and identify the specific pages business sensitive, trade secrets, proprietary, or otherwise confidential information:

**Notice of Restriction on Disclosure and Use of Data:**

Pages [**list applicable pages**] of this document may contain business sensitive, trade secrets, proprietary, or otherwise confidential information that is exempt from public disclosure. Such information shall be used or disclosed only for evaluation purposes or in accordance with a financial assistance between the submitter and the Government. The Government may use or disclose any information that is not appropriately marked or otherwise restricted, regardless of source. [End of Notice]

In addition, (1) the header and footer of every page that contains business sensitive, trade secrets, proprietary, or otherwise confidential information must be marked as follows: "Contains Business Sensitive, Trade Secrets, Proprietary, Otherwise Confidential Information Exempt from Public Disclosure," and (2) every line or paragraph containing such information must be clearly marked with double brackets or highlighting. DOE will make its own determination about the confidential status of the information and treat it according to its determination.

## **E. Evaluation and Administration by Non-Federal Personnel**

In conducting the merit review, the Government may seek the advice of qualified non-Federal personnel as reviewers. The Government may also use non-Federal personnel to conduct routine, nondiscretionary administrative activities. The

applicant, by submitting its application, consents to the use of non-Federal reviewers/administrators. Non-Federal reviewers must sign conflict of interest and non-disclosure agreements prior to reviewing an application. Non-Federal personnel conducting administrative activities must sign a non-disclosure agreement.

## **F. Intellectual Property Developed Under This Program (September 2021)**

**Patent Rights:** The government will have certain statutory rights in an invention that is conceived or first actually reduced to practice under a DOE award. 42 U.S.C. 5908 provides that title to such inventions vests in the United States, except where 35 U.S.C. 202 provides otherwise for nonprofit organizations or small business firms. However, the Secretary of Energy may waive all or any part of the rights of the United States subject to certain conditions.

**Class Patent Waiver:** Pursuant to 10 CFR Part 784, the DOE's Office of Fossil Energy and Carbon Management has issued a class patent waiver that applies to this FOA. Under this class waiver, any entity other than a domestic small business firm or domestic nonprofit organization may elect title to their subject inventions similar to the right provided to domestic small business firms and domestic nonprofit organization by law (see below). In order to avail itself of the class waiver, such an entity must agree, among other things, that any products embodying or produced through the use of a subject invention (first created or reduced to practice under this program) will be substantially manufactured in the United States, unless DOE agrees otherwise.

**Right to Request Patent Waiver:** A selected entity may request a waiver of all or any part of the rights of the United States in inventions conceived or first actually reduced to practice in performance of an agreement as a result of this announcement, in advance of or within 30 days after the effective date of the award. Even if such advance waiver is not requested or the request is denied, the recipient will have a continuing right under the award to request a waiver of the rights of the United States in identified inventions, i.e., individual inventions conceived or first actually reduced to practice in performance of the award. Any patent waiver that may be granted is subject to certain terms and conditions in 10 CFR 784 see <https://www.energy.gov/gc/services/technology-transfer-and-procurement/office-assistant-general-counsel-technology-transf-1> for further information.

**Domestic small businesses and domestic nonprofit organizations:** Domestic small businesses and domestic nonprofit organizations will receive the patent rights clause at 37 CFR 401.14, i.e., the implementation of the Bayh-Dole Act. This clause permits

domestic small business and domestic nonprofit organizations to retain title to subject inventions. Therefore, small businesses and nonprofit organizations do not need to request a patent waiver.

- DEC: On June 07, 2021, DOE approved a DETERMINATION OF EXCEPTIONAL CIRCUMSTANCES (DEC) UNDER THE BAYH-DOLE ACT TO FURTHER PROMOTE DOMESTIC MANUFACTURE OF DOE SCIENCE AND ENERGY TECHNOLOGIES. In accordance with this DEC, all awards, including sub-awards, under this FOA shall include the U.S. Competitiveness Provision in accordance with Section IV, “Application and Submission Information; U.S. Competitiveness” of this FOA. A copy of the DEC can be found at <https://www.energy.gov/gc/determination-exceptional-circumstances-decs>.
- Pursuant to 37 CFR § 401.4, any nonprofit organization or small business firm as defined by 35 U.S.C. 201 affected by any DEC has the right to appeal it by providing written notice to DOE within 30 working days from the time it receives a copy of the determination.
- DOE may issue and publish on the website above further DEC's prior to the issuance of awards under this FOA. DOE may require additional submissions or requirements as authorized by any applicable DEC.

**Rights in Technical Data:** Normally, the government has unlimited rights in technical data created under a DOE agreement. Delivery or third-party licensing of proprietary software or data developed solely at private expense will not normally be required except as specifically negotiated in a particular agreement to satisfy DOE's own needs or to ensure the commercialization of technology developed under a DOE agreement.

## **G. Energy Data eXchange (EDX) Requirements (December 2022)**

The DOE is required to improve access to federally funded research results, proper archiving of digital data, and expanded discovery and reuse of research datasets per DOE and Executive Orders. The Energy Data eXchange (EDX) is a data laboratory developed and maintained by NETL to find, connect, curate, use, and re-use data to advance fossil energy and environmental research and development (R&D).

Data products generated under the resulting award will be required to be submitted in the EDX at <https://edx.netl.doe.gov/>. Data products include but are not limited to software code, tools, applications, webpages, portfolios, images, videos, and datasets.

EDX uses federation and web services to elevate visibility for publicly approved assets in the system, including connections with DOE's Office of Scientific and

Technical Information (OSTI) systems, Data.gov, and Re3Data. This ensures compliance with federal requirements, while raising visibility for researcher's published data products to promote discoverability and reuse.

EDX supports a wide variety of file types and formats including: 1) data, 2) metadata, 3) software/tools, and 4) articles (provided that there is an accompanying Government use license). A partial list of file formats accepted by EDX is provided below, however, EDX is designed for flexibility and accepts all types of file formats.

- Common Data Product Submission Formats: ASC, AmiraMesh, AVI, CAD, CSV, DAT, DBF, DOC, DSV, DWG, GIF, HDF, HTML, JPEG2000, JPG, MOV, MPEG4, MSH/CAS/DAT, NetCDF, PDF, PNG, PostScript, PPT, RTF, Surface, TAB, TIFF, TIFF Stacks, TXT, XLS, SML, Xradio, ZIP, and others.
- Geographic Formats: APR, DBF, DEM, DLG, DRG, DXF, E00, ECW, GDB, GeoPDF, GeoTIFF, GML, GPX, GRID, IMG, KML, KMZ, MOB, MrSID, SHP, and others.

Information provided to EDX will be made publicly available, unless authorized under the resulting award. Additional information on EDX is available at <https://edx.netl.doe.gov/about>.

When data products are submitted to EDX, the data product will need to be registered with a digital object identifier (DOI) through OSTI to ensure more visibility in other search repositories (i.e., osti.gov, data.gov, Google Scholar, etc.). The OSTI DOI can be established through an application programming interface (API) by completing just a few additional fields.

The Recipient or subrecipient should coordinate with the Project Manager on an annual basis to assess if there is data that should be submitted to EDX and identify the proper file formats prior to submission. All final data products shall be submitted to EDX by the Recipient prior to the completion of the project.

## **H. Notice Regarding Eligible/Ineligible Activities**

Eligible activities under this program include those which describe and promote the understanding of scientific and technical aspects of specific energy technologies, but not those which encourage or support political activities such as the collection and dissemination of information related to potential, planned or pending legislation.

## **I. Notice of Right to Conduct a Review of Financial Capability**

DOE reserves the right to conduct an independent third-party review of financial capability for applicants that are selected for negotiation of award (including

personal credit information of principal(s) of a small business if there is insufficient information to determine financial capability of the organization).

## **J. Notice of Potential Disclosure Under Freedom of Information Act (FOIA)**

Applicants should be advised that identifying information regarding all applicants, including applicant names and/or points of contact, may be subject to public disclosure under the Freedom of Information Act, whether or not such applicants are selected for negotiation of award.

## **K. Requirement for Full and Complete Disclosure**

Applicants are required to make a full and complete disclosure of all information requested. Any failure to make a full and complete disclosure of the requested information may result in:

- The termination of award negotiations;
- The modification, suspension, and/or termination of a funding agreement;
- The initiation of debarment proceedings, debarment, and/or a declaration of ineligibility for receipt of Federal contracts, subcontracts, and financial assistance and benefits; and
- Civil and/or criminal penalties.

## **L. Retention of Submissions**

DOE expects to retain copies of all submissions. No submissions will be returned. By applying to DOE for funding, applicants consent to DOE's retention of their submissions.

## **M. Protected Personally Identifiable Information**

In responding to this FOA, applicants must ensure that Protected Personally Identifiable Information (PII) is not included in the application documents. These documents will be used by the Merit Review Committee in the review process to evaluate each application. PII is defined by the Office of Management and Budget (OMB) as:

Any information about an individual maintained by an agency, including but not limited to, education, financial transactions, medical history, and criminal or employment history and information that can be used to distinguish or trace an individual's identity, such as their name, social security number, date and place of

birth, mother's maiden name, biometric records, etc., including any other personal information that is linked or linkable to an individual.

This definition of PII can be further defined as: (1) Public PII and (2) Protected PII.

1. Public PII: PII found in public sources such as telephone books, public websites, business cards, university listing, etc. Public PII includes first and last name, address, work telephone number, email address, home telephone number, and general education credentials.

2. Protected PII: PII that requires enhanced protection. This information includes data that if compromised could cause harm to an individual such as identity theft.

Listed below are examples of Protected PII that applicants must not include in the application files listed above to be evaluated by the Merit Review Committee. This list is not all inclusive.

- Social Security Numbers in any form
- Place of Birth associated with an individual
- Date of Birth associated with an individual
- Mother's maiden name associated with an individual
- Biometric record associated with an individual
- Fingerprint
- Iris scan
- DNA
- Medical history information associated with an individual
- Medical conditions, including history of disease
- Metric information, e.g. weight, height, blood pressure
- Criminal history associated with an individual
- Employment history and other employment information associated with an individual
- Ratings
- Disciplinary actions
- Performance elements and standards (or work expectations) are PII when they are so intertwined with performance appraisals that their disclosure would reveal an individual's performance appraisal
- Financial information associated with an individual
- Credit card numbers
- Bank account numbers
- Security clearance history or related information (not including actual clearances held)

## **N. Annual Compliance Audits**

If an institution of higher education, non-profit organization, or state/local government is a Prime Recipient or Subrecipient and has expended \$750,000 or more of Federal funds during the non-Federal entity's fiscal year, then a single or program-specific audit is required. For additional information, please refer to 2 C.F.R. § 200.501 and Subpart F.

If a for-profit entity is a Prime Recipient and has expended \$750,000 or more of DOE funds during the entity's fiscal year, an annual compliance audit performed by an independent auditor is required. For additional information, please refer to 2 C.F.R. § 910.501 and Subpart F.

Applicants and subrecipients (if applicable) should propose sufficient costs in the project budget to cover the costs associated with the audit. DOE will share in the cost of the audit at its applicable cost share ratio.

## **O. Accounting System**

If your application is selected for negotiation toward award, you should have an accounting system that meets government standards for recording and collecting costs. Reference 2 CFR 200 Subpart D for the applicable standards. If you have not had prior government awards or a recent accounting system review, DOE may request that the Defense Contract Audit Agency (DCAA) or an independent auditor verify that the accounting system is acceptable. A resulting award may contain a Term and Condition that prohibits DOE reimbursement until the system is deemed acceptable.

## **P. Indirect Rates**

Potential recipients and major subrecipients will need to demonstrate how indirect rates are developed using an acceptable government methodology or current rate agreement. The Prime Recipient and major subrecipients may be subject to a DCAA or independent auditor indirect rate review if there has not been a certified rate audit within the previous twelve months. Additionally, annual indirect cost reconciliations are required, as applicable.

## **Q. Prohibition on Certain Telecommunications and Video Surveillance Services or Equipment (April 2023)**

As set forth in 2 CFR 200.216, recipients and subrecipients are prohibited from obligating or expending project funds (federal and recipient cost share) to procure or

obtain; extend or renew a contract to procure or obtain; or enter into a contract (or extend or renew a contract) to procure or obtain equipment, services, or systems that uses covered telecommunications equipment or services as a substantial or essential component of any system, or as critical technology as part of any system. As described in Public Law 115-232, section 889, covered telecommunications equipment is telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation (or any subsidiary or affiliate of such entities).

