

**U.S. Department of State
Notice of Funding Opportunity:
Child Protection Compact (CPC) Partnership**

Federal Awarding Agency: U.S. Department of State

Program Office: Office to Monitor and Combat Trafficking in Persons, International Programs Section

Funding Opportunity Title: 2022 Child Protection Compact (CPC) Partnership Programming in Colombia

Announcement Type: 2022 CPC Partnership Notification of Funding Opportunity

Funding Opportunity: SFOP0008820

Catalog of Federal Domestic Assistance (CFDA) Number: 19.019

Deadline for Applications: 5:00 p.m. ET on Tuesday, 31 May 2022.

Total Funding Floor: \$1,000,000

Total Funding Ceiling: \$9,300,000

A. PROGRAM DESCRIPTION

The Department of State's Office to Monitor and Combat Trafficking in Persons (TIP Office) announces an open competition for projects in support of a forthcoming Child Protection Compact (CPC) Partnership between the United States and the Government of Colombia. The CPC Partnership is jointly developed and implemented by the United States and the Government of Colombia through a multi-year plan (at least five years). The purpose of the CPC is to strengthen the efforts of the Colombian government and civil society organizations in Colombia to prevent child trafficking in Colombia; effectively investigate, prosecute, and convict perpetrators of child trafficking; proactively identify, protect, and provide comprehensive, trauma-informed care for child victims; and create an enabling environment to promote effective collaboration to combat child trafficking. This will be the sixth CPC Partnership; the United States signed CPC

Partnerships with the Government of Ghana in 2015, the Governments of the Philippines and Peru in 2017, the Government of Jamaica in May 2018, and the Government of Mongolia in 2020. More information is available at: <https://www.state.gov/child-protection-compact-partnerships/>.

The United States and the Government of Colombia have identified four *trafficking types* to address under the CPC Partnership: 1) child sex trafficking in the context of tourism 2) livestreamed online sexual exploitation of children (‘webcam modeling’) amounting to sex trafficking; 3) forced child begging; and 4) forced recruitment of children into illegal armed groups.

The **goal** of the U.S.-Colombia CPC Partnership is that the Government of Colombia and other state entities work in close partnership with local authorities, governments and mayors, civil society, and relevant anti-trafficking stakeholders in a sustainable and coordinated fashion to combat child trafficking (with a particular focus on the four *trafficking types* stated above). The anticipated, broad objectives (pending the signing of the CPC Partnership) include:

Objective 1 (Prosecution): Justice sector actors, including the Judicial Police, the Office of the Attorney General of the Nation, and the judiciary, utilize existing legal and procedural frameworks to increase identification of child trafficking victims, investigation of human trafficking cases in a child-friendly manner, and prosecution and conviction of perpetrators of child trafficking.

Objective 2 (Protection): The Government of Colombia oversees a functioning system of trauma-informed, victim-centered protection services that are accessible to child trafficking victims, and that supports civil society organizations and other relevant stakeholders that administer protection and rehabilitation.

Objective 3 (Prevention): Child trafficking prevention efforts are tailored to ethnic, indigenous, gender, sexual orientation, disability, migration, and cultural differences, take into account the victim’s stage of childhood development, and are widespread in targeted communities.

Objective 4 (Partnership): The Government of Colombia strengthens its coordination efforts between government and civil society to combat child trafficking at the local level and ensures adherence to national policies at all levels.

The TIP Office will allocate funding for anti-child trafficking projects in Colombia through an open, competitive process. Applicants are invited to submit a project narrative (no more than 9,000-characters in length, approximately 3 pages) that

details previous work the organization has conducted on child protection to combat human trafficking, specifically child trafficking, in Colombia. In the narrative, applicants should identify one or more of the four *trafficking types* that their past performance touches upon in one or more of the following departments: Cundinamarca/Bogotá, Antioquia, Valle del Cauca, Norte de Santander, La Guajira, Bolivar, and Chocó. The TIP Office may also consider the departments of Nariño, Vichada, Risaralda, and Amazonas as relevant departments to include if the applicant's past work includes those areas, but if they do, any work conducted there should be coupled with at least one of the seven departments listed above. Proposals should also document existing relationships the applicant (and when relevant, sub-applicants) hold with relevant ministries within the Government of Colombia such as the Ministry of Interior, Labor, Foreign Affairs and the Colombian Family Welfare Institute (ICBF), as well as entities of the state (such as the Attorney Generals' and Ombudsman's Offices). These existing relationships should preferably be documented through letters of intent to cooperate. Applicants will also be required to submit a budget summary and resumes/CVs for key personnel (see Section D: Application and Submission Information).

Upon technical and proposal review, the TIP Office will select applicant(s) to fund under the CPC Partnership, with the understanding that selected applicants will convene with the U.S. Government and the Government of Colombia within 90 days of signing the award to develop an implementation plan for the CPC Partnership. Applicants should develop proposals that focus solely on the organization's past performance in Colombia and demonstrate their ability to work with the U.S. Government and the Government of Colombia. Selected applicant(s) will work with the two governments to develop an implementation plan towards achieving the goal and objectives listed above for the CPC Partnership. Applicants should not propose activities to implement under a CPC Partnership in their proposals. Once applicant(s) are selected and the implementation plan is finalized, selected applicant(s) will submit a revision to their award that includes updated project narrative and budget summaries to reflect the planned activities under the implementation plan. Additional documents that may be included in the award revision/amendment may include, but are not limited to: monitoring, evaluation, research, and learning (MERL) plans; timelines; risk mitigation and contingency plans; a line-item budget; and a budget narrative.

Applicants should develop proposals that cover the entire funding amount they propose for a multi-year program, with the maximum award amount permitted for a project set at \$9,300,000 (USD) up to five (5) years, understanding that the final budget and proposal narrative will reflect implementation plan activities agreed to

by the two partner governments, as well as findings and recommendations from a prevalence study that will be conducted simultaneously within the first year of the partnership. Strong proposals will include a confirmation that the applicant will work closely with the organization(s) conducting the prevalence study to inform program design and monitoring, evaluation, research and learning (MERL) activities.