See Public Law 115-232, Section 889, 2 CFR 200.216, and 2 CFR 200.471 for additional information.

## **R. Prohibition Related to Foreign Government-Sponsored Talent Recruitment Programs (April 2023)**

### **i. Prohibition**

Persons participating in a Foreign Government-Sponsored Talent Recruitment Program of a Foreign Country of Risk are prohibited from participating in projects selected for Federal funding under this FOA. Should an award result from this FOA, the recipient must exercise ongoing due diligence to reasonably ensure that no individuals participating on the DOE-funded project are participating in a Foreign Government-Sponsored Talent Recruitment Program of a Foreign Country of Risk. Consequences for violations of this prohibition will be determined according to applicable law, regulations, and policy. Further, the recipient must notify DOE within five (5) business days upon learning that an individual on the project team is or is believed to be participating in a foreign government talent recruitment program of a foreign country of risk. DOE may modify and add requirements related to this prohibition to the extent required by law.

### **ii. Definitions**

- 1) **Foreign Government-Sponsored Talent Recruitment Program.** An effort directly or indirectly organized, managed, or funded by a foreign government, or a foreign government instrumentality or entity, to recruit science and technology professionals or students (regardless of citizenship or national origin, or whether having a full-time or part-time position). Some foreign government-sponsored talent recruitment programs operate with the intent to import or otherwise acquire from abroad, sometimes through illicit means, proprietary technology or software, unpublished data and methods, and intellectual property to further the military modernization goals and/or economic goals of a foreign government. Many, but not all, programs aim to incentivize the targeted individual to relocate physically to

the foreign state for the above purpose. Some programs allow for or encourage continued employment at U.S. research facilities or receipt of Federal research funds while concurrently working at and/or receiving compensation from a foreign institution, and some direct participants not to disclose their participation to U.S. entities. Compensation could take many forms including cash, research funding, complimentary foreign travel, honorific titles, career advancement opportunities, promised future compensation, or other types of remuneration or consideration, including in-kind compensation.

- 2) **Foreign Country of Risk.** DOE has designated the following countries as foreign countries of risk: Iran, North Korea, Russia, and China. This list is subject to change.

## **S. Implementation of Executive Order 13798, Promoting Free Speech and Religious Liberty (November 2020)**

States, local governments, or other public entities may not condition sub-awards in a manner that would discriminate, or disadvantage subrecipients based on their religious character.

## IX. Appendices

### Appendix A – Cost Share Information

#### Cost Sharing or Cost Matching

The terms “cost sharing” and “cost matching” are often used synonymously. Even the DOE Financial Assistance Regulations, 2 CFR 200.306, use both of the terms in the titles specific to regulations applicable to cost sharing. DOE almost always uses the term “cost sharing,” as it conveys the concept that non-federal share is calculated as a percentage of the Total Project Cost. An exception is the State Energy Program Regulation, 10 CFR 420.12, State Matching Contribution. Here “cost matching” for the non-federal share is calculated as a percentage of the Federal funds only, rather than the Total Project Cost.

#### How Cost Sharing Is Calculated

As stated above, cost sharing is calculated as a percentage of the Total Project Cost. FFRDC/NL costs must be included in Total Project Costs.

#### Example – 20% cost share

The following is an example of how to calculate cost sharing amounts for a project with \$1,000,000 in federal funds with a minimum 20% non-federal cost sharing requirement:

- Formula: Federal share (\$) divided by Federal share (%) = Total Project Cost  
Example: \$1,000,000 divided by 80% = \$1,250,000
- Formula: Total Project Cost (\$) minus Federal share (\$) = Non-federal share (\$)  
Example: \$1,250,000 minus \$1,000,000 = \$250,000
- Formula: Non-federal share (\$) divided by Total Project Cost (\$) = Non-federal share (%)  
Example: \$250,000 divided by \$1,250,000 = 20%

#### What Qualifies For Cost Sharing

While it is not possible to explain what specifically qualifies for cost sharing in one or even a couple of sentences, in general, if a cost is allowable under the cost principles applicable to the organization incurring the cost and is eligible for reimbursement under an DOE grant or cooperative agreement, then it is allowable as cost share. Conversely, if the cost is not allowable under the cost principles and not eligible for reimbursement, then it is not allowable as cost share. In addition, costs may not be counted as cost share if they are paid by the Federal Government under another award unless authorized by Federal statute to be used for cost sharing.

The rules associated with what is allowable as cost share are specific to the type of organization that is receiving funds under the grant or cooperative agreement, though are generally the same for all types of entities. The specific rules applicable to:

- FAR Part 31 for For-Profit entities, (48 CFR Part 31); and
- 2 CFR Part 200 Subpart E - Cost Principles for all other non-federal entities.

In addition to the regulations referenced above, other factors may also come into play such as timing of donations and length of the project period of performance. For example, the value of ten years of donated maintenance on a project that has a project period of performance of five years would not be fully allowable as cost share. Only the value for the five years of donated maintenance that corresponds to the project period of performance is allowable and may be counted as cost share.

Additionally, DOE generally does not allow pre-award costs for either cost share or reimbursement when these costs precede the signing of the appropriation bill that funds the award. In the case of a competitive award, DOE generally does not allow pre-award costs prior to the signing of the Selection Statement by the DOE Selection Official.

### **General Cost Sharing Rules on a DOE Award**

1. Cash Cost Share – encompasses all contributions to the project made by the recipient or subrecipient(s), for costs incurred and paid for during the project. This includes when an organization pays for personnel, supplies, equipment for their own company with organizational resources. If the item or service is reimbursed for, it is cash cost share. All cost share items must be necessary to the performance of the project.
2. In-Kind Cost Share – encompasses all contributions to the project made by the recipient or subrecipient(s) that do not involve a payment or reimbursement and represent donated items or services. In-Kind cost share items include volunteer personnel hours, donated existing equipment, donated existing supplies. The cash value and calculations thereof for all In-Kind cost share items must be justified and explained in the Cost Share section of the project Budget Justification. All cost share items must be necessary to the performance of the project. If questions exist, consult your DOE contact before filling out the In-Kind cost share section of the Budget Justification.
3. Funds from other federal sources MAY NOT be counted as cost share. This prohibition includes FFRDC subrecipients. Non-federal sources include any source not originally derived from federal funds. Cost sharing commitment letters from subrecipients must be provided with the original application.
4. Fee or profit, including foregone fee or profit, are not allowable as project costs (including cost share) under any resulting award. The project may only incur those costs that are allowable and allocable to the project (including cost share) as determined in accordance

with the applicable cost principles prescribed in FAR Part 31 for For-Profit entities and 2 CFR Part 200 Subpart E - Cost Principles for all other non-federal entities.

### **DOE Financial Assistance Rules 2 CFR Part 200 as amended by 2 CFR Part 910**

As stated above, the rules associated with what is allowable cost share are generally the same for all types of organizations. Following are the rules found to be common, but again, the specifics are contained in the regulations and cost principles specific to the type of entity:

(A) Acceptable contributions. All contributions, including cash contributions and third party in-kind contributions, must be accepted as part of the Prime Recipient's cost sharing if such contributions meet all of the following criteria:

- (1) They are verifiable from the recipient's records.
- (2) They are not included as contributions for any other federally-assisted project or program.
- (3) They are necessary and reasonable for the proper and efficient accomplishment of project or program objectives.
- (4) They are allowable under the cost principles applicable to the type of entity incurring the cost as follows:
  - a. For-profit organizations. Allowability of costs incurred by for-profit organizations and those nonprofit organizations listed in Attachment C to OMB Circular A-122 is determined in accordance with the for-profit cost principles in 48 CFR Part 31 in the Federal Acquisition Regulation, except that patent prosecution costs are not allowable unless specifically authorized in the award document. (v) Commercial Organizations. FAR Subpart 31.2—Contracts with Commercial Organizations
  - b. Other types of organizations. For all other non-federal entities, allowability of costs is determined in accordance with 2 CFR Part 200 Subpart E.

(5) They are not paid by the Federal Government under another award unless authorized by Federal statute to be used for cost sharing or matching.

(6) They are provided for in the approved budget.

(B) Valuing and documenting contributions

(1) Valuing recipient's property or services of recipient's employees. Values are established in accordance with the applicable cost principles, which mean that

amounts chargeable to the project are determined on the basis of costs incurred. For real property or equipment used on the project, the cost principles authorize depreciation or use charges. The full value of the item may be applied when the item will be consumed in the performance of the award or fully depreciated by the end of the award. In cases where the full value of a donated capital asset is to be applied as cost sharing or matching, that full value must be the lesser or the following:

- a. The certified value of the remaining life of the property recorded in the recipient's accounting records at the time of donation; or
  - b. The current fair market value. If there is sufficient justification, the Contracting Officer may approve the use of the current fair market value of the donated property, even if it exceeds the certified value at the time of donation to the project. The Contracting Officer may accept the use of any reasonable basis for determining the fair market value of the property.
- (2) Valuing services of others' employees. If an employer other than the recipient furnishes the services of an employee, those services are valued at the employee's regular rate of pay, provided these services are for the same skill level for which the employee is normally paid.
- (3) Valuing volunteer services. Volunteer services furnished by professional and technical personnel, consultants, and other skilled and unskilled labor may be counted as cost sharing or matching if the service is an integral and necessary part of an approved project or program. Rates for volunteer services must be consistent with those paid for similar work in the recipient's organization. In those markets in which the required skills are not found in the recipient organization, rates must be consistent with those paid for similar work in the labor market in which the recipient competes for the kind of services involved. In either case, paid fringe benefits that are reasonable, allowable, and allocable may be included in the valuation.
- (4) Valuing property donated by third parties.
- a. Donated supplies may include such items as office supplies or laboratory supplies. Value assessed to donated supplies included in the cost sharing or matching share must be reasonable and must not exceed the fair market value of the property at the time of the donation.
  - b. Normally only depreciation or use charges for equipment and buildings may be applied. However, the fair rental charges for land and the full value of equipment or other capital assets may be allowed, when they will be consumed in the performance of the award or fully depreciated by the end of the award, provided that the Contracting Officer has approved the charges. When use charges are applied, values must be determined in accordance with the usual accounting policies of the recipient, with the following qualifications:

- i. The value of donated space must not exceed the fair rental value of comparable space as established by an independent appraisal of comparable space and facilities in a privately-owned building in the same locality.
- ii. The value of loaned equipment must not exceed its fair rental value.

(5) Documentation. The following requirements pertain to the recipient's supporting records for in-kind contributions from third parties:

- a. Volunteer services must be documented and, to the extent feasible, supported by the same methods used by the recipient for its own employees.
- b. The basis for determining the valuation for personal services and property must be documented.

## Appendix B – Waiver Requests: Foreign Entity Participation as the Prime Recipient, and Performance of Work in the United States

### i. Waiver for Foreign Entity Participation as the Prime Recipient

As set forth in Section III, “Eligibility Information”, all Prime Recipients receiving funding under this FOA must be incorporated (or otherwise formed) under the laws of a State or territory of the United States. To request a waiver of this requirement, an applicant must submit an explicit waiver request in the Full Application.

Overall, the applicant must demonstrate to the satisfaction of DOE that it would further the purposes of this FOA and is otherwise in the economic interests of the United States to have a foreign entity serve as the Prime Recipient. A request to waive the *Foreign Entity Participation as the Prime Recipient* requirement must include the following:

- Entity name;
- The rationale for proposing a foreign entity to serve as the Prime Recipient;
- Country of incorporation; and the extent, if any, the entity is state owned or controlled;
- A description of the project’s anticipated contributions to the US economy;
  - How the project will benefit U.S. research, development and manufacturing, including contributions to employment in the U.S. and growth in new markets and jobs in the U.S.;
  - How the project will promote domestic American manufacturing of products and/or services;
- A description of how the foreign entity’s participation as the Prime Recipient is essential to the project;
- A description of the likelihood of Intellectual Property (IP) being created from the work and the treatment of any such IP;
- Countries where the work will be performed (Note: if any work is proposed to be conducted outside the U.S., the applicant must also complete a separate request for waiver of the Performance of Work in the United States requirement).

DOE may require additional information before considering the waiver request.

The applicant does not have the right to appeal DOE’s decision concerning a waiver request.

## ii. Waiver for Performance of Work in the United States (Foreign Work Waiver)

As set forth in Section IV, “Application and Submission Information”, all work under DOE funding agreements must be performed in the United States. This requirement does not apply to the purchase of supplies and equipment, so a waiver is not required for foreign purchases of these items. However, the Prime Recipient should make every effort to purchase supplies and equipment within the United States. There may be limited circumstances where it is in the interest of the project to perform a portion of the work outside the United States. To seek a waiver of the Performance of Work in the United States requirement, the applicant must submit an explicit waiver request in the Full Application. A separate waiver request must be submitted for each entity proposing performance of work outside of the United States.

Overall, a waiver request must demonstrate to the satisfaction of DOE that it would further the purposes of this FOA and is otherwise in the economic interests of the United States to perform work outside of the United States. A request to waive the *Performance of Work in the United States* requirement must include the following:

- The rationale for performing the work outside the U.S. (“foreign work”);
- A description of the work and the percentage of the direct labor (including subrecipients) proposed to be performed outside the U.S.;
- An explanation as to how the foreign work is essential to the project;
- A description of the anticipated benefits to be realized by the proposed foreign work and the anticipated contributions to the US economy;
  - The associated benefits to be realized and the contribution to the project from the foreign work;
  - How the foreign work will benefit U.S. research, development and manufacturing, including contributions to employment in the U.S. and growth in new markets and jobs in the U.S.;
  - How the foreign work will promote domestic American manufacturing of products and/or services;
- A description of the likelihood of Intellectual Property (IP) being created from the foreign work and the treatment of any such IP;
- The total estimated cost (DOE and Recipient cost share) of the proposed foreign work;
- The countries in which the foreign work is proposed to be performed; and
- The name of the entity that would perform the foreign work, by country (if more than one foreign country is proposed).
- Information about the entity(ies) involved in the work proposed to be conducted in the United States. (i.e., entity seeks a waiver and the entity(ies) that will conduct the work).

DOE may require additional information before considering the waiver request.

The applicant does not have the right to appeal DOE’s decision concerning a waiver request.

# Appendix C – Required Use of American Iron, Steel, Manufactured Products, and Construction Materials - Buy America Requirements for Infrastructure Projects (April 2023)

## A. Definitions

For purposes of the Buy America Requirements, based both on statute and OMB Guidance Document dated April 18, 2022, the following definitions apply:

**Construction materials** includes an article, material, or supply—other than an item of primarily iron or steel; a manufactured product; cement and cementitious materials; aggregates such as stone, sand, or gravel; or aggregate binding agents or additives<sup>4</sup> — that is or consists primarily of:

- non-ferrous metals;
- plastic and polymer-based products (including polyvinylchloride, composite building materials, and polymers used in fiber optic cables);
- glass (including optic glass);
- lumber; or
- drywall.

**Infrastructure** includes, at a minimum, the structures, facilities, and equipment for, in the United States, roads, highways, and bridges; public transportation; dams, ports, harbors, and other maritime facilities; intercity passenger and freight railroads; freight and intermodal facilities; airports; water systems, including drinking water and wastewater systems; electrical transmission facilities and systems; utilities; broadband infrastructure; and buildings and real property. Infrastructure includes facilities that generate, transport, and distribute energy.

Moreover, according to the OMB guidance document:

When determining if a program has infrastructure expenditures, Federal agencies should interpret the term “infrastructure” broadly and consider the definition provided above as illustrative and non-exhaustive. When determining if a particular construction project of a type not listed in the definition above constitutes “infrastructure”, agencies should consider whether the project will serve a public function, including whether the project is publicly owned and operated, privately operated on behalf of the public, or is a place of public accommodation, as opposed to a project that is privately owned and not open to the public. Projects with the former qualities have greater indication of infrastructure, while projects with the latter quality have fewer. Projects consisting solely of the purchase, construction, or improvement of a private home for personal use, for example, would not constitute an infrastructure project.

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<sup>4</sup> BIL, § 70917(c)(1).

The Agency, not the applicant, will have the final say as to whether a given project includes infrastructure, as defined herein. Accordingly, in cases where the “public” nature of the infrastructure is unclear, but the other relevant criteria are met, DOE strongly recommends that applicants complete their full application with the assumption that Buy America requirements will apply to the proposed project.

**Project** means the construction, alteration, maintenance, or repair of infrastructure in the United States.

**B. Buy America Requirements for Infrastructure Projects (“Buy America” requirements)**

In accordance with section 70914 of the BIL, none of the project funds (includes federal share and recipient cost share) may be used for a project for infrastructure unless:

- (1) all iron and steel used in the project are produced in the United States--this means all manufacturing processes, from the initial melting stage through the application of coatings, occurred in the United States;
- (2) all manufactured products used in the project are produced in the United States—this means the manufactured product was manufactured in the United States; and the cost of the components of the manufactured product that are mined, produced, or manufactured in the United States is greater than 55 percent of the total cost of all components of the manufactured product, unless another standard for determining the minimum amount of domestic content of the manufactured product has been established under applicable law or regulation; and
- (3) all construction materials are produced in the United States—this means that all manufacturing processes for the construction material occurred in the United States.

The Buy America Requirements only apply to articles, materials, and supplies that are consumed in, incorporated into, or affixed to an infrastructure project. As such, it does not apply to tools, equipment, and supplies, such as temporary scaffolding, brought to the construction site and removed at or before the completion of the infrastructure project. Nor does the Buy America Requirements apply to equipment and furnishings, such as movable chairs, desks, and portable computer equipment, that are used at or within the finished infrastructure project, but are not an integral part of the structure or permanently affixed to the infrastructure project.

These requirements must flow down to all sub-awards, all contracts, subcontracts and purchase orders for work performed under the proposed project, except where the prime recipient is a for-profit entity. Based on guidance from the Office of Management and Budget (OMB), the Buy America requirements of the BIL do not apply to DOE projects in which the prime recipient is a for-profit entity; the requirements only apply to projects whose prime recipient is a State, local government, Indian tribe, Institute of Higher Education, or nonprofit organization.

For additional information related to the application and implementation of these Buy America requirements, please see OMB Memorandum M-22-11, issued April 18, 2022:

<https://www.whitehouse.gov/wp-content/uploads/2022/04/M-22-11.pdf>

Note that for all applicants – both non-Federal entities and for-profit entities – DOE is including a Program policy Factor that the Selection Official may consider in determining which Full Applications to select for award negotiations that considers whether the applicant has made a commitment to procure U.S. iron, steel, manufactured products, and construction materials in its project.

### **C. Waivers**

The DOE financial assistance agreement will require each recipient: (1) to fulfill the commitments made in its application regarding the procurement of U.S.-produced products and (2) to fulfill the commitments made in its application regarding the procurement of other key component metals and manufactured products domestically that are deemed available in sufficient and reasonable available quantities or of a satisfactory quality at the time of award negotiation.

In limited circumstances, DOE may waive the application of the Buy America Requirements where DOE determines that:

- (1) applying the Buy America requirements would be inconsistent with the public interest;
- (2) the types of iron, steel, manufactured products, or construction materials are not produced in the United States in sufficient and reasonably available quantities or of a satisfactory quality; or
- (3) the inclusion of iron, steel, manufactured products, or construction materials produced in the United States will increase the cost of the overall project by more than 25 percent.

If an applicant or recipient is seeking a waiver of the Buy America requirements, it may submit a waiver request after it has been notified of its selection for award negotiations. A waiver request must include:

- A detailed justification for the use of “non-domestic” iron, steel, manufactured products, or construction materials to include an explanation as to how the non-domestic item(s) is essential to the project
- A certification that the applicant or recipient made a good faith effort to solicit bids for domestic products supported by terms included in requests for proposals, contracts, and nonproprietary communications with potential suppliers;
- Applicant /Recipient name and Unique Entity Identifier (UEI)

- Total estimated project cost, DOE and cost-share amounts
- Project description and location (to the extent known)
- List and description of iron or steel item(s), manufactured goods, and construction material(s) the applicant or recipient seeks to waive from Domestic Content Procurement Preference requirement, including name, cost, country(ies) of origin (if known), and relevant Product Service Codes (PSC) and North American Industry Classification System (NAICS) code for each.
- Waiver justification including due diligence performed (e.g., market research, industry outreach) by the applicant or recipient
- Anticipated impact if no waiver is issued

DOE may require additional information before considering the waiver request.

Waiver requests are subject to public comment periods of no less than 15 days and must be reviewed by the Made in America Office. There may be instances where an award qualifies, in whole or in part, for an existing waiver described at <https://www.energy.gov/management/doe-buy-america-requirement-waiver-requests>.

The applicant does not have the right to appeal DOE's decision concerning a waiver request.

## Appendix D – Statement of Project Objectives Template

**REMINDER: APPLICANTS SHOULD DOUBLE SPACE THE STATEMENT OF PROJECT OBJECTIVES (INCLUDING THE REQUIRED SECTIONS INDICATED BELOW) IN ACCORDANCE WITH THE FORM AND CONTENT REQUIREMENTS IN SECTION IV, "APPLICATION AND SUBMISSION INFORMATION" AND REMOVE THIS BLOCK PRIOR TO SUBMISSION.**

### STATEMENT OF PROJECT OBJECTIVES

#### Title of Project

(Insert the title of the work to be performed. Be concise and descriptive)

This should be a standalone document that states the work to be conducted and should not include any proprietary/confidential information.

#### **A. OBJECTIVES**

Include one paragraph on the overall objective(s) of the work. Note: if the project will be performed in phases, include specific objective(s) for each phase of the work.

#### **B. SCOPE OF WORK**

This section should not exceed one-half page and should summarize the effort and approach to achieve the objective(s) of the work. Note: if the project will be performed in phases, includes specific scope statement(s) for each phase.

#### **C. TASKS TO BE PERFORMED**

This section provides a brief summary of the planned approach to this project.

Tasks/subtasks, concisely written, should be provided in a logical sequence and should be divided into the phases of the project, as appropriate. In writing the Statement of Project Objectives (SOPO), avoid 1) the use of proper nouns to

minimize SOPO modifications in the event of changes to the project team, facilities, etc.; 2) figures and equations; 3) references to other documents and publications; and 4) details about past work and discussion of technical background (which should be covered elsewhere in the application narrative).

Task 1.0 - Project Management and Planning (REQUIRED; APPLICANT INSERT THIS TASK)

**Subtask 1.1 – Project Management Plan (REQUIRED; APPLICANT INSERT THE LANGUAGE PROVIDED BELOW IN QUOTES. SEE THE “PROJECT MANAGEMENT PLAN TEMPLATE” APPENDIX FOR FORMAT.)**

“The Recipient shall manage and direct the project in accordance with a Project Management Plan to meet all technical, schedule and budget objectives and requirements. The Recipient will coordinate activities in order to effectively accomplish the work. The Recipient will ensure that project plans, results, and decisions are appropriately documented and project reporting and briefing requirements are satisfied.

The Recipient shall update the Project Management Plan 30 days after award and as necessary throughout the project to accurately reflect the current status of the project. Examples of when it may be appropriate to update the Project Management Plan include: (a) project management policy and procedural changes; (b) changes to

the technical, cost, and/or schedule baseline for the project; (c) significant changes in scope, methods, or approaches; or (d) as otherwise required to ensure that the plan is the appropriate governing document for the work required to accomplish the project objectives.

Management of project risks will occur in accordance with the risk management methodology delineated in the Project Management Plan in order to identify, assess, monitor and mitigate technical uncertainties as well as schedule, budgetary and environmental risks associated with all aspects of the project. The results and status of the risk management process will be presented during project reviews and in quarterly progress reports with emphasis placed on the medium- and high-risk items.”

### Subtask 1.2 – Technology Maturation Plan

(REQUIRED for:

- AOI 3: TMP required for technologies that seek to achieve TRL 5.
- AOI 4B: TMP is an expected outcome of research and is required as a deliverable under the award.