The CPC Partnership will not be implemented nationwide. A prevalence study funded under another/separate Notice of Funding Opportunity (NOFO), and the subsequent recommendations for programmatic interventions that come from that prevalence study, will take place in the following departments: Cundinamarca/Bogotá, Antioquia, Valle del Cauca, Norte de Santander, La Guajira, Bolivar, and Chocó. Applicants submitting a proposal in response to this NOFO may also consider the departments of Nariño, Vichada, Risaralda, and Amazonas, but if they do, they should be coupled with at least one of the seven departments listed above. Strong proposals submitted for this NOFO will demonstrate past experience addressing one or more of the *trafficking types* in one or more of these geographic locations.

Applicants may submit proposals that align with all four objectives, or they may select a specific objective to focus on in their proposal, depending on the expertise of the organization. If submitting a proposal that focuses on specific objectives, budgets must reflect the same objectives included in the applicant's proposal and reflect an appropriate distribution of funds across the smaller number of objectives (i.e., the TIP Office will not award the total award ceiling of funds to a project that only addresses two of the four objectives).

The TIP Office recognizes the importance and added value of partnerships and collaborative efforts in anti-trafficking work. Applicants are encouraged to submit proposals that reflect partnerships among organizations and are expected to work collaboratively with relevant regional government ministries and local authorities to coordinate with related activities supported by other donors. **Applicants are strongly encouraged to form consortia in order to bring together organizations with varied expertise to propose a comprehensive project in one proposal.**

B. FEDERAL AWARD INFORMATION

The Trafficking Victims Protection Act of 2000 (22 USC 7101 et seq.), as amended (TVPA), established the TIP Office in the U.S. Department of State. The

TIP Office leads the United States' global engagement on the fight against human trafficking and seeks partnerships with foreign governments, civil society organizations, and multilateral organizations to combat human trafficking through the “3P” paradigm: **prosecuting** traffickers through victim-centered law enforcement, **protecting** trafficking victims through proactive identification and comprehensive, trauma-informed care, and **preventing** trafficking in persons. The TIP Office also recognizes the importance of **partnerships** and collaborative efforts with relevant governmental and nongovernmental stakeholders in anti-trafficking work. TIP Office programs and projects combat human trafficking—a crime involving the exploitation of someone for the purposes of labor or services or a commercial sex act through the use of force, fraud, or coercion—in all its forms. Forms of human trafficking include sex trafficking, child sex trafficking, forced labor, forced child labor, domestic servitude, forced criminality, and the unlawful recruitment or use of child soldiers through force, fraud, or coercion.

“**Trafficking in persons,**” “**human trafficking,**” and “**modern slavery**” are umbrella terms – often used interchangeably – to refer to a crime whereby traffickers exploit and profit at the expense of adults or children by compelling them to perform labor or engage in commercial sex. When a person younger than 18 is used to perform a commercial sex act, it is a crime regardless of whether there is any force, fraud, or coercion involved.

“**Forced child labor**” describes forced labor schemes in which traffickers compel children to work. Traffickers often target children because they are more vulnerable. Although some children may legally engage in certain forms of work, forcing or coercing children to work remains illegal. Forms of slavery or slavery-like practices – including the sale of children, forced or compulsory child labor, and debt bondage and serfdom of children – continue to exist, despite legal prohibitions and widespread condemnation. Some indicators of forced labor of a child include situations in which the child appears to be in the custody of a non-family member and the child's work financially benefits someone outside the child's family; or the denial of food, rest, or schooling to a child who is working.

“**Child sex trafficking**” is a form of human trafficking that occurs when a trafficker recruits, harbors, transports, provides, advertises, solicits, patronizes, obtains, or maintains a child for the purpose of performing a commercial sex act. Force, fraud, or coercion are not required in cases of child sex trafficking. When traffickers use a live webcam or other device to broadcast over the Internet children performing commercial sex acts or other explicit sexual acts, it is a form

of sex trafficking often included in the broader definition of online sexual exploitation of a child.

“Forced recruitment of children into illegal armed groups” is the recruitment or use through force, fraud, or coercion of any person under 18 years of age in combat or support roles by armed forces distinct from the armed forces of a state. “Forced recruitment of children into illegal armed groups” includes using any person under 18 years of age for sexual slavery, even if voluntarily recruited, by armed forces distinct from the armed forces of a state.

Trafficking in persons does not require the movement of a person. Under the TVPA and generally consistent with the UN Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children (Palermo Protocol), individuals may be trafficking victims regardless of whether they once consented, they participated in unlawful acts their traffickers compelled them to commit, someone transported them into the exploitative situation, or they were simply born into a state of servitude. The TIP Office will not fund projects that use alternate definitions of trafficking.

The TVPA requires that the Department of State submit to Congress an annual report assessing the efforts of governments to address trafficking in persons. The annual Trafficking in Persons Report (TIP Report) is the primary tool for the Department’s engagement with other governments on human trafficking and informs U.S. policy and assistance priorities to combat this crime. The 2021 TIP Report is available at: <https://www.state.gov/reports/2021-trafficking-in-persons-report/>.

Since 2000, when the United Nations adopted the Palermo Protocol and the United States enacted the TVPA, the number of parties to the Protocol has reached 178. Only 14 of the 188 countries and territories assessed in the Department of State’s 2021 Trafficking in Persons Report have yet to become parties. In addition, 154 countries have criminalized all forms of trafficking, and many countries have established specialized law enforcement units, set up trafficking victim assistance mechanisms, and launched public awareness campaigns. Nonetheless, the number of victims identified and assisted, and the number of traffickers investigated, prosecuted, and convicted remain low relative to the size of the problem. Governments also face continued challenges in effectively implementing new anti-trafficking legal and policy frameworks.

The TIP Office works to address these challenges in a number of ways, including through its foreign assistance programs. Information on U.S. government anti-trafficking efforts is available at <https://www.state.gov/humantrafficking/> and a summary of all CPC Partnerships is available at <https://www.state.gov/child-protection-compact-partnerships/>.