IF APPLICABLE, APPLICANT INSERT THE LANGUAGE PROVIDED BELOW IN QUOTES. REFERENCE THE “TECHNOLOGY MATURATION PLAN” APPENDIX FOR FORMAT.)

“The Recipient shall develop a Technology Maturation Plan (TMP) that describes the current technology readiness level (TRL) of the proposed technology/technologies, relates the proposed project work to maturation of the proposed technology,

describes the expected TRL at the end of the project, and describes any known post-project research and development necessary to further mature the technology. The initial TMP is due 90 days after award and should be updated as needed throughout the project period of performance. A final TMP should be submitted within 90 days of completion of the project.”

APPLICANT continue with tasks/sub-tasks as necessary. If the project is structured in Phases, clearly delineate which tasks/subtasks are in each Phase.

#### Task 2.0 - (Title)

Task descriptions should include a concise description of the work to be conducted for each task. If the task includes subtasks, provide a general description of how each subtask is related to the overall scope of the task.

#### Subtask 2.1 - (Title)

Subtask descriptions should include a concise description of the work to be conducted for each subtask.

#### Subtask 2.2 - (Title) ... etc.

**Task or Subtask #.#. – Technical Go/No-Go (REQUIRED FOR AOI 1 Only).**

**Note: It is up to the Applicant to determine when the Task or Subtask fits into the SOPO. (Reference “Section C. AOI 1: “Technical Elements that Must be Included in Applications” for additional assistance).**

IF APPLICABLE, APPLICANT INSERT THE LANGUAGE PROVIDED BELOW IN QUOTES.

**“Technical Go/No-Go Decision Point:** The Go/No-Go Decision will be based on the successful evaluation of the Accommodation Plan which details a formal administrative mechanism and for recruiting, hosting, and off-boarding visiting students. The Plan will also include any foreseen waivers, approvals, and/or admission issues related to the student(s) visiting the host institution. The Recipient will not begin the next Task or Subtask until receiving written authorization from the DOE Program (PM) to proceed. Written authorization can be in the form of email or letter issued by the PM”.

**D. DELIVERABLES** (REQUIRED: Applicant insert the Language provided below in quotes and continue to complete.)

“The periodic and final reports shall be submitted in accordance with the “Federal Assistance Reporting Checklist” and the instructions accompanying the checklist. In addition to the reports specified in the “Federal Assistance Reporting Checklist”, the Recipient must provide the following to the NETL Project Manager (identified in Block 15 of the Assistance Agreement as the Program Manager).”

Task / Subtask Number	Deliverable Title	Due Date
1.1	Project Management Plan	Update due 30 days after award. Revisions to the PMP shall be submitted as requested by the NETL Project Manager.
1.2	Technology Maturation Plan (TMP) <i>(If applicable, AOI 3 and 4B)</i>	The initial TMP is due 90 days after award. Updates to the TMP shall be submitted, as needed, throughout the project period of performance.  A final TMP is due within 90 days of project completion.
##	Accommodation Plan (AOI 1)	The Accommodation Plan is due 90 days after award.

APPLICANT continue to identify deliverables (other than those identified on the “Federal Assistance Reporting Checklist”) that will be delivered using the format provided in the table above. Ensure the delivery date to NETL is also identified. For examples: “Delivery to NETL X months after completion of task/subtask X”.

NOTE: If the application is selected for award, DOE may require the Recipient to include additional deliverables, provided that such deliverables are consistent with the budget, schedule, and scope of the project.

**E. BRIEFINGS/TECHNICAL PRESENTATIONS** (REQUIRED: Applicant insert the language provided below in quotes and continue to complete.)

“The Recipient shall prepare detailed briefings for presentation to the NETL Project Manager at their facility located in Pittsburgh, PA, Morgantown, WV, Albany, OR, or via WebEx. The Recipient shall make a presentation to the NETL Project Manager at

a project kick-off meeting held within ninety (90) days of the project start date. At a minimum, annual briefings shall also be given by the Recipient to explain the plans, progress, and results of the technical effort and a final project briefing at the close of the project shall also be given.”

At the Applicant’s discretion, other briefings/presentations may be added to Section E of the SOPO.

NOTE: If the application is selected for award, DOE may require the Recipient to include additional briefings/presentations, provided that such briefings/presentations are consistent with the budget, schedule, and scope of the project.

## Appendix E – Project Management Plan Template

**REMINDER: APPLICANTS SHOULD DOUBLE SPACE THE PROJECT MANAGEMENT PLAN IN ACCORDANCE WITH THE FORM AND CONTENT REQUIREMENTS IN SECTION IV, "APPLICATION AND SUBMISSION INFORMATION AND REMOVE THIS BLOCK PRIOR TO SUBMISSION.**

The Applicant's Project Management Plan (PMP) is an approved document that defines how the Applicant will execute, monitor, and control the project to accomplish the objectives. The specific contents, level of detail, and inclusion of subsidiary planning documents are tailored according to the needs of the project. Consequently, every PMP will be different based on the risk, visibility, and/or complexity of the project and the Recipient's established processes, procedures, and systems.

Title Page:

### PROJECT MANAGEMENT PLAN

{Insert Project Title}

{Date Prepared}

#### SUBMITTED BY

{Organization Name}  
{Organization Address}  
{City, State, Zip Code}

#### PRINCIPAL INVESTIGATOR

{Name}  
{Phone Number}  
{E-mail}

#### SUBMITTED TO

U.S. Department of Energy  
National Energy Technology Laboratory

This plan should be formatted to include the following sections with each section to include the information as described below:

#### A. Executive Summary:

Provide a description of the project that includes the objective, project goals, and expected results. For purposes of the application, this information is included in the

Project Narrative and should be simply copied to this document for completeness, so that the Project Management Plan is a stand-alone document.

## **B. Project Organization and Structure:**

Provide the following information in this section:

- Organizational Chart(s): Include a complete project organizational chart and sub-organization charts (if applicable), accompanied by a discussion of how the organizational structure will facilitate the performance of the Tasks and achievement of the objectives described in the SOPO within the time frame specified in the application.
- Roles and Responsibilities of Participants: Provide a discussion of key project team members, and the capacity in which each team member will assist in achieving the overall objective(s) of the proposed project. For multi-organizational or multi-investigator projects, describe the roles to be performed by each participant/investigator within the context of the Task/subtask structure contained in the SOPO. Include descriptions of any business agreements or intellectual property issues between the applicant and other members of the project team, and how these agreements will be integrated and managed.
- Decision-making and Communication Strategy: Provide a discussion of how communication and decision-making will occur within the context of the organizational structure, with particular emphasis on scientific/technical direction and mechanisms for controlling project scope, cost, and schedule. Include a discussion of how the project team will communicate with DOE and external stakeholders during the performance of the project.
- Management Capabilities: Provide information relevant to the capabilities and experience of the PI and key project team members in managing technical projects of similar nature and complexity. If applicable, include examples that demonstrate the ability to successfully meet research objectives within scope, budget and schedule.

## **C. Risk Management Plan:**

Provide a summary description of the proposed approach to identify, analyze, and respond to perceived risks associated with the proposed project. Project risk events are uncertain future events that, if realized, impact the success of the project. Risk is inherent to all projects regardless of complexity, cost, or visibility. An effective Risk Management Plan will identify perceived risks and explain mitigation strategies for each risk. At a minimum, the Risk Management Plan shall include the initial identification of significant financial, cost/schedule, technical/scope, management, planning and oversight, ES&H, external factors, and management issues that have the potential to impede project progress and strategies to minimize impacts from those issues.

The following table format is provided but is not required:

**Perceived Risks and Mitigation Strategies**

Perceived Risk	Risk Rating			Mitigation/Response Strategy
	Probability	Impact	Overall	
	(Low, Med, High)			
Financial Risks:				
Cost/Schedule Risks:				
Technical/Scope Risks:				
Management, Planning, and Oversight Risks:				
ES&H Risks:				
External Factor Risks:				

**D. Milestone Log:**

Provide milestones for each budget period of the project. Each milestone should be linked to a specific Task or Subtask and include a title, planned completion date, and a description of the method/process/measure used to verify completion. Milestones should be quantitative and show progress toward budget period and/or project goals. Conversely, periodic, mandatory progress reports are not considered to be Milestones.

Milestones are presumed to lie on the critical path of the project, i.e., unless all milestones are achieved, the Objectives as defined in the SOPO cannot be met completely. Applicants must provide at least two milestones per year throughout the course of the project.

**Milestone Format**

Task/ Subtask	Milestone Title & Description	Planned Completion Date	Verification method
------------------	----------------------------------	-------------------------------	---------------------


[Note: During project performance, the Recipient will report the Milestone Status as part of the required quarterly progress report as prescribed under the Federal Assistance Reporting Checklist. The Milestone Status will present actual performance in comparison with Planned Milestones, and include:

- (1) the actual status and progress of the project,
- (2) specific progress made toward achieving the project's milestones, and,
- (3) any proposed changes in the project's schedule required to complete milestones.]

**E. Costing Profile:**

Provide a table (the Spend Plan) that projects the expenditures of government funds by fiscal year for each project team member.

***Spend Plan by Fiscal Year Format***

	FY 20XX		FY 20XX		FY 20XX		FY 20XX		Total	
	DOE Funds	Cost Share	DOE Funds	Cost Share	DOE Funds	Cost Share	DOE Funds	Cost Share	DOE Funds	Cost Share
<b>Applicant</b>										
<b>Subrecipient A, if proposed</b>										
<b>Subrecipient B, if proposed</b>										
<b>FFRDC/NL, if proposed</b>										
<b>Total (\$)</b>										
<b>Total Cost Share %</b>										

**F. Project Timeline:**

Provide a timeline of the project (similar to a Gantt chart) broken down by each task and subtask, as described in the Statement of Project Objectives. The timeline should include for each task, a start date, and end date. The timeline should show interdependencies between tasks and include the milestones that are identified in the Milestone Log (Section C).

### Project Timeline (Gantt Chart) Example



**G. Success Criteria:**

Success criteria are used by the DOE to determine if specific goals and objectives were met at the end of budget period(s), go/no-go decision points, and/or project completion. The success criteria should be objective and stated in terms of specific, measurable, and repeatable data. Usually, the success criteria pertain to desirable outcomes, results, and observations from the project.

[Note: As the first task in the Statement of Project Objectives, successful applicants will revise the version of the Project Management Plan that is submitted with their applications by including details from the negotiation process. This Project Management Plan will be updated by the Recipient as the project progresses, and the Recipient must use this plan to report scope, schedule, and budget variances.]

## Appendix F – Data Management Plan

A Data Management Plan (“DMP”) explains how data generated in the course of the research or work performed under an assistance award will be shared and preserved or, when justified, explains why data sharing or preservation is not possible or scientifically appropriate.

### DMP Requirements

In order for a DMP to be considered acceptable, the DMP must address the following:

**At a minimum, the DMP must describe how data sharing and preservation will enable validation of the results from the proposed work, or how results could be validated if data are not shared or preserved.**

**The DMP must provide a plan for making all research data displayed in publications resulting from the proposed work digitally accessible at the time of publication.** This includes data that are displayed in charts, figures, images, etc. In addition, the underlying digital research data used to generate the displayed data should be made as accessible as possible in accordance with the principles stated above. This requirement could be met by including the data as supplementary information to the published article, or through other means. The published article should indicate how these data can be accessed.

The DMP should consult and reference available information about data management resources to be used in the course of the proposed work. In particular, a DMP that explicitly or implicitly commits data management resources at a facility beyond what is conventionally made available to approved users should be accompanied by written approval from that facility. In determining the resources available for data management at DOE User Facilities, researchers should consult the published description of data management resources and practices at that facility and reference it in the DMP. Information about other DOE facilities can be found in the additional guidance from the sponsoring program.

The DMP must protect confidentiality, personal privacy, Personally Identifiable Information, and U.S. national, homeland, and economic security; recognize proprietary interests, business confidential information, and intellectual property rights; avoid significant negative impact on innovation, and U.S. competitiveness; and otherwise be consistent with all laws (i.e., export control laws), and DOE regulations, orders, and policies.

### Data Determination for a DMP

The Principal Investigator should determine which data should be the subject of the DMP and, in the DMP, propose which data should be shared and/or preserved in accordance with the DMP Requirements noted above.

For data that will be generated through the course of the proposed work, the Principal Investigator should indicate what types of data should be protected from immediate public disclosure by DOE (referred to as “protected data”) and what types of data that DOE should be able to release immediately. Similarly, for data developed outside of the proposed work at private expense that will be used in the course of the proposed work, the Principal Investigator should indicate whether that type of data will be subject to public release or kept confidential (referred to as “limited rights data”). Any use of limited rights data or labeling of data as “protected data” must be consistent with the DMP Requirements noted above.

### **Suggested Elements for a DMP**

The following list of elements for a DMP provides suggestions regarding the data management planning process and the structure of the DMP:

**Data Types and Sources:** A brief, high-level description of the data to be generated or used through the course of the proposed work and which of these are considered digital research data necessary to validate the research findings or results.

**Content and Format:** A statement of plans for data and metadata content and format including, where applicable, a description of documentation plans, annotation of relevant software, and the rationale for the selection of appropriate standards. Existing, accepted community standards should be used where possible. Where community standards are missing or inadequate, the DMP could propose alternate strategies for facilitating sharing, and should advise the sponsoring program of any need to develop or generalize standards.

**Sharing and Preservation:** A description of the plans for data sharing and preservation. This should include, when appropriate: the anticipated means for sharing and the rationale for any restrictions on who may access the data and under what conditions; a timeline for sharing and preservation that addresses both the minimum length of time the data will be available and any anticipated delay to data access after research findings are published; any special requirements for data sharing, for example, proprietary software needed to access or interpret data, applicable policies, provisions, and licenses for re-use and re-distribution, and for the production of derivatives, including guidance for how data and data products should be cited; any resources and capabilities (equipment, connections, systems, software, expertise, etc.) requested in the research proposal that are needed to

meet the stated goals for sharing and preservation (this could reference the relevant section of the associated research proposal and budget request); and whether/where the data will be preserved after direct project funding ends and any plans for the transfer of responsibilities for sharing and preservation. A description of how the recipient intends to make the results of any resulting DOE-funded work available to the public, including the relevant technical community.

**Protection:** A statement of plans, where appropriate and necessary, to protect confidentiality, personal privacy, Personally Identifiable Information, and U.S. national, homeland, and economic security; recognize proprietary interests, business confidential information, and intellectual property rights; and avoid significant negative impact on innovation, and U.S. competitiveness.

**Rationale:** A discussion of the rationale or justification for the proposed data management plan including, for example, the potential impact of the data within the immediate field and in other fields, and any broader societal impact.

### **Additional Guidance**

In determining which data should be shared and preserved, researchers must consider the data needed to validate research findings as described in the Requirements and are encouraged to consider the potential benefits of their data to their own fields of research, fields other than their own, and society at large.

DMPs should reflect relevant standards and community best practices and make use of community accepted repositories whenever practicable.

Costs associated with the scope of work and resources articulated in a DMP may be included in the proposed research budget as permitted by the applicable cost principles.

To improve the discoverability of and attribution for datasets created and used in the course of research, DOE encourages the citation of publicly available datasets within the reference section of publications, and the identification of datasets with persistent identifiers such as Digital Object Identifiers (DOIs). In most cases, DOE can provide DOIs free of charge for data resulting from DOE-funded research through its Office of Scientific and Technical Information (OSTI) DataID Service.

### **Definitions**

**Data Preservation:** Data preservation means providing for the usability of data beyond the lifetime of the research activity that generated them.

**Data Sharing:** Data sharing means making data available to people other than those who have generated them. Examples of data sharing range from bilateral communications with colleagues, to providing free, unrestricted access to anyone through, for example, a web-based platform.

**Digital Research Data:** The term digital data encompasses a wide variety of information stored in digital form including: experimental, observational, and simulation data; codes, software and algorithms; text; numeric information; images; video; audio; and associated metadata. It also encompasses information in a variety of different forms including raw, processed, and analyzed data, published and archived data.

**Research Data:** The recorded factual material commonly accepted in the scientific community as necessary to validate research findings, but not any of the following: preliminary analyses, drafts of scientific papers, plans for future research, peer reviews, or communications with colleagues. This 'recorded' material excludes physical objects (e.g., laboratory samples). Research data also do not include:

(A) Trade secrets, commercial information, materials necessary to be held confidential by a researcher until they are published, or similar information which is protected under law; and

(B) Personnel and medical information and similar information the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, such as information that could be used to identify a particular person in a research study.”

**Validate:** In the context of DMPs, validate means to support, corroborate, verify, or otherwise determine the legitimacy of the research findings. Validation of research findings could be accomplished by reproducing the original experiment or analyses; comparing and contrasting the results against those of a new experiment or analyses; or by some other means.

## Appendix G – Technology Readiness Levels

The following is a description of the DOE Technology Readiness Levels.

Relative Level of Technology Development	Technology Readiness Level	TRL Definition	Description
System Operations	TRL 9	Actual system operated over the full range of expected mission conditions.	The technology is in its final form and operated under the full range of operating mission conditions. Examples include using the actual system with the full range of wastes in hot operations.
System Commissioning	TRL 8	Actual system completed and qualified through test and demonstration.	The technology has been proven to work in its final form and under expected conditions. In almost all cases, this TRL represents the end of true system development. Examples include developmental testing and evaluation of the system with actual waste in hot commissioning. Supporting information includes operational procedures that are virtually complete. An Operational Readiness Review (ORR) has been successfully completed prior to the start of hot testing.
	TRL 7	Full-scale, similar (prototypical) system demonstrated in relevant environment	This represents a major step up from TRL 6, requiring demonstration of an actual system prototype in a relevant environment. Examples include testing full-scale prototype in the field with a range of simulants in cold commissioning (1). Supporting information includes results from the full-scale testing and analysis of the differences between the test environment, and analysis of what the experimental results mean for the eventual operating system/environment. Final design is virtually complete.
Technology Demonstration	TRL 6	Engineering/pilot-scale, similar (prototypical) system validation in relevant environment	Engineering-scale models or prototypes are tested in a relevant environment. This represents a major step up in a technology's demonstrated readiness. Examples include testing an engineering scale prototypical system with a range of simulants.(1) Supporting information includes results from the engineering scale testing and analysis of the differences between the engineering scale, prototypical system/environment, and analysis of what the experimental results mean for the eventual operating system/environment. TRL 6 begins true engineering development of the technology as an operational system. The major difference between TRL 5 and 6 is the step up from laboratory scale to engineering scale and the determination of scaling factors that will enable design of the operating system. The prototype should be capable of performing all the functions that will be required of the operational system. The operating environment for the testing should closely represent the actual operating environment.

Relative Level of Technology Development	Technology Readiness Level	TRL Definition	Description
Technology Development	TRL 5	Laboratory scale, similar system validation in relevant environment	The basic technological components are integrated so that the system configuration is similar to (matches) the final application in almost all respects. Examples include testing a high-fidelity, laboratory scale system in a simulated environment with a range of simulants (1) and actual waste (2). Supporting information includes results from the laboratory scale testing, analysis of the differences between the laboratory and eventual operating system/environment, and analysis of what the experimental results mean for the eventual operating system/environment. The major difference between TRL 4 and 5 is the increase in the fidelity of the system and environment to the actual application. The system tested is almost prototypical.
Technology Development	TRL 4	Component and/or system validation in laboratory environment	The basic technological components are integrated to establish that the pieces will work together. This is relatively "low fidelity" compared with the eventual system. Examples include integration of ad hoc hardware in a laboratory and testing with a range of simulants and small scale tests on actual waste (2). Supporting information includes the results of the integrated experiments and estimates of how the experimental components and experimental test results differ from the expected system performance goals. TRL 4-6 represent the bridge from scientific research to engineering. TRL 4 is the first step in determining whether the individual components will work together as a system. The laboratory system will probably be a mix of on hand equipment and a few special purpose components that may require special handling, calibration, or alignment to get them to function.
Research to Prove Feasibility	TRL 3	Analytical and experimental critical function and/or characteristic proof of concept	Active research and development (R&D) is initiated. This includes analytical studies and laboratory-scale studies to physically validate the analytical predictions of separate elements of the technology. Examples include components that are not yet integrated or representative tested with simulants.(1) Supporting information includes results of laboratory tests performed to measure parameters of interest and comparison to analytical predictions for critical subsystems. At TRL 3 the work has moved beyond the paper phase to experimental work that verifies that the concept works as expected on simulants. Components of the technology are validated, but there is no attempt to integrate the components into a complete system. Modeling and simulation may be used to complement physical experiments.

Relative Level of Technology Development	Technology Readiness Level	TRL Definition	Description
	TRL 2	Technology concept and/or application formulated	Once basic principles are observed, practical applications can be invented. Applications are speculative, and there may be no proof or detailed analysis to support the assumptions. Examples are still limited to analytic studies. Supporting information includes publications or other references that outline the application being considered and that provide analysis to support the concept. The step up from TRL 1 to TRL 2 moves the ideas from pure to applied research. Most of the work is analytical or paper studies with the emphasis on understanding the science better. Experimental work is designed to corroborate the basic scientific observations made during TRL 1 work.
Basic Technology Research	TRL 1	Basic principles observed and reported	This is the lowest level of technology readiness. Scientific research begins to be translated into applied R&D. Examples might include paper studies of a technology's basic properties or experimental work that consists mainly of observations of the physical world. Supporting Information includes published research or other references that identify the principles that underlie the technology.

<sup>1</sup> Simulants should match relevant chemical and physical properties.

<sup>2</sup> Testing with as wide a range of actual waste as practicable and consistent with waste availability, safety, ALARA, cost and project risk is highly desirable.

Source: U.S. Department of Energy, "Technology Readiness Assessment Guide". Office of Management. 2011.

# Appendix H – Technology Maturation Plan

## TECHNOLOGY MATURATION PLAN

for {insert project title}

{Date Prepared}

## SUBMITTED UNDER FUNDING OPPORTUNITY ANNOUNCEMENT

DE-FOA-#####

### SUBMITTED BY

{Organization Name}

{Organization Address}

{City, State, Zip Code}

### PRINCIPAL INVESTIGATOR

{Name}

{Phone Number}

{E-mail}

### SUBMITTED TO

U.S. Department of Energy  
National Energy Technology Laboratory

A technology maturation plan (TMP) is a planning tool that summarizes the necessary research and development (R&D) steps to advance the maturation of a specified technology to a targeted technology readiness level (TRL) and defines the key performance metrics that will be used to determine if the targeted TRL has been successfully achieved. A TMP also documents the current TRL of the specified technology, defines the ultimate commercial application of the technology, and conceptualizes a future commercialization pathway in terms of additional R&D, resources and schedule. A TMP is a high-level summary document. It is not a collection of detailed test plans.

The National Energy Technology Laboratory (NETL) uses TMPs to enhance its stewardship of R&D project portfolios and improve the value of the technologies it develops. TMPs help NETL to:

- ensure that research questions are resolved in the least expensive and least risky R&D setting (i.e., scale, degree of integration, environment, fidelity)

- focus technology development on the performance metrics that are most important for technical and economic success (at component and system levels)
- identify R&D gaps and critical components that are lagging in maturity
- ensure that R&D projects address what is required for integration into higher-level systems
- make informed decisions at critical stages of research (e.g., moving a technology from a laboratory project to a larger-scale pilot project)
- improve the balance of project portfolios in terms of technology types, pathways, TRLs, redundancy, etc., to mitigate risks and increase the likelihood of R&D success, and
- forecast the cost and duration of technology development through demonstration and commercialization.

The below template should be used to complete a TMP. Instructions, shown in italics, should be deleted/replaced in the completed TMP. Section 3 is provided solely for reference but should be retained as-is in the completed TMP.

## **1.0 INTRODUCTION**

### **1.1 Purpose of the Project**

Provide a brief summary of the project’s objectives as related to maturation of the proposed technology.

### **1.2 Technology Readiness Assessment System**

Technology maturation is quantified by a performing a technology readiness assessment (TRA) on the specified technology system.

- Identify the specified “TRA System” and describe all the critical components and/or subsystems that comprise it. See “TRA System” definition under Section 3.1.
- State whether the current project will test: (1) the total, integrated TRA System, or (2) one or more critical subsystems or components of the TRA System. If the latter, identify which critical subsystems and/or components will be tested.