The TIP Office's preference is to avoid duplicating past efforts by supporting new and creative approaches. This does not exclude from consideration projects that improve upon or expand existing successful projects in a new and complementary way.

Applicants are expected to submit proposals that reflect an understanding of victim-centered, trauma-informed, and survivor-informed approaches to anti-trafficking research. Applicants should also include these approaches in any plans for direct engagement with individuals with lived experience of human trafficking as they are critical for successful. If possible, applicants are encouraged to work with and/or consult individuals with lived experience of human trafficking in the development of their proposals.

Victim-Centered Approach

Placing the crime victim's priorities, needs, and interests at the center of the work with the victim; providing nonjudgmental assistance, with an emphasis on self-determination, and assisting victims in making informed choices; ensuring that restoring victims' feelings of safety and security is a priority and safeguarding against policies and practices that may inadvertently re-traumatize victims. A victim-centered approach should also incorporate a trauma-informed, survivor-informed, and culturally competent approach.

Trauma-Informed Approach

A trauma-informed approach recognizes signs of trauma in individuals and the professionals who help them and responds by integrating knowledge about trauma into policies, procedures, practices, and settings. This approach includes an understanding of the vulnerabilities and experiences of trauma survivors, including the prevalence and physical, social, and emotional impact of trauma. A trauma-informed approach places priority on restoring the survivor's feelings of safety, choice, and control. Programs, services, agencies, and communities can be trauma-informed.

Survivor-Informed Approach

A program, policy, intervention, or product that is designed, implemented, and evaluated with intentional leadership, expertise, and input from a diverse community of survivors to ensure that the program, policy, intervention, or product accurately represents their needs, interests, and perceptions.

Comprehensive Services

An array of services that should be made available to a trafficking victim. At a minimum, these services include: shelter; intensive case management; safety planning; crisis intervention; victim advocacy; legal assistance; mental health treatment, including individual and group counseling; support in family reunification and community reintegration; medical care; dental care; substance abuse treatment; assistance with educational and/or vocational needs; life skills training; transportation; and other necessary services.

Applicants may only submit **one** proposal in response to this funding opportunity. The U.S. government may: (a) reject any or all applications, (b) accept other than the lowest cost application, (c) accept more than one application, and (d) waive irregularities in applications received.

The U.S. government may engage in discussions and/or negotiations with applicants before making final award(s). Therefore, each initial application should contain the applicant's best terms from a cost and technical standpoint.

Any funds awarded under this funding opportunity will be provided through a grant or cooperative agreement. The distinction between grants and cooperative agreements revolves around the provision of "substantial involvement" or greater participation between the federal government – in this case the TIP Office – and the recipient during the award's period of performance. Examples of substantial involvement can include, but are not limited to, reviewing and approving some or all project materials, training curricula, and evaluation plans. Projects funded by resources leveraged from other donors are not subject to TIP Office approval.

To maximize the impact and sustainability of the award(s) that result from this funding opportunity, the TIP Office retains the right to execute non-competitive continuation amendment(s). The total duration of any award, including potential non-competitive continuation amendments, shall not exceed 60 months, or five years. Any non-competitive continuation is contingent on performance and **pending availability of funds**. A non-competitive continuation is not guaranteed, and the Department of State reserves the right to exercise or not to exercise this option.

CPC PARTNERSHIP IMPLEMENTING PARTNER(S) SELECTION OVERVIEW

The required templates and guidelines for submitting applications are available on SAMS Domestic and the Grants.gov. More information and answers to commonly asked questions can also be found on the TIP Office website. Following a technical review, each proposal will undergo a thorough, substantive content review of the applicant's (and sub-applicants, where applicable) past performance in Colombia addressing child trafficking or related areas. The TIP Office makes the final selection of the applicant(s) to award. Funding for the selected applicant(s) is contingent upon the availability of funds and the applicant(s)'s willingness and ability to collaborate with the U.S. and the Government of Colombia within 90 days of signing the award to develop a CPC Partnership implementation plan. The selected applicant(s) will submit additional documents that reflect the decisions made during this period (see Section E. Application Review Information)

C. ELIGIBILITY INFORMATION

1. Eligible Applicants

Organizations eligible to apply include U.S.-based and foreign non-profits, non-governmental organizations (including faith-based organizations), public international organizations (PIOs), institutions of higher education, and for-profit entities. Applications submitted by for-profit entities may be subject to additional review following the panel selection process. Additionally, the Department of State prohibits profit to for-profit or commercial organizations under its assistance awards. Profit is defined as any amount in excess of allowable direct and indirect costs. The allowability of costs incurred by commercial organizations is determined in accordance with the provisions of the Federal Acquisition Regulation (FAR) at 48 CFR 30, Cost Accounting Standards Administration, and 48 CFR 31 Contract Cost Principles and Procedures.

While foreign governments are not eligible to apply, governments may be beneficiaries of programs provided that funding does not pay salaries of government agency personnel and that such assistance is not restricted by U.S. law or policy.

The eligibility requirements for applying to this funding opportunity do not restrict applicants from receiving other sources of funding from the United States government, including funding from other bureaus within the Department of State. However, the applicant must provide information on any work conducted with U.S. government funding related to human-trafficking issues or cross-cutting (e.g., child protection, health, education, labor, gender, etc.) human-trafficking issues within the project narrative.

Applicants should have existing active partnerships with thematic or in-country partners, entities, and relevant stakeholders, including government interlocutors, private sector actors, and local civil society organizations and/or non-governmental organizations. Applicants should have **demonstrable experience** in administering successful projects, preferably in child trafficking or related areas in Colombia. The TIP Office reserves the right to request additional background information on applicants that do not have previous experience administering federal grant awards, and these applicants may be subject to limited funding on a pilot basis.

Under this funding opportunity, applicants may form a consortia and partner with other organizations to implement and carry out project activities. Applicants proposing to partner with other organizations must clearly identify the lead applicant, and the applicant may designate one or more partner organizations as sub-recipients. For the purposes of this funding opportunity, a *partner organization* is any organization that would receive sub-award funding from a successful applicant to help the applicant organization implement anti-trafficking projects. All mandatory terms and conditions for a successful applicant also apply to any sub-awards awarded.