### **1.3 Commercial Application**

Provide a one-paragraph description of the targeted commercial application(s) of the TRA System.

## **2.0 MATURATION OF THE TRA SYSTEM**

## **2.1 Beginning Technology Readiness Level (TRL) of the TRA System**

Briefly summarize the prior research that matured the technology to its current state.

Using the Technology Readiness Levels (TRL) descriptions in Sections 3.2 and 3.3, specify the current (i.e., pre-project) TRL of the TRA System. To attain a certain TRL, all aspects of the associated TRL description must be met.

Justify the specified TRL by explaining how all the required TRL aspects have been achieved.

## **2.2 Proposed Research to Mature the TRA System**

Identify the TRL that the project plans to attain.

- Note that the targeted TRL could be the same as the beginning TRL if the project is aimed at making only incremental progress toward achieving the next TRL.
- If the project proposes to advance the TRL by more than one level, explain if that will be accomplished in stages (i.e., first one TRL, then the next) or by skipping a TRL. If the latter, explain how any increased technical, cost and schedule risks associated with skipping a TRL will be mitigated.

Identify each of the key performance attributes that will be assessed during the research along with the corresponding, quantifiable performance requirements that must be achieved to attain the targeted TRL(s). Explain how the key performance attributes were selected and how the corresponding requirements were determined. Be as specific as practical on any supporting technical/economic assessments (see Section 3.4 for NETL's Systems Analysis Best Practices). As a general principle, all key performance requirements that may be appropriately tested at a particular TRL must be substantially met, thereby supporting the feasibility of commercial success/goal achievement, prior to proceeding to the subsequent TRL.

Briefly summarize the proposed research steps and how they will mature the TRA System to the targeted TRL(s).

## **2.3 Potential Post-Project Maturation and Commercialization of the TRA System**

Assuming the project successfully attains the targeted TRL(s), describe what additional (post-project) work would be required to mature the TRA System to the next TRL. Identify the key performance requirements and goals/measures that would need to be achieved. If possible, provide rough estimates of the cost and duration of the research required to attain the next TRL.

Describe your organization's potential role in a commercialization strategy for the TRA system.

### **3.0 REFERENCE MATERIAL**

#### **3.1 Definition of TRA System**

NETL's interpretation (Section 3.2) of the DOE TRL definitions (Section 3.3) is based on a view of technology maturation in which "components" are integrated into a "system" that is being assessed for its technology readiness. To clearly and consistently apply the DOE TRL definitions, one must first precisely identify what "system" is being assessed, defined herein as the "Technology Readiness Assessment (TRA) System." Since most technologies can be viewed as subsystems within larger systems, multiple choices are available for defining the TRA System. However, note that the choice of the "level" of the TRA System affects how TRLs are assessed:

- A TRL 3 is achieved for the specified TRA System when analytical performance predictions for each of the TRA System's critical<sup>5</sup> components have been validated in separate experiments (i.e., without integration across components). Accordingly, the table in Section 3.2 shows the required scope of TRL 3 as "single component" and the required integration of TRL 3 as "none."
- A TRL 4 or 5 is achieved for a given TRA System when the targeted performance requirements for each of its critical, multi-component subsystems (or the entire TRA system) have been validated in a laboratory environment (TRL 4) or relevant environment (TRL 5) with integration of some or all components.
- Achieving TRLs 6 to 9 requires testing of the entire, fully integrated, TRL system.

To further clarify, consider, for example, a fuel cell stack. Its critical components are multiple, identical fuel cells. In turn, the critical components of each fuel cell are an anode, cathode and electrolyte. If one wished to assess the technology readiness of the fuel cell stack, the TRA System would be defined as an integrated system of multiple fuel cell subsystems, and a TRL 6 could only be achieved by successfully testing an entire stack of integrated fuel cells. However, if one instead wished to assess the technology readiness of only the fuel cell, the TRA System would be defined as an integrated system of cathode, anode and electrolyte components, and a TRL 6 could be achieved by successfully testing just a single, integrated fuel cell. In

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<sup>5</sup> A component or subsystem of a TRA System is considered critical if it is new, novel, and necessary for the TRA System to meet its anticipated operational performance requirements or poses major cost, schedule, or performance risk during design or demonstration. Note that a component that is fully mature and non-critical for an established application or operational environment may be considered critical if it is incorporated into a new application or operational environment.

both cases, achievement of TRL 6 could be claimed, but only in the context of the properly specified TRA System.

### 3.2 NETL Interpretations of DOE Technology Readiness Levels in the Context of Fossil Energy and Carbon Management R&D

TRL	DOE Definition	Minimum Simultaneous Requirements to Achieve TRL based on NETL Interpretation of DOE Definitions & Descriptions					
		Scope	Integration	Fidelity	Scale	Environment	Metrics
1	Basic principles observed and reported	Any experimentation is limited to discovery and validation of fundamental scientific principles. Formulation of the technology that <u>applies</u> the fundamental science is initiated in conceptual paper studies but experiments on the <u>applied</u> technology have not begun.					NA
2	Technology concept and/or applications formulated						
3	Analytical and experimental critical function and/or characteristic proof of concept	Single Component	None	Low (ad-hoc hardware)	Lab	Lab ( <i>simulated conditions</i> )	Project-specific TMPs should define cost and/or performance metrics for relevant TRLs. To attain a given TRL, the technology must achieve the metrics for that TRL (or show a likely potential to do so).
4	Component and/or system validation in laboratory environment	<i>Total system or multi-component subsystem</i>	<i>Integration of some or all components</i>				
5	Laboratory scale, similar system* validation in relevant environment						
6	Engineering/pilot-scale, similar (prototypical) system validation in relevant environment	<i>Total system</i>  <i>(The total system is equivalent to the "TRA System," which is the system or subsystem for which technology readiness is being assessed)</i>	<i>All components and subsystems integrated</i>	Prototype	Small Pilot**	Relevant ( <i>regulated expected conditions</i> )	
7	Full-scale, similar (prototypical) system demonstrated in relevant environment				Large Pilot or Full**		
8	Actual system completed and qualified through test and demonstration. Technology has been proven to work in its final form and under expected conditions.			Actual system in final form	Full	Operational ( <i>unregulated actual conditions</i> )	
9	Actual operation of the technology in its final form, under the full range of conditions.			Commercially warranted			NA

\* The DOE TRL 5 description states that the "similar system" matches the final application in "almost all respects" and is "almost prototypical." This table interprets the similar, but not fully prototypical, system as being either: a) the total system for which readiness is being evaluated, or b) a multi-component subsystem of the total system. This interpretation is supported by the DOE TRL 6 description which states that "TRL 6 begins true engineering development of the technology as an operational system."

\*\* DOE defines TRL 6 as a pilot-scale prototype and TRL 7 as a full-scale prototype. DOE defines TRLs 8 and 9 as involving "actual" systems at full scale. This table assumes that the scale of the TRL 7 full-scale prototype could be less than or equal to the scale of the TRL 8 full-scale actual system. At a minimum, the scale of the TRL 7 prototype must be sufficiently large to support subsequent testing of a TRL 8 full-scale actual system without the need for testing at an intervening scale.

### 3.3 Description of DOE Technology Readiness Levels

Source: U.S. Department of Energy, "Technology Readiness Assessment Guide". Office of Management. 2011.

Relative Level of Technology Development	TRL	TRL Definition	Description
System Operations	9	Actual system operated over the full range of expected mission conditions.	The technology is in its final form and operated under the full range of operating mission conditions. Examples include using the actual system with the full range of wastes in hot operations.
System Commissioning	8	Actual system completed and qualified through test and demonstration.	The technology has been proven to work in its final form and under expected conditions. In almost all cases, this TRL represents the end of true system development. Examples include developmental testing and evaluation of the system with actual waste in hot commissioning. Supporting information includes operational procedures that are virtually complete. An Operational Readiness Review (ORR) has been successfully completed prior to the start of hot testing.
	7	Full-scale, similar (prototypical) system demonstrated in relevant environment	This represents a major step up from TRL 6, requiring demonstration of an actual system prototype in a relevant environment. Examples include testing full-scale prototype in the field with a range of simulants in cold commissioning (1). Supporting information includes results from the full-scale testing and analysis of the differences between the test environment, and analysis of what the experimental results mean for the eventual operating system/environment. Final design is virtually complete.

Relative Level of Technology Development	TRL	TRL Definition	Description
Technology Demonstration	6	Engineering/pilot-scale, similar (prototypical) system validation in relevant environment	Engineering-scale models or prototypes are tested in a relevant environment. This represents a major step up in a technology's demonstrated readiness. Examples include testing an engineering scale prototypical system with a range of simulants.(1) Supporting information includes results from the engineering scale testing and analysis of the differences between the engineering scale, prototypical system/environment, and analysis of what the experimental results mean for the eventual operating system/environment. TRL 6 begins true engineering development of the technology as an operational system. The major difference between TRL 5 and 6 is the step up from laboratory scale to engineering scale and the determination of scaling factors that will enable design of the operating system. The prototype should be capable of performing all the functions that will be required of the operational system. The operating environment for the testing should closely represent the actual operating environment.
Technology Development	5	Laboratory scale, similar system validation in relevant environment	The basic technological components are integrated so that the system configuration is similar to (matches) the final application in almost all respects. Examples include testing a high-fidelity, laboratory scale system in a simulated environment with a range of simulants (1) and actual waste (2). Supporting information includes results from the laboratory scale testing, analysis of the differences between the laboratory and eventual operating system/environment, and analysis of what the experimental results mean for the eventual operating system/environment. The major difference between TRL 4 and 5 is the increase in the fidelity of the system and environment to the actual application. The system tested is almost prototypical.
Technology Development	4	Component and/or system validation in laboratory environment	The basic technological components are integrated to establish that the pieces will work together. This is relatively "low fidelity" compared with the eventual system. Examples include integration of ad hoc hardware in a laboratory and testing with a range of simulants and small scale tests on actual waste (2). Supporting information includes the results of the integrated experiments and estimates of how the experimental components and experimental test results differ from the expected system performance goals. TRL 4-6 represent the bridge from scientific research to engineering. TRL 4 is the first step in determining whether the individual components will work together as a system. The laboratory system will probably be a mix of on hand equipment and a few special purpose components that may require special handling, calibration, or alignment to get them to function.

Relative Level of Technology Development	TRL	TRL Definition	Description
Research to Prove Feasibility	3	Analytical and experimental critical function and/or characteristic proof of concept	Active research and development (R&D) is initiated. This includes analytical studies and laboratory-scale studies to physically validate the analytical predictions of separate elements of the technology. Examples include components that are not yet integrated or representative tested with simulants. <sup>(1)</sup> Supporting information includes results of laboratory tests performed to measure parameters of interest and comparison to analytical predictions for critical subsystems. At TRL 3 the work has moved beyond the paper phase to experimental work that verifies that the concept works as expected on simulants. Components of the technology are validated, but there is no attempt to integrate the components into a complete system. Modeling and simulation may be used to complement physical experiments.
	2	Technology concept and/or application formulated	Once basic principles are observed, practical applications can be invented. Applications are speculative, and there may be no proof or detailed analysis to support the assumptions. Examples are still limited to analytic studies. Supporting information includes publications or other references that outline the application being considered and that provide analysis to support the concept. The step up from TRL 1 to TRL 2 moves the ideas from pure to applied research. Most of the work is analytical or paper studies with the emphasis on understanding the science better. Experimental work is designed to corroborate the basic scientific observations made during TRL 1 work.
Basic Technology Research	1	Basic principles observed and reported	This is the lowest level of technology readiness. Scientific research begins to be translated into applied R&D. Examples might include paper studies of a technology's basic properties or experimental work that consists mainly of observations of the physical world. Supporting Information includes published research or other references that identify the principles that underlie the technology.

<sup>1</sup> Simulants should match relevant chemical and physical properties.

<sup>2</sup> Testing with as wide a range of actual waste as practicable and consistent with waste availability, safety, ALARA, cost and project risk is highly desirable.

### 3.4 NETL Systems Analysis Best Practices

NETL has developed Systems Analysis Best Practices (SABP) as an accompaniment to the DOE Technology Readiness Level (TRL) definitions. The SABP serve as a guide for the Principal Investigator/researcher to inform on the level of systems and economic analysis rigor appropriate at each TRL.