The TIP Office is committed to an anti-discrimination policy in all its projects and activities. The TIP Office welcomes applications irrespective of race, ethnicity, color, creed, national origin, gender, sexual orientation, gender identity, disability, or other status.

The TIP Office encourages proposals that advance racial equity and support and promote equitable representation of underserved communities.

“Race Equity” is defined as the condition where one’s race identity has no influence on how one fares in society. Race equity is one dimension of racial justice and includes the elimination of policies, practices, attitudes, and cultural messages that reinforce unjustified differential outcomes by race.

“Underserved Communities” is defined as populations sharing a particular characteristic, as well as geographic communities, that have been systematically denied a full opportunity to participate in aspects of economic, social, and civic life. In the international context, the terms “marginalized populations” and “vulnerable populations” are often used and may include, but are not limited to, women and girls, persons with disabilities, indigenous peoples, people of African descent, racial and ethnic minorities, refugees and internally displaced people, religious minorities, LGBTQI+ persons, rural residents, migrants, as well as those who are otherwise adversely affected by persistent poverty or inequality.

Funding under this project cannot support reparations to conflict victims or compensation to demobilized combatants associated with a peace agreement between the Government of Colombia and illegal armed groups.

2. Cost Sharing or Matching

Cost sharing, cost matching, and cost participation are not required to carry out a project under this funding opportunity. While not required, applicants may propose to include voluntary cost share. Applications that include voluntary cost share will NOT be evaluated differently than other applications. Applicants that voluntarily propose cost share must read the instructions below regarding budget documents that are required to be submitted under this announcement. Applicants should list the cost share amount in the SF-424 under Section C - 8b and Section D - 14.

D. APPLICATION AND SUBMISSION INFORMATION

1. Address to Request Application Package

All proposals must be fully submitted via **SAMS Domestic** by **5:00 p.m. Eastern Time (ET) on 31 May 2022**. **All application documents must be submitted in English**. The TIP Office will **NOT** accept proposals or updated documents submitted by any other method, including email, fax, the postal system, delivery companies, couriers, or U.S. embassies. Each organization should submit their application once.

Applicants are strongly encouraged to initiate electronic applications **early** in the application development process and to submit the application in advance of the deadline. This will aid in addressing any problems with submission prior to the

application deadline. No exceptions will be made for organizations that have not completed the necessary steps to submit applications on SAMS Domestic.

Applications Submitted Through SAMS Domestic

Organizations using **SAMS Domestic** for the first time must register on the **SAMS Domestic** site to create a New Applicant account as soon as possible. This application step must be completed before an application can be submitted.

To register with **SAMS Domestic**, follow the “*create an account*” link and complete the “*SAMS Domestic User Registration Request*” application form. Users will receive an email requesting account verification. This verification step must be completed before an application can be submitted. If the applicant has previously received funding from the Department of State, please contact JTIPGrants@state.gov after the user account has been created to ensure the account is associated with the correct organization. If an applicant has not previously received funding from the Department of State, the TIP Office cannot associate a new account in SAMS Domestic to an organization. Please note a new user account does not need to be associated with an organization in order to submit an application. Electronic applications submitted via **SAMS Domestic** must contain completed SF-424 online forms and documents specified in this funding opportunity.

To upload the application, go to **SAMS Domestic** (<https://mygrants.service-now.com/grants>), select “Apply,” then “Funding Opportunities,” and select the “Office to Monitor and Combat Trafficking in Persons Programs” funding opportunity. Select the “Apply Here” button, enter the applicant organization’s information, and click Save. Complete each section of the application in the corresponding section of the Additional Documents to Be Submitted Tab: SF 424 Information (SF-424, SF-424 A, SF-42B if applicable); Project Narrative (applicants **MUST** type within the grey box); Summary Budget; Resumes and CVs for Key Personnel; Letters of Intent to Cooperate; and a NICRA Agreement (if applicable).

Please ensure that you select the box, “*allow anyone in my organization to edit this application,*” to ensure members of your organization have access to edit this application.

For assistance with **SAMS Domestic**, please contact the ILMS Support Desk at 1-(888)-313-4567 (toll free for international callers) or submit a ticket using the

ILMS Self Service Portal (<https://afsitsm.service-now.com/ilms/home>).

Customer Support is available 24 hours a day, 7 days a week. Please note support hours may change on Federal holidays. Direct questions regarding the process of uploading applications to Customer Support. Technical difficulties not resolved by the Support Desk by the time of submission must be fully documented, including a ticket number documenting communication with Customer Support, and reported to the TIP Office at JTIPGrants@state.gov only. Please do not contact any other Department of State personnel.

2. Content and Form of Application Submission

To be considered for funding, all applications must address at least one *trafficking type* listed in this funding opportunity in one or more of the listed departments. All required documents submitted must be written in the English language using documents with one-inch margins formatted to 8 ½ x 11 paper only, unless otherwise stated. All documents should use text that is black-colored and no less than 12 point in Times New Roman font.

The required project narrative template is set to a 9,000-character limit with Times New Roman font (applicants **MUST** type within the template's grey box). Spaces, footnotes, and charts are included within the character limit. Any application that does not submit the required project narrative template with these font restrictions will fail the technical review and will not be considered for funding. All budget figures must be in U.S. dollars.

Submission of PDF files will not be accepted and will result in automatic failure of the technical review.

Please note there have been significant revisions in this funding opportunity. Applicants are responsible for reviewing and incorporating the ***Guidance for Submitting CPC Colombia Implementing Partner Selection Proposals*** when preparing an application. The documents include guidelines for preparing the application. This guidance is available on the TIP Office website, SAMS Domestic, and grants.gov.