System and economic analyses are an essential component of research and development (R&D). They are used to determine appropriate experimental conditions, inform R&D targets and technology maturation plans, assess R&D progress, and estimate the benefits of successful technology development in commercial applications.

Systems analysis is the analytic process used to evaluate the behavior and performance of processes, equipment, subsystems, and systems. Such analyses serve to characterize the relationships between independent (e.g., design parameters and configurations, material properties, etc.) and dependent variables (e.g., thermodynamic state points, output, etc.) through the creation of models representative of the envisioned process, equipment, subsystem, or system. These analyses are used to determine the important variables (i.e., performance attributes) and the associated targets (i.e., performance requirements) that must be achieved through R&D and testing to realize commercial and/or program goals.

The performance requirements are selected such that the equipment, subsystem, or system meets the envisioned objectives in the target commercial application. The target commercial application refers to one specific use for the advanced technology, at full commercial scale. A project may include more than one target commercial application. For example:

1. Technologies that reduce the cost of gasification may be useful for both liquid fuels and power production.
2. Technologies that may be useful to monitor CO<sub>2</sub> storage in more than one type of storage site.

The modeling and simulation effort may use one or more of a variety of tools, such as Excel, MATLAB, Aspen Plus, Aspen Plus Dynamics, Thermoflow, CHEMCAD, etc., depending upon suitability to the specific processes, the scope of the development effort, and the stage of development.

An integral part of systems analysis is economic analysis - the process of estimating and assigning costs to equipment, subsystems, and systems corresponding to models of and specifications for the commercial embodiment of the technology. Such analyses include the estimation of capital costs, as well as operating and maintenance costs. Component service life and corresponding replacement costs are often a crucial aspect of these analyses. See *Performing a Techno-economic Analysis for Power Generation Plants*, DOE/NETL-2015/1726, July 2015, for further guidance.

As a technology matures, the systems analyses are frequently updated, and are expected to increase in fidelity and complexity commensurate with the available technical understanding, experimental data, and overall level of effort (cost of R&D).

The results are used to inform the next stage of development and provide specific experimental and analysis success criteria (the performance requirements).

As a general principle, the performance requirements that may be appropriately tested at a particular TRL must be substantially met, thereby supporting the feasibility of commercial success/goal achievement, prior to proceeding to the subsequent TRL. Note that, as with the TRL descriptions, these SABP are “gate-in;” that is, prerequisites to achieving the associated TRL.

NETL supports a wide range of RD&D projects, from small, short-duration materials development and property characterization projects up to large-scale power plant demonstrations. The nature and complexity of the technology under development and the scope of the project must be taken into account when applying the SABP – they may not be strictly applicable as written to every project. For example, it is an unreasonable expectation for a project developing a sensor, or fuel cell cathode, or thermal boundary coating for a turbine airfoil to perform a full-scale power plant simulation to determine the performance requirements of the specific technology in the course of pursuing TRL 4. However, the project must explicitly tie the quantitative goals/objectives for the technology to referenced system studies as well as relevant industry and/or market requirements in such a manner that their pedigree is readily traceable. On the other hand, a project endeavoring to develop a full system concept incorporating novel components and process integration is expected to perform more robust, extensive analyses.

Descriptions of the SABP associated with each TRL are provided in the table below.

TRL	DOE Definition	Systems Analysis Best Practices
1	Basic principles observed and reported	<u>Assessment</u> : Perform an assessment of the core technology resulting in (qualitative) projected benefits of the technology, a summary of necessary R&D needed to develop it into the actual technology, and principles that support of the viability of the technology to achieve the projected benefits.
2	Technology concept and/or applications formulated	<u>White Paper</u> : A white paper describing the intended commercial application, the anticipated environment the actual technology will operate in, and the results from the initiation of a detailed analysis (that will at least qualitatively justify expenditure of resources versus the expected benefits and identify initial performance attributes).
3	Analytical and experimental critical function and/or characteristic proof of concept	<u>Performance Model and Initial Cost Assessment</u> : This performance model is a basic model of the technology concept, incorporating relevant process boundary conditions, that provides insight into critical performance attributes and serves to establish initial performance requirements. These may be empirically- or theoretically-based models represented in Excel or other suitable platforms. In addition, an initial assessment and determination of performance requirements related to cost is completed.

TRL	DOE Definition	Systems Analysis Best Practices
4	Component and/or system validation in laboratory environment	<p><u>System Simulation and Economic Analysis:</u> These models incorporate a performance model of the technology (may be a simple model as developed for TRL 3, or something more detailed – either should be validated against empirical data gathered in the laboratory) into a model of the intended commercial system (e.g., power plant). In addition, an economic analysis (e.g., cost-of-electricity) of the technology is performed, assessing the impact of capital costs, operating and maintenance costs, and life on the impact of the technology and its contributions to the viability of the overall system in a commercial environment. These analyses serve to assess the relative impact of known performance attributes (through sensitivity analyses) and refine performance requirements in the context of established higher-level technical and economic goals (e.g., programmatic or DOE R&amp;D goals). These models are typically created in process simulation software (e.g., ASPEN Plus) or other suitable platforms. DOE maintains guidance on the execution of techno-economic analyses <sup>1</sup>.</p>
5	Laboratory scale, similar system* validation in relevant environment	<p><u>System Simulation and Economic Analysis Refinement:</u> A more detailed process model for the technology, validated against empirical data gathered in the laboratory, will be developed and incorporated into system simulations. This provides greater fidelity in the performance and cost estimation for the technology, facilitating updates to performance attributes and requirements (including updates to the economic analysis). This also allows greater evaluation of other process synergy claims (e.g., state-of-the-art technology is improved by the use of the new technology). Cost estimation should be either vendor-based or bottom-up costing approaches for novel equipment.</p>
6	Engineering/pilot-scale, similar (prototypical) system validation in relevant environment	<p><u>System Simulation and Economic Analysis Refinement:</u> Performance and cost models are refined based upon relevant environment laboratory results, leading to updated performance attributes and requirements. Preliminary steady-state and dynamic (if appropriate for the technology) modeling of all critical process parameters (i.e., upper and lower operating limits) of the system prototype is completed. Cost estimation should be either vendor-based or bottom-up costing approaches for novel equipment. Key process equipment should be specified to the extent that allows for bottom-up estimating to support a feasibility study of the integrated system.</p>
7	Full-scale, similar (prototypical) system demonstrated in relevant environment	<p><u>System Simulation and Economic Analysis Refinement:</u> Performance and cost models are refined based upon relevant environment and system prototype R&amp;D results. The refined process, system and cost models are used to project updated system performance and cost to determine if the technology has the potential to meet the project goals. Performance attributes and requirements are updated as necessary. Steady-state and dynamic modeling all critical process parameters of the system prototype covering the anticipated full operation envelope (i.e., upper and lower operating limits) is completed. Cost models should be based on vendor quotes and traditional equipment estimates should be minimal.</p>

TRL	DOE Definition	Systems Analysis Best Practices
8	<p>Actual system completed and qualified through test and demonstration.</p> <p>Technology has been proven to work in its final form and under expected conditions.</p>	<p><u>System Simulation and Economic Analysis Validation:</u> The technology/system process models are validated by operational data from the demonstration. Economic models are updated accordingly.</p>
9	<p>Actual operation of the technology in its final form, under the full range of conditions.</p>	<p><u>Commercial Use:</u> Models are used for commercial scaling parameters.</p>

## Appendix I – R&D Community Benefits Plan Guidance

The DOE is committed to pushing the frontiers of science and engineering; catalyzing high-quality domestic energy jobs through research, development, demonstration, and deployment; and ensuring energy equity and energy justice<sup>6</sup> for disadvantaged communities. Therefore, and in accordance with the Administration’s priority to empower workers and harness opportunities to create good union jobs as stated in EO 14008 (Executive Order on Tackling the Climate Crisis at Home and Abroad)<sup>7</sup>, it is important to consider the impacts of the successful commercial deployment of any innovations resulting from this FOA on current and future workforce.

The goal of the three-section R&D Community Benefits Plan is to allow the application to illustrate engagement in critical thought about implications of how the proposed work will benefit the broadest swaths of American people and lead to broadly shared prosperity, including for workers and disadvantaged communities. The sections of the R&D Community Benefits Plans are considered together because there may be significant overlap between audiences considered in workforce and disadvantaged communities.

### Example DEIA, Energy Equity, and Workforce Plan Elements

Outlined below are examples of activities that applicants might consider when developing their R&D Community Benefits Plan. Applicants are not required to implement any of these specific examples and should propose the Plan that best fits their research goals, institutional environment, team composition, and other factors. Creativity is encouraged.

#### DEIA

DOE strongly encourages applicants to involve individuals and entities from disadvantaged communities. Tapping all of the available talent requires intentional approaches and yields broad benefits.

Equity extends beyond diversity to equitable treatment. Equitable access to opportunity for members of the project team is paramount. This includes ensuring that all members of the team, including students, are paid a living wage, provided

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<sup>6</sup> DOE defines energy justice as “the goal of achieving equity in both the social and economic participation in the energy system, which also remediating social, economic, and health burdens on those disproportionately harmed by the energy system” (Initiative for Energy Justice, 2019). Aligned with that document refers to this as, ‘energy equity,’ and is meant to encompass energy justice as well as DOE’s efforts related to Justice40. <https://www.energy.gov/diversity/articles/how-energy-justice-presential-initiatives-and-executive-orders-shape-equity>

<sup>7</sup> <https://www.federalregister.gov/documents/2021/02/01/2021-02177/tackling-the-climate-crisis-at-home-and-abroad>

appropriate working conditions, and provided appropriate benefits. In the execution of their project plan, applicants are asked to describe efforts in diversity, equity, inclusion, and accessibility. In this context, efforts toward DEIA are defined as:<sup>8</sup>

- 1) the practice of including the many communities, identities, races, ethnicities, backgrounds, abilities, cultures, and beliefs of the American people,
- 2) the consistent and systematic fair, just, and impartial treatment of all individuals, including protecting workers rights and adhering to Equal Employment Opportunity laws,
- 3) the recognition, appreciation, and use of the talents and skills of employees of all backgrounds, and
- 4) the provision of accommodations so that all people, including people with disabilities, can fully and independently access facilities, information, and communication technology, programs, and services.

Successful plans will not only describe how the project team seeks to increase DEIA, but will describe the overall approaches to retention, engagement, professional development, and career advancement. Specifically, they will demonstrate clear approaches to ensure all team members' strengths are meaningfully leveraged and all members are provided opportunities and paths for career development, especially including paths for interns and trainees to secure permanent positions. Diversity should be considered at all levels of the project team, not just leveraging early career individuals to meet diversity goals.

DOE strongly encourages applicants to consider partnerships as means of promoting diversity, equity, inclusion, accessibility, justice, and workforce participation. Minority Serving Institutions, Minority Business Enterprises, Minority Owned Businesses, Disability Owned Business, Women Owned Business, native American-owned Businesses, Veteran Owned Businesses, or entities located in an underserved community that meet the eligibility requirements are encouraged to lead these partnerships as the prime applicant or participate on an application as a proposed partner to the prime applicant.

When crafting the DEIA section of the Plan, applicants should describe the ways in which they will act to promote each of the four DEIA efforts above into their investigation. It is important to note that diversity, equity, inclusion, and accessibility are four different, but related, concepts that should not be conflated. That is, you can achieve diversity without equity; all four must be addressed. Applicants could discuss how the proposed investigation could contribute to training and developing a diverse scientific workforce. Applicants could describe the efforts they plan to take or will continue to take, to create an inclusive workplace, free from

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<sup>8</sup> <https://www.whitehouse.gov/wp-content/uploads/2021/11/Strategic-Plan-to-Advance-Diversity-Equity-Inclusion-and-Accessibility-in-the-Federal-Workforce-11.23.21.pdf>

retaliation, harassment, and discrimination. Applicants could outline any barriers to creating an equitable and inclusive workplace and address the ways in which the team will work to overcome these barriers within the bounds of the specific research project. This plan could detail specific efforts to inform project team members in any capacity of their labor rights and rights under Equal Employment Opportunity laws, and their free and fair chances to join a union. Note that this inclusion of informing project team members is also incorporated into awards through the National Policy Assurances.

Equal treatment of workers, including students, is necessary but overcoming institutional bias requires intentionally reducing sometimes hidden barriers to equal opportunity. Applicants could consider measures like childcare, flexible schedules, paid parental leave, pay transparency, and other supports to ensure that societal barriers are not hindering realization of DEIA intentions. Some of these considerations may result in common approaches in different sections of the plan, and that is acceptable, as long as the submission is not a singular approach to all sections.

DOE especially encourages applicants to form partnerships with diverse and often underrepresented institutions, such as Minority Serving Institutions, labor unions, community colleges that otherwise meet the eligibility requirements.

Underrepresented institutions that meet the eligibility requirements are encouraged to lead these partnerships as the prime applicant. The DEIA section of the Plan could include engagement with underrepresented institutions to broaden the participation of disadvantaged communities and/or with local stakeholders, such as residents and businesses, entities that carry out workforce development programs, labor unions, local government, and community-based organizations that represent, support, or work with disadvantaged communities. Applicants should ensure there is transparency, accountability, and follow-through when engaging with community members and stakeholders.

Specific examples include:

- Building collaborations and partnerships with researchers and staff at Minority Serving Institutions
- Addressing barriers identified in climate surveys to remove inequities
- Providing anti-bias training and education in the project design and implementation teams
- Offering training, mentorship, education, and other support to students and early/mid-career professionals from disadvantaged communities
- Providing efforts toward improving a workplace culture of inclusion
- Developing technology and technology integration innovations to meet the needs of disadvantaged communities

- Creating partnerships with local communities, especially under-resourced and disadvantaged communities
- Voluntary recognition of a union and informing employees of their rights, regardless of their classification
- Making research products and engagement materials accessible in a greater variety of formats to increase accessibility of research outputs
- Implementing training or distributing materials to reduce stigma towards individuals with disabilities
- Designing technologies that strategically fit within the existing workforce for installation and maintenance of the potential innovation

### **Energy Equity**

The Energy Equity section should articulate how project proposals will drive equitable access to, participation in, and distribution of the benefits produced from successful technology innovations to disadvantaged communities and groups. Intentional inclusion of energy equity requires evaluating the anticipated long-term costs and benefits that will accrue to disadvantaged groups as a result of the project, and how research questions and project plans are designed for and support historically disadvantaged communities' engagement in clean energy decisions. Similar to potential cost reductions or groundbreaking research findings resulting from the research, energy equity and justice benefits may be uncertain, occur over a long period of time, and have many factors within and outside the specific proposed research influencing them.

Applicants should describe the influencing factors, and the most likely energy equity implications of the proposed research. Applicants should describe any long-term constraints the proposed technology may pose to communities' access to natural resources and Tribal Cultural resources. There may be existing equity research available to use and citation in this description or the applicant could describe milestone-based efforts toward developing that understanding through this innovation. These near and long term outcomes may include, but are not limited to: a decrease in the percent of income a household spends on energy costs (energy burden<sup>9</sup>); an increase in access to low-cost capital; a decrease in environmental exposure and burdens; increases in clean energy enterprise creation and contracting (e.g., women or minority-owned business enterprises); increased parity in clean energy technology access and adoption; increases in energy democracy, including community ownership; and an increase in energy resilience.

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<sup>9</sup> Energy burden is defined as the percentage of gross household income spent on energy costs: <https://www.energy.gov/eere/slsc/low-income-community-energy-solutions>

Specific examples include:

- Describing how successful innovation will support economic development in diverse geographic or demographic communities
- Creating a plan to engage equity and justice stakeholders in evaluation the broader impacts of the innovation or in the development of the research methodology
- Describe how the proposed research strategy and methodology was informed by input from a wide variety of stakeholders
- A literature review of the equity and justice implications of the outcomes of the specific research if the innovation is successful or a plan with dedicated budget and expertise (staffing or subawardee) to evaluate the potential equity implications of successful innovation outcomes.

## **Workforce**

The Workforce section of the R&D Community Benefits Plan should articulate the future workforce implications of the innovation or a milestone-driven plan for understanding those implications. This includes documenting the skills, knowledge, and abilities that would be required of workers installing, maintaining, and operating the technology that may be derivative of the applicant's research, as well as the training pathways and their accessibility for workers to acquire the necessary skills. There may be field-specific or relevant existing research that could be cited in this section. In addition, applicants could detail the process they will use to evaluate long-term impacts on jobs, including job growth or job loss, a change in job quality, disruptions to existing industry and resulting changes to relationships between employers and employees and improvements or reductions in the ability of workers to organize for collective representation, and anything else that could result in changes to regional or national labor markets.

For additional support with developing the Workforce section of the R&D Community Benefits Plan, please refer to DOE's Community Benefits Plan Frequently Asked Questions (FAQs) webpage (<https://www.energy.gov/bil/community-benefits-plan-frequently-asked-questions-fags>). Applicants will find section 2 of the FAQ ("Investing in America's Workforce") particularly helpful for understanding key federal policies, terms and concepts, as well as workforce development strategies relevant to examination of the workforce implications of applicant's proposed research.

Specific examples include:

- Outlining the challenges and opportunities for commercializing the technology in the US
- Creating a literature review of the workforce implications of the outcomes of the specific research if the innovation is successful or a plan with dedicated

budget and expertise (staffing or subawardee) to evaluate the potential equity implications of successful innovation outcomes

- Creating a plan and milestones for assessing how a successful innovation will have implications for job savings for loss, either at the macroeconomic level or within specific industries
- Describing how the project will support training of workforce to address needs of successful innovation
- Voluntary recognition of a union and informing employees of their rights, regardless of their classification
- Creating a plan to evaluate how a successful innovation will result in potential workforce shifts between industries or geographies

### **Inclusion of SMART milestones**

DOE requires that the applicant's R&D Community Benefits Plan include on Specific, Measurable, Achievable, Relevant, and Timely (SMART) milestone for each budget period. An exemplar SMART milestone clearly answers the following questions:

- What needs to be accomplished?
- What measures and deliverables will be used to track progress toward accomplishment?
- What evidence suggests that the accomplishment is achievable?
- Why choose this milestone?
- When will the milestone be reached?

## Appendix J – Annotation References

Provided below is connectivity between the numerical footnotes listed throughout the FOA as reference for an Applicant.

<sup>1</sup> The Carnegie Classification of Institutions of Higher Education. <https://carnegieclassifications.acenet.edu/> NASA - Minority Serving Institutions Exchange

<sup>2</sup> Office of Fossil Energy and Carbon Management. 2022 Strategic Vision. Website: <https://www.energy.gov/fecm/strategic-vision-role-fecm-achieving-net-zero-greenhouse-gas-emissions>

<sup>3</sup> [FECM Strategic Vision](#) (2022)

<sup>4</sup> Roy 2022, Engineering & Engineering Technology By the Numbers, ASEE 2021 Edition

<sup>5</sup> SME, Accredited Schools and Programs. <https://www.smenet.org/Student-Resources/Accredited-SchoolsPrograms>

<sup>6</sup> Williams, Krystal L. and Davis, BreAnna L., Public and Private Investments and Divestments in Historically Black Colleges and Universities (2019), American Council on Education

<sup>7</sup> [FECM Strategic Vision](#) 2022

<sup>8</sup> U.S. Geological Survey, Department of the Interior (February 24, 2022). 2022 Final List of Critical Minerals. <https://www.federalregister.gov/documents/2022/02/24/2022-04027/2022-final-list-of-critical-minerals>

<sup>9</sup> U.S. Geological Survey, Department of the Interior (January 31, 2023). Mineral Commodity Summaries 2023. <https://pubs.er.usgs.gov/publication/mcs2023>

<sup>10</sup> Executive Order 13817, A Federal Strategy to Ensure Secure and Reliable Supplies of Critical Minerals (December 20, 2017). See also U.S. Dept of the Interior, Final List of Critical Minerals 2018, 83 Fed. Reg 23295 (May 18, 2018).

<sup>11</sup> The White House (February 24, 2021). Executive Order 14017: America’s Supply Chain.

<sup>12</sup> U.S. Congress (November 15, 2021) H.R.3684 - Infrastructure Investment and Jobs Act (House Bipartisan Infrastructure Law; November 15, 2021).

<sup>13</sup> Office of Policy, U.S. Department of Energy, Securing America’s Clean Energy Supply Chain, <https://www.energy.gov/policy/securing-americas-clean-energy-supply-chain> (retrieved March 6, 2023)

<sup>14</sup> Critical Materials Institute, Ames National Laboratory, <https://www.ameslab.gov/cmi> (retrieved March 6, 2023)

<sup>15</sup> Critical Minerals and Materials, National Energy Technology Laboratory, <https://netl.doe.gov/resourcesustainability/critical-minerals-and-materials> (retrieved March 6, 2023)

<sup>16</sup> U.S. Department of Defense (February 1, 2021), DOD Announces Rare Earth Element Award to Strengthen Domestic Industrial Base, <https://www.defense.gov/News/Releases/Release/Article/2488672/dod-announcesrare-earth-element-award-to-strengthendomestic-industrial-base/>

- <sup>17</sup> Tegler, E. (February 26, 2021) The U.S. Is Trying To Secure Rare Earth Elements For National Security. That Goes Beyond Simple Investment. Forbes. Retrieved from <https://www.forbes.com/sites/erictegler/2021/02/26/the-usis-trying-to-secure-rare-earthelements-for-national-security-that-goes-beyond-simpleinvestment/?sh=3050944a5c53>
- <sup>18</sup> Creason, C.G., Justman, D., Rose, K. et al., (2023) A Geo-Data Science Method for Assessing Unconventional Rare-Earth Element Resources in Sedimentary Systems. Nat Res. <https://doi.org/10.1007/s11053-023-10163-x>
- <sup>19</sup> Abenov, T. et al. (February 14, 2023) Has mining lost its luster? Why talent is moving elsewhere and how to bring them back. McKinsey & Company, <https://www.mckinsey.com/industries/metals-and-mining/our-insights/hasmining-lost-its-luster-why-talent-is-moving-elsewhere-and-how-to-bring-them-back>
- <sup>20</sup> Evans, J., and Jonghe, L.D., (2016) The Production and Processing of Inorganic Materials, Springer Nature, doi:10.1007/978-3-319-48163-0
- <sup>21</sup> Statistics from Data USA – <https://datausa.io/profile/cip/mining-mineral-engineering>
- <sup>22</sup> Statistics from Data USA – <https://datausa.io/profile/cip/metallurgical-engineering>
- <sup>23</sup> Xie, F., Zhang, T.A., Dreisinger, D., & Doyle, F. (2014) A Critical Review on Solvent Extraction of Rare Earths from Aqueous Solutions, Minerals Engineering, 56, 10-28.
- <sup>24</sup> Kołodźńska, D., Fila, D., Gajda, B., Gęga, J., & Hubicki, Z. (2019). Rare Earth Elements—Separation Methods Yesterday and Today. Applications of Ion Exchange Materials in the Environment, 161-185.
- <sup>25</sup> National Energy Technology Laboratory, Carbon Ore Resources Database <https://edx.netl.doe.gov/dataset/cord> (retrieved March 6, 2023).
- <sup>26</sup> U.S. Geological Survey, Coal Quality (COALQUAL) Database - <https://ncrdpublic.er.usgs.gov/coalqual/> (retrieved March 6, 2023).
- <sup>27</sup> Fu, B., Hower, J. C., Zhang, W., Luo, G., Hu, H., & Yao, H. (2022). A review of rare earth elements and yttrium in coal ash: Content, modes of occurrences, combustion behavior, and extraction methods. Progress in Energy and Combustion Science, 88, 100954.
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- <sup>35</sup> Designing the mid-transition: A review of medium-term challenges for coordinated decarbonization in the United States - Grubert - 2022 - WIREs Climate Change - Wiley Online Library
- <sup>36</sup> U.S. Energy Information Administration - EIA - Independent Statistics and Analysis
- <sup>37</sup> How climate-related weather conditions disrupt power plants and affect people (phys.org)
- <sup>38</sup> <https://www.energy.gov/fecm/justice-engagement-planning-societal-considerations-impacts-fecm-projects>
- <sup>39</sup> DOE Justice40 Initiative. Website: <https://www.energy.gov/diversity/justice40-initiative>