Complete applications must also include the following documents in the required templates (found on SAMS Domestic) to be considered for funding:

- **Online Forms/Standard Forms – SF 424, SF 424A and SF 424B**

- **Project Narrative (must type within grey box)** – Required template available on SAMS Domestic, 9,000-character limit with font no less than 12 point in Times New Roman, Microsoft Word Document (No PDF files)
 - **Required components within the project narrative include:**
 - Colombian Human Trafficking Situational Assessment
 - *Provide a brief assessment of the human trafficking problem(s) in Colombia, preferably on child trafficking, that your organization has addressed in past and current projects*
 - Organizational Capacity
 - *Provide a description of the capacities and qualifications of your organization that enable you to address the human trafficking problem(s) stated above in one or more of the proposed departments listed in Section A*
 - Partnerships
 - *Briefly describe your organization’s existing partners or ability to develop future partnerships*
- **Proposal Annexes:**
 - Annex A: Budget Summary
 - *Outline estimated costs for personnel, fringe benefits, travel, and other direct costs your organization would anticipate for a five-year program, recognizing that all final allocations and totals will be determined after the CPC Partnership implementation plan is finalized*
 - Annex B: Resumes/CVs for Key Personnel –
 - Resumes may be no longer than five pages each, including charts, graphs, logos, and images
 - Annex C: NICRA Agreement*
 - Annex D: Letters of Agreement or Letters of Intent to Cooperate in Partnership (letters from government and/or civil society will be accepted)

** Required only if Applicable*

3. Unique Entity Identifier (UEI) and System for Award Management (SAM)—Required

A valid Unique Entity Identifier (UEI) (formerly the Data Universal Numbering System or DUNS) is required for submission of an application on SAMS Domestic. Organizations should verify their UEI number or take the steps needed

to obtain one as soon as possible. The DUNS number will formally be replaced by a UEI (SAM) as of April 3, 2022, however, SAMS-Domestic will be asking for the UEI number in the SF-424 submission and organizations who have existing DUNS numbers need to instead input the UEI number they have been assigned in SAM.GOV in lieu of their pre-existing DUNS number.

All applicants must register with the System for Award Management (SAM.gov/SAM/) and/or maintain an active registration prior to award issuance. Selected applicants will be required to have an active registration in SAM.gov. Organizations that have SAM.gov accounts must log in **at least once every 13 months (395 days)** to maintain an active registration. When submitting applications, please reactivate any accounts that have become inactive. SAM.gov is a free government-managed website; applicants do not need to pay to have their organization registered or renewed annually and should ignore any SPAM emails associated with payment for renewal.

Please note that selected grantees may not make a sub-award to a sub-recipient unless that sub-recipient has obtained and provided to the recipient a UEI. A sub-recipient is not required to be fully registered in SAM.gov but must complete a UEI-only request within SAM.gov.

4. Submission Dates and Times

All applications must be submitted via **SAMS Domestic** (<https://mygrants.service-now.com/grants>) by **5:00 p.m. Eastern Time (ET) on 31 May 2022**. The TIP Office will not accept application materials submitted by any means other than uploading to SAMS Domestic. If an organization experiences difficulty submitting an application near the deadline, their application will only be considered for late acceptance if they open a ticket with the ILMS Support Desk to resolve the problem prior to the deadline. To be competitive under this funding opportunity, applicants must be fully responsive to all directions in this document.

The application process is not complete until the applicant receives notification from SAMS Domestic that its application has been validated and forwarded to the granting agency (TIP Office). Please allow sufficient time for entering the application into these systems and to troubleshoot any issues. It is the responsibility of the applicant to monitor its application to ensure that it is successfully received and validated.

5. Funding Restrictions

The TIP Office will not consider applications that reflect any type of support for any member, affiliate, or representative of a designated terrorist organization.

Please refer the link for Foreign Terrorist Organizations:

<https://www.state.gov/foreign-terrorist-organizations/>. Project activities whose direct beneficiaries are foreign militaries or paramilitary groups or individuals will not be considered for TIP Office funding given purpose limitations on funding.

The selected applicant will work with the TIP Office to develop a terrorist financing risk assessment.

Construction

The TIP Office generally restricts the use of Federal assistance for construction purposes. Construction costs are defined as non-major costs for rearrangement and alteration or reconversion or renovation of facilities. Construction would include ordinary or normal alterations, restoration, or rehabilitation such as any work that modifies buildings and/or grounds. This includes but is not limited to adding, replacing, modifying, relocating, removing, or painting doors, walls, windows, flooring, or the alterations of ceilings, adding on to or dividing existing space or work on any building utility system, electrical, plumbing, ventilation, air conditioning, controls systems, fire alarms, fire sprinklers, security systems and telecommunication equipment. Federal assistance funds cannot be used for capital improvements unless specifically approved in advance by the TIP Office.

Equipment and Supplies

Equipment is herein defined as an article of non-expendable, tangible, personal property having a useful life of more than one year and an acquisition cost in excess of \$5,000. **Please note, if equipment costs are included in an application, the organization must retain ownership of all equipment obtained throughout the lifetime of the federal award.** This includes any equipment funded with cost sharing or matching funds. At the end of the award, the awardee must complete federal SF-428 forms in order for the TIP Office Grants Officer to evaluate whether the item(s) in question be retained, sold, or disposed of without any further obligation to the Department of State.

Supplies are herein defined as all tangible personal property other than those described in Equipment. Note that if there is a residual inventory of unused supplies exceeding \$5,000 in total aggregate value upon completion of the project and the supplies are not needed for any other Federal award, your entity must retain the supplies for use on other activities or sell them, but must, in either case,

compensate the Department of State for its share. The amount of compensation will be computed in the same manner as for Equipment.

Foreign assistance funds may not benefit countries or entities that are not eligible recipients of United States foreign assistance or for which there are applicable assistance restrictions. Applicants shall work with the Department of State to ensure that any applicable restrictions and requirements are addressed prior to awarding any sub-awards.

In addition, applicants should refer to the U.S. Department of State Policy on the Prohibition on Certain Telecommunications and Video Surveillance Services or Equipment, which is described under the “Administrative and National Policy Requirements” section of this NOFO.

E. APPLICATION REVIEW INFORMATION

1. *Criteria*

Reviewers will evaluate applications based on their own merits. Reviewers will use the below evaluation criteria. Applicants are responsible for reviewing the criteria below to fully understand how applications will be reviewed and evaluated for potential funding. Applications will be evaluated against their responses to the questions listed in the *Guidance for Submitting CPC Colombia Implementer Partner Selection Proposals*, as listed below:

- **Colombian Human Trafficking Situational Assessment:** Describe the human trafficking problem(s), preferably on child trafficking, your organization has addressed in past and current projects, ensuring the problem falls into at least one CPC Partnership priority *trafficking type*, preferably in one or more of the following departments: Cundinamarca/Bogotá, DC, Antioquia, Valle del Cauca, Norte de Santander, La Guajira, Bolivar, and Chocó. Other departments the TIP Office may also consider include Nariño, Vichada, Risaralda, and Amazonas, provided the problem being addressed there is also illustrated in at least one of the seven departments listed above. As appropriate, briefly describe contextual and/or local conditions contributing to the problem(s).
- **Organizational Capacity:** Describe the capacities and qualifications that enable your organization (or your partner organization(s), if applicable) to address the problem(s) stated above in one or more of the proposed

departments. Describe subject matter expertise and how the organization will bring necessary expertise to the project. Please also describe any demonstrable experience in administering projects of similar size and scope in Colombia, preferably on child-trafficking, and experience administering projects within similar or related subject matter areas in the country.

- **Partnerships:** Briefly describe your organization's existing partners or ability to develop future partnerships with key Colombian stakeholders, including the Government of Colombia and other state entities, academia, civil society, the private sector, other funders, and international organizations to advance the goals of the proposed project and improve collaboration on the reduction of the prevalence of human trafficking.

2. Review and Selection Process

Following the submission deadline, all proposals will be screened to determine whether they meet the technical requirements stated in this announcement. As a reminder, the TIP Office will only consider proposals that meet the specific considerations outlined in Section A of this funding opportunity, and that also meet all the technical requirements.

In addition to not using the templates, applications will be deemed ineligible during the technical review process and will not be considered for funding if they (1) include activities in countries other than Colombia; (2) do not address organizational past performance combating human trafficking in Colombia; or (3) do not meet the technical review requirements listed in Section D: Application and Submission Information.

Following the technical review, a formal content review of each proposal that passes the technical review will commence. Proposals will be reviewed by members of the TIP Office and by an intra- and interagency review panel. Panel recommendations will be presented to the TIP Office's Ambassador-at-Large or Senior Official for consideration and final approval. Funding will be notified to Congress through a congressional notification before the award is officially signed.

Final award decisions will be influenced by whether the applicant is prepared to convene with the U.S. Government and the Government of Colombia within 90 days of signing the award to develop an implementation plan for the CPC Partnership and incorporate recommendations for programmatic interventions from the baseline prevalence study being conducted (to be completed within one year) under the CPC Partnership. This implementation plan will be reflected in revisions

to the selected applicant(s)'s project narrative and budget summary, and the addition of proposal documents including, but not limited to: monitoring, evaluation, research, and learning (MERL) plans; timelines; risk mitigation and contingency plans; line-item budget; and budget narrative that will be amended to the award(s).

Please note, except for technical submission questions during the funding process, U.S. Department of State staff in Washington and overseas shall not discuss this competition with applicants until the entire review process has been completed and rejection and approval letters have been transmitted. All questions related to the funding process and content of this funding opportunity must be submitted via email to JTIPGrants@state.gov.

3. Pre-Award Risk Assessment

Applicants will be subject to a TIP Office risk assessment process that may include a pre-award site visit. The assessment may consider a variety of risk factors, including: (1) financial stability of the applicant; (2) quality of management systems and ability to meet prescribed management standards; (3) past performance in managing previous federal awards, if applicable, including compliance with reporting requirements, conformance to the award's terms and conditions, and the extent to which previously awarded amounts will be expended prior to future awards; (4) past performance in managing previous federal awards, if applicable, including compliance with reporting requirements, conformance to the award's terms and conditions, and the extent to which previously awarded amounts will be expended prior to future awards; (5) reports and findings from available audits; and (6) applicant ability to effectively implement statutory, regulatory, or other requirements applicable to non-federal entities.

4. Federal Awardee Performance & Integrity Information System (FAPIIS)

For any Federal award under a notice of funding opportunity, if the Federal awarding agency anticipates that the total Federal share will be greater than the simplified acquisition threshold on any Federal award under a notice of funding opportunity may include, over the period of performance (see §200.88 Simplified Acquisition Threshold), this section must also inform applicants:

- i. That the Federal awarding agency, prior to making a Federal award with a total amount of Federal share greater than the simplified acquisition threshold, is required to review and consider any information about the applicant that is in

the designated integrity and performance system accessible through SAM (currently FAPIIS) (see 41 U.S.C. §2313),

- ii. That an applicant, at its option, may review information in the designated integrity and performance systems accessible through SAM and comment on any information about itself that a Federal awarding agency previously entered and is currently in the designated integrity and performance system accessible through SAM; and,
- iii. That the Federal awarding agency will consider any comments by the applicant, in addition to the other information in the designated integrity and performance system, in making a judgment about the applicant's integrity, business ethics, and record of performance under Federal awards when completing the review of risk posed by applicants as described in §200.205 Federal awarding agency review of risk posed by applicants.

5. Anticipated Federal Award Dates

The TIP Office anticipates making decisions on the applications by **September 1, 2022** and will notify all applicants of their proposal status at that time through JTIPGrants@state.gov. Within 90 days of applicant selection for funding, the CPC Program Officers will begin coordinating with selected organization(s) and the Government of Colombia to begin developing a CPC Implementation Plan. All funding decisions are conditional until a final award is signed by both the TIP Office and the applicant selected to receive the award.

F. FEDERAL AWARD ADMINISTRATION INFORMATION

1. Federal Award Notices

Following the internal review process, applicants can expect to hear from the TIP Office via email regarding the status of their application between July-August 2022. However, a letter stating an applicant is chosen for further consideration does not constitute authorization to begin performance on the proposed project. All selected applications are conditional until the funds have officially been appropriated by Congress, allocated and committed through internal bureau procedures, and are authorized and awarded by the Grants Officer.

2. Administrative and National Policy Requirements

Standard Terms and Conditions: Before submitting an application, applicants should review all the terms and conditions and required certifications which will apply to this award, to ensure that they will be able to comply. These include:

2 CFR 200, 2 CFR 600, Certifications and Assurances, and the Department of State Standard Terms and Conditions, all of which are available at:

<https://www.statebuy.state.gov/fa/pages/home.aspx>

Note the U.S. Flag branding and marking requirements in the Standard Terms and Conditions.

Anti-Prostitution Policy and Requirements: Grantees are required to agree to the following conditions prior to a grant being awarded:

1. None of the funds made available herein may be used to promote, support, or advocate the legalization or practice of prostitution. Nothing in the preceding sentence shall be construed to preclude assistance designed to combat trafficking in persons, including programs for prevention, protection of victims, and prosecution of traffickers and others who profit from trafficking in persons, by ameliorating the suffering of, or health risks to, victims while they are being trafficked or after they are out of the situation that resulted from such victims being trafficked.
2. The recipient shall insert this provision in all sub-agreements under this award.

Training Certification: All organizations receiving funds must agree to the following:

- *“This organization hereby certifies that, to the extent practicable, persons or entities providing legal services, social services, health services, or other assistance have completed, or will complete, training in connection with trafficking in persons.”* The recipient shall insert this provision in all sub-agreements under this award. TVPA §107A(b)(1)(22 U.S.C. §7105A(b)(1)).

Special Provision for Performance in a Designated Combat Area: Each federal assistance award within areas of combat operations or future contingency operations, as designated by the Secretary of Defense, over \$150,000 or providing for performance over 30 days must be registered in the Department of Defense

maintained Synchronized Pre-deployment and Operational Tracker (SPOT) system. Each federal assistance award shall be registered in SPOT before personnel deployment. Requirements are fully outlined in the award agreements for recipients.

Leahy Vetting Requirement: This requirement applies to training or other assistance to be furnished to any unit or individual member of the security forces of a foreign country. Leahy vetting is required when training or assistance is provided to foreign security forces, including when such assistance is provided under a grant or cooperative agreement. Department guidance provides the following information on the type of personnel who are considered security forces and thus must be vetted under Leahy:

- *“The Leahy amendment refers to the ‘security forces of a foreign country.’ It makes no distinction between military and civilian. The key is whether the individual is a member of a security force unit. In broad terms, any division or entity (to include an individual) authorized by a State or political subdivision (city, county, etc.) to use force (including but not limited to the power to search, detain, and arrest) to accomplish its mission would be considered a security force. ‘Security forces’ thus could be units of law enforcement or the military. Prison guards, customs police, border police, tax police, and the coast guard would be examples of the types of units included in the category of ‘security forces.’ Members of these types of units should be considered as subject to the Leahy Amendment and be vetted either as individuals or as part of the unit being trained. Examples of persons who are not considered ‘security forces’ include: government bureaucrats, prosecutors, judges, civilian members of NGOs, international organizations or task forces and forensic lab workers.”*

Leahy Vetting requirements will be fully outlined in the award agreements for recipients. The vetting process may take considerable time, and applicants should plan training activities with sufficient time for vetting to be completed. All successful applicants, including prior grantees, will be required to complete a Leahy Vetting training module (<https://www.state.gov/key-topics-office-to-monitor-and-combat-trafficking-in-persons/#leahy>) prior to the award of new projects.

Never Contract with the Enemy: This requirement refers to a law that was codified in 2 CFR Part 183, which prohibits funding persons or entities that are actively opposing United States or coalition forces involved in a contingency

operation in which members of the Armed Forces are actively engaged in hostilities. If applicant is on the current list of prohibited or restricted persons or entities in SAM Exclusions, then this would prohibit that applicant from receiving an award. Furthermore, an award recipient may be terminated if they are found to have used award funds, either directly or indirectly, to the enemy.

Executive Order Strengthening Protections Against Trafficking in Persons in Federal Contracts: Any applicant’s hiring process must be consistent with the U.S. government’s regulations on preventing human trafficking among federal contractors and grantees, specifically:

- *U.S. law and regulations expressly prohibit federal contractors, sub-contractors, grantees, sub-grantees, and their agents/employees from engaging in certain trafficking-related practices, such as misleading or fraudulent recruitment practices; charging employee recruitment fees; and destroying or confiscating employees' identity documents, such as a passport or a driver's license.*

See 22 U.S.C. §1704(g); Federal Acquisition Regulation, 48 C.F.R. §52.222-50 (Combating Trafficking in Persons); see also Federal Acquisition Regulation, 83 FR 65466 (Dec. 20, 2018) (Combating Trafficking in Persons—Definition of “Recruitment Fees”).

U.S. National Action Plan on Women, Peace, and Security: Applicants are encouraged to review the goals of the U.S. National Action Plan on Women, Peace, and Security for their relevance to applications. In particular, Outcome 3.3 of the Plan provides guidance on efforts to combat trafficking:

- *“Engage with international and/or civil society organizations to ensure that standard operational procedures are in place to prevent human trafficking, especially among refugees and internally displaced persons (IDPs), including appropriate assistance and procedures for unaccompanied minors, to identify potential trafficked persons, and to refer survivors to appropriate service providers. As appropriate, provide support to international and civil society organizations to set up emergency care services for trafficking survivors.”*

And:

- *“Promote establishment of local coalitions or taskforces comprised of relevant government authorities and civil society organizations to combat human trafficking as part of the justice reform measures in post-conflict areas.”*

U.S. Department of State Policy on Disabilities: The U.S. government has made a commitment to protect and advance human rights and fundamental freedoms for all people, including persons with disabilities. To that end, the Convention on the Rights of Persons with Disabilities (CRPD) seeks to ensure that every person living with a disability can benefit from the same access and protections, in the United States and abroad.

U.S. Department of State Policy on Lesbian, Gay, Bisexual, Transgender, and Intersex (LGBTQI+) Individuals: In preparing applications, applicants are reminded that the Department’s priorities for advancing LGBTQI+ equality abroad are to eliminate violence and discrimination based on sexual orientation, gender identity, and gender expression. Advancing the human rights of LGBTQI+ people, as with our support for other marginalized or vulnerable people, complements and reinforces other U.S. foreign policy priorities, including strengthening civil society, promoting the rule of law, supporting gender equality and advancing the status of women and girls, protecting refugees and asylum seekers, and furthering anti-trafficking efforts, among others. Due to these intersections, violations or abuses of the human rights of LGBTQI+ people often also have negative implications for other U.S. foreign policy priorities.

U.S. Department of State Policy on the Prohibition on Certain Telecommunications and Video Surveillance Services or Equipment: it is possible that non-Federal entities may be prohibited from obligating or expending grant funds for covered telecommunications equipment or services to: (1) procure or obtain, extend, or renew a contract to procure or obtain; (2) enter into a contract (or extend or renew a contract) to procure; or (3) obtain the equipment, services, or systems. Covered telecommunications equipment and services mean any of the following: (i) Telecommunications equipment produced by Huawei Technologies Company or ZTE Corporation (or any subsidiary or affiliate of such entities). (ii) For the purpose of public safety, security of government facilities, physical security surveillance of critical infrastructure, and other national security purposes, video surveillance and telecommunications equipment produced by Hytera Communications Corporation, Hangzhou Hikvision Digital Technology Company, or Dahua Technology Company (or any subsidiary or affiliate of such entities). (iii) Telecommunications or video surveillance services provided by such entities or

using such equipment. (iv) Telecommunications or video surveillance equipment or services produced or provided by an entity that the Secretary of Defense, in consultation with the Director of the National Intelligence or the Director of the Federal Bureau of Investigation, reasonably believes to be an entity owned or controlled by, or otherwise connected to, the government of a covered foreign country.

3. *Grant Reporting and Monitoring Requirements*

Reporting is critical to effective program management and oversight. Reports are required as a means of evaluating the recipient's progress and utilization of resources. They are divided between a performance progress report and a financial status report.

Recipients will, at a minimum, be required to submit Quarterly Performance Reports (QPR) and a Quarterly Financial Report (QFR). The QPRs will compare actual to planned performance and describe the progress made in accomplishing each assistance award tasks/goals noted in the grant agreement and will contain analysis and summary of findings, both quantitative and qualitative, for key indicators. The QFRs provide a means of monitoring expenditures and comparing costs incurred with progress.

Recipients must report ***immediately*** when a program faces unplanned delays in implementation, fails to meet program targets or milestones, or costs increase. Any changes or revisions to the approved budget require prior approval from the TIP Office Grants Officer.

Applicants whose applications are selected for funding will be required to submit financial reports and project narrative reports. The award terms and conditions will specify how often these reports must be submitted.

- **Reporting Requirements**: Award recipients are required to submit quarterly narrative and financial reports at pre-determined intervals throughout the project period and are required to submit final reports 120 days after the end of the project period. Access to funds may be suspended if reports are late or incomplete.
- **Grant Monitoring and Evaluation**: The TIP Office monitors all funded projects. Award recipients should expect the Grants Officer and Grants

Officer Representative to conduct site visits during the performance period. On-site reviews include assessment of project and administrative effectiveness. In addition to planned project monitoring, some awards and sub-awards may be selected for independent evaluation.

If the federal share of any award issued under this funding opportunity exceeds \$500,000 over the period of performance, potential applicants should be aware of the post-award reporting requirements reflected in [2 CFR 200 Appendix XII—Award Term and Condition for Recipient Integrity and Performance Matters](#).

As per §170.220, grantees awarded under this announcement will be required to report all sub-awardees receiving funds of \$30,000 or more to <http://www.fsrs.gov>. More information about this requirement can be found within the Department of State Standard Terms and Conditions.

Each non-Federal entity that applies for Federal financial assistance and that does not have an exception under §170.110(b) must have the necessary processes and systems in place to comply with the reporting requirements should they receive Federal funding.

4. Data Sharing Recommendation

The TIP Office strongly encourages successful applicants to provide victim and survivor data collected from project(s) to the **IOM Counter-Trafficking Data Collaborative** (<https://www.ctdatacollaborative.org/>) (CTDC), which publishes harmonized data from counter-trafficking organizations around the world. The goal of the CTDC is to break down information-sharing barriers and equip the counter-trafficking community with up to date, reliable data on human trafficking. Bringing together global data in one platform will strengthen and empower local, national, and international institutions to eradicate crimes of trafficking and exploitation. No personally identifying information is transferred to or hosted by CTDC, and organizations are asked to anonymize victim data in accordance to the standards set by IOM CTDC.

G. FEDERAL AWARDING AGENCY CONTACTS

If you have any questions about the funding process or the content of this funding opportunity, applicants may submit these questions via email to

JTIPGrants@state.gov. The questions and answers are published and updated frequently on the TIP Office's website.

For assistance with **SAMS Domestic** contact Customer Support by calling 1 (888) 313-4567 or by creating an account on the **ILMS Self Service Portal**. The Support Desk is available 24 hours a day, 7 days a week. Please note the hours for Federal holidays may differ. **Please note, if an organization has issues submitting an application near the deadline, the only way its late application will be considered for acceptance is if it opens a ticket with the help desk to fix the problem prior to the deadline.** A ticket with the help desk can be opened by submitting a ticket through the **ILMS Self Service Portal**. The ILMS Help Desk utilizes a user-facing ticketing interface that allows users to submit and monitor their SAMS Domestic tickets.

DISCLAIMER:

The terms and conditions published in this NOFO are binding and may not be modified by any Bureau representative. Explanatory information provided by the bureau that contradicts public language will not be binding. Issuance of the NOFO does not constitute an award commitment on the part of the U.S. government. The TIP Office reserves the right to reduce, revise, or increase proposal budgets in accordance with the needs of the program and the availability of funds. Awards made will be subject to periodic reporting and evaluation requirements listed in this NOFO